



**CITY OF MISSION, KANSAS**  
**FINANCE & ADMINISTRATION COMMITTEE**

**WEDNESDAY, NOVEMBER 2, 2022 at 7:30 p.m.**  
**(or immediately following 6:30 p.m. Community Development Committee)**

**POWELL COMMUNITY CENTER**  
**6200 MARTWAY**

**Meeting In Person and Virtually via Zoom**

*This meeting will be held in person at the time and date shown above. In consideration of the COVID-19 social distancing recommendations, this meeting will also be available virtually via Zoom (<https://zoom.us/join>). Information will be posted, prior to the meeting, on how to join at <https://www.missionks.org/calendar.aspx>. Please contact the Administrative Offices, 913.676.8350, with any questions or concerns.*

**PUBLIC HEARINGS / PUBLIC COMMENTS**

**PUBLIC PRESENTATIONS / INFORMATIONAL ONLY**

**ACTION ITEMS**

1. Acceptance of the October 12, 2022 Finance & Administration Committee Minutes – Robyn Fulks ([page 4](#))  
Draft minutes of the October 12, 2022 Finance and Administration Committee meeting are included for review and acceptance.
2. Resolution Approving a Master Capital Improvement Plan (CIP) for the City of Mission – Laura Smith ([page 13](#))  
In June 2021, the City Council passed Charter Ordinance No. 32 which allowed the City to issue general obligation bonds to finance all or a portion of the costs associated with included in a Master Capital Improvement Plan (CIP) approved by the Council. Specifically with respect to the 2022A GO Issue being discussed, the inclusion of the outdoor park improvements in the Master CIP allows them to be financed without a public vote. This Resolution approves a Master Plan and communicates the City's intent to proceed with certain improvements as included in the Master Plan, more specifically, the outdoor park improvements at a maximum cost of \$3,100,000.
3. Resolution Offering for Sale General Obligation Bonds Series 2022A –

## Street/Park Improvements - Laura Smith ([page 21](#))

This resolution signals the City's intent to take the General Obligation Bonds, Series 2021A to the market on October 20, 2021. The proposed issue includes financing to make improvements identified as a part of the Facility Conservation Improvement Program (FCIP) as well as replacement of the pool filter at the Powell Community Center. FCIP Program improvements will be made at City Hall/Police Station, the Mission Public Works facility, the Powell Community Center, to the City's street light network, and to various traffic signals throughout the City. The pre-sale report for this issue was prepared by Ehlers and describes the purpose and intent of the financing as well as the anticipated debt service schedule. The Resolution has been prepared by the City's Bond Counsel, Gilmore & Bell.

### 4. Crux Contract Renewal – Emily Randel ([page 29](#))

Council reauthorized of a Communication/Marketing/Branding/PR Services contract with Crux KC, LLC in January 2022. Staff will provide an overview of the work completed during the contract's third year and will recommend renewal of the contract for 40 hours of service per month in 2023 totaling \$62,400.

### 5. 2023 Employee Benefit Renewals – Emily Randel ([page 31](#))

Staff has worked with Lockton, the City's benefits broker, to present a benefits package for 2023. Each year, as part of recruiting and retaining good employees, staff seeks the most effective balance of robust benefits that still allows for a strong fiscal position. The recommendations for fiscal year 2023 are summarized in the attachments.

### 6. 2023 Human Service Fund (HSF) Allocation – Brian Scott ([page 39](#))

United Community Services of Johnson County (UCS) is an independent, non-profit corporation charged with coordinating and supporting various initiatives and programs that provide for the human services needs of Johnson County residents. One of these programs is the Human Service Fund, which provides a cost-efficient and accountable mechanism for local governments in Johnson County to support a number of services that help residents facing difficult circumstances. The City of Mission is a contributor to this fund along with 14 other communities and Johnson County. The Council will consider a contribution of \$10,000 to this fund for 2023.

## DISCUSSION ITEMS

### 7. 2023 Legislative Priorities – Laura Smith ([page 57](#))

At the October meeting, Council renewed a contract with Little Government Relations (LGR), LLC to continue to provide legislative advocacy services for 2023. During the November Committee meeting LGR will provide a brief overview of potential issues for the 2023 Legislative Session and we will review and discuss Mission's 2022 Legislative

Priorities and the 2023 LKM Statement of Municipal Policy. A draft plan will be refined over the next month and included as an Action Item on the December 14th F&A Committee agenda.

## **OTHER**

### 8. Department Updates – Laura Smith

**Trent Boultinghouse, Chairperson**  
**Debbie Kring, Vice-Chairperson**  
***Mission City Hall, 6090 Woodson St***  
***913.676.8350***

<b>City of Mission</b>	Item Number:	1.
<b>ACTION ITEM SUMMARY</b>	Date:	November 2, 2022
<b>Administration</b>	From:	Robyn Fulks

Action items require a vote to recommend the item to full City Council for further action.

**RE:** October 12, 2022 Finance & Administration Committee Minutes.

**RECOMMENDATION:** Review and accept the October 12, 2022 minutes of the Finance & Administration Committee.

**DETAILS:** Minutes of the October 12, 2022 Finance & Administration Committee meeting are presented for review and acceptance. At the committee meeting, if there are no objections or recommended corrections, the minutes will be considered accepted as presented.

Draft minutes are linked to the City Council agenda packet so that the public may review the discussion from the committee meeting in advance of the Council action on any particular item.

**CFAA CONSIDERATIONS/IMPACTS:** N/A

Related Statute/City Ordinance:	NA
Line Item Code/Description:	NA
Available Budget:	NA





## **MINUTES OF THE MISSION FINANCE & ADMINISTRATION COMMITTEE**

October 12, 2022

The Mission Finance & Administration Committee met at the Powell Community Center and virtually via ZOOM on Wednesday, October 12, 2022. The following Committee members were present: Ken Davis, Trent Boultinghouse, Mary Ryherd, Lea Loudon, Kristin Inman, Mayor Flora and Ben Chocie. Hillary Thomas and Debbie Kring were absent. Councilmember Boultinghouse called the meeting to order at 7:16 p.m.

The following staff were present: City Administrator Laura Smith, Deputy City Administrator Brian Scott, Assistant City Administrator Emily Randel, City Clerk Robyn Fulks, Public Works Director Celia Duran, Public Works Superintendent Brent Morton, Parks and Recreation Director Penn Almoney and Chief Dan Madden

### **Public Comments**

Councilmember Boultinghouse reminded the public they can participate via the chat feature on Zoom. All comments would be visible to the group.

There were no public comments.

### **Public Presentations/Informational Items**

#### **2022 Audit - SAS Letter**

Deputy City Administrator Brian Scott introduced Emily Sheldon, Auditor with BT&CO, to discuss the upcoming audit for the year ending December 31, 2022. Ms. Sheldon will present the Statements in Auditing (SAS) letter which includes the auditor's communication with the Governing Body, responsibilities, planned scope of work and timing and how any significant issues that may arise from the audit will be addressed.

Ms. Sheldon greeted the Committee and presented information related to the timing and scope of the audit. She reviewed communication between the firm and the Council, including how fraud or non-compliance, disagreements with management or other serious issues encountered are handled. She reviewed the auditor's policies and procedures to ensure independence in the audit services. The audit planning process was then laid out for the Committee by Ms. Sheldon, followed by how the concept of materiality is applied to the audit, risk of material misstatement, disclosures about internal control and the lack of the Auditor's scope in providing guidance on internal control along with a list of additional reports to be issued if the City were to undergo a single audit. The final component listed is a visit to the City's offices in December, with field work to commence the week of February 27, 2023.

### **Action Items**



### **Acceptance of the September 7 Community Development Committee Minutes**

Minutes of the September 7, 2022 Finance & Administration Committee were provided to the Committee for review.

Councilmember Davis recommended this item be forwarded to the City Council for approval. All on the committee agreed, and this item will be on the consent agenda.

### **Ordinance Imposing $\frac{3}{8}$ -Percent Citywide Retailers Sales Tax**

City Administrator Laura Smith shared with the Committee that the final step in levying the renewed 3/8-cent parks and recreation sales tax is to approve an Ordinance authorizing the same. Ms. Smith reported that the sales tax passed with an almost 86% approval rating in September and approximately 25% voter turnout. The Ordinance will be considered by the Council at the October 26 meeting, following which Staff will give notice to the Kansas Department of Revenue.

Councilmember Davis congratulated Ms. Smith and Staff on passing the sales tax measure, and similar sentiments were echoed by the rest of the Committee.

Councilmember Davis recommended this item be forwarded to the City Council for approval. All on the committee agreed, and this item will be on the regular agenda.

### **Legislative Advocacy Services 2023**

Ms. Smith next presented information related to the retention of Little Government Relations (LGR), LLC for government affairs and advocacy services in 2023. The City has worked with LGR for the past several years. Weekly reports and updates are sent during the time that the legislature is in session, and monthly reports during the rest of the year. The services are very valuable to help keep Staff and Council supported and informed. Other cities in the Northeast are also using LGR which encourages frequent communication on topics of interest and allows for the combination and consolidation of voices where appropriate. Staff recommends renewal for 2023 at the rate of \$10,000.00 per year, paid in four quarterly installments.

Councilmember Davis stated his belief that the services provided by Mr. Little and his staff are valuable and appreciated by the Council. He recommended this item be forwarded to the City Council for approval. All on the committee agreed, and this item will be on the regular agenda.

Councilmember Boultinghouse echoed Councilmember Davis's sentiments on the value of the services provided by LGR, as he appreciates having an idea of things going on at the state level.

### **Surplus Resolution**

Deputy City Administrator Brian Scott presented a resolution identifying surplus items to be destroyed or sold. Items are primarily vehicles, computer equipment and office equipment and furnishings.

Councilmember Davis recommended this item be forwarded to the City Council for approval. All on the committee agreed, and this item will be on the consent agenda.



## Discussion Items

### Vape Shop Regulations

Ms. Smith introduced the request from Councilmember Davis to consider new restrictions or additions to the City's indoor clean air smoking regulations in the City, specifically related to potential distance requirements for vape shops. Councilmember Davis has consistently been a strong advocate of more stringent tobacco regulations, and with the upcoming opening of Casey's on Johnson Drive, he asked for more conversations about the topic to discourage access to vaping products for youth.

Ms. Smith shared that the list of current tobacco retailers in Mission was included in the committee packet. Tobacco licenses are issued through the State, not the City. The City of Shawnee has imposed certain zoning restrictions for vaping outlets. Shawnee limits or restricts shops to be within 200 feet of places like schools, churches, and day cares or residential areas. They also mandate that there has to be at least one mile between vape shop locations, which may not be feasible in Mission due to our city's size. If there is Committee consensus to move forward with this item, it would return to committee as a discussion item in December. Since this would be a change to the zoning code, it would go through the Planning Commission for public hearing prior to returning to the City Council for action.

Councilmember Davis thanked Mayor Flora and Ms. Smith for adding this item to the agenda. He feels strongly about the need to reduce the exposure of youth to tobacco-based products.

Councilmember Inman asked if the City does adopt the 200 feet rule like Shawnee has, what would happen to already established businesses that may not be more than 200' from a church, school, or daycare?

Ms. Smith answered that typically in that situation, existing businesses would be grandfathered in with a provision that if the retailer were to close, the restriction would apply to the next owner who might come along, but those are just initial thoughts and can be discussed more fully later.

Councilmember Chociej gave his support for anything that reduces tobacco use, especially in youth. He was concerned about the issue of day cares already having trouble finding places to locate themselves due to distance requirements already in place. More childcare in Mission is always needed and space is already difficult to find.

Ms. Smith acknowledged that as the discussion continues, buffers would be mapped so Council could clearly understand the implications of any changes.

Councilmember Loudon expressed her agreement that distance from schools does seem important, however it seems less necessary from daycare centers since they are primarily catering to very young children who wouldn't be able to try and purchase tobacco items in the first place at a close shop.

Councilmember Chociej agreed with Councilmember Loudon's point and doesn't feel worried about younger childcare as much as children in schools, especially high school.



Ms. Smith reiterated how the current Mission ordinances work, which restrict smoking in any indoor place. Oftentimes part of the challenge, especially with vape shops, is that product testing (vaping) is allowed indoors. That would not be the case in Mission. Staff will collect more data for discussion. She confirmed with the Committee that they would like to continue to evaluate.

Councilmember Boultinghouse asked for clarification from Ms. Smith that the nine existing places would continue to operate as “business as usual,” and any new restrictions would only apply to new businesses that are sell vaping or e-cigarette products.

Ms. Smith confirmed that as correct, adding that if one of the current nine tobacco retailers were to close or go out of business, a new tobacco retail business taking their place would not be grandfathered in.

Councilmember Inman asked if this discussion is only for vaping, or all tobacco. She also asked for confirmation that the age to purchase tobacco is now 21.

Ms. Smith answered that if the changes are modeled similarly to the City of Shawnee, the discussion would only be around vaping products and confirmed that the age to purchase tobacco or vaping products is 21.

Councilmember Chociej asked if the City has the authority to change the purchasing age of tobacco products to higher than the Federally mandated age.

Ms. Smith answered that, because it’s a federal mandate, it might be possible but she will need to do more research.

Councilmember Davis mentioned that the Johnson County Health Department could have consultants come speak to the Council also.

Councilmember Boultinghouse stated he was interested to see what Staff comes up with and what details are found.

Councilmember Inman stated she is not in need of additional information or presentations from Johnson County as they have already visited.

### **Debt Financing Scenarios**

Ms. Smith returned for a presentation and discussion of debt financing scenarios for street and park improvements. She reviewed that now is an appropriate time to discuss these scenarios with both guaranteed repayment streams from the sales tax initiatives confirmed. She believes it would be fortuitous to proceed before the end of the calendar year to take advantage of Bank Qualified (BQ) interest rates on any issuance up to \$10 million. Ms. Smith explained that if a special obligation bond issue related to the Gateway project were able to be issued in 2023, the City’s collective debt issuance would exceed \$10 million and no bonds issued would be able to take advantage of the BQ rates. In addition, the Council has discussed for some time that there



are cash flow constraints for the Foxridge Drive Phase II project which would need to be addressed through debt financing.

Ms. Smith also discussed and reviewed the existing street and parks debt, how and why they were incurred and that all of them will be repaid in 2023. She also explained that the City typically does not finance debt longer than ten years. New debt issued at this point will sunset with the expiration of the sales taxes, and since there is a dedicated revenue stream it makes sense to have these debt financing conversations now.

Ms. Smith explained that Ehlers was asked to run debt financing scenarios for \$5, \$7.5 and \$10 million PAR amounts. She noted that the \$5 million option does not get the Council anywhere near they would like to be, so most of the discussion this evening would be focused around the \$10 million scenario, acknowledging that it still needed to be refined to bring annual debt service requirements to a place where staff and Council felt comfortable.

In the \$10 million scenario, \$5.6 million was allocated for streets with the Foxridge Drive Phase II project receiving most of the funds. The current engineer's estimate for the project is \$5.57 million, which is a \$500,000.00 increase over the estimate used in the 2023 budget discussions. The City has secured \$1,649,000 in CARS funding for the project, a reduction over what was originally requested. CARS is strictly enforcing their funding policies because of the demand for grants from cities. In this scenario, \$4 million of the \$5.6 million mentioned earlier would go toward covering the remaining costs of the Foxridge project.

Ms. Smith then discussed options that might expedite the residential street program. Staff has raised concerns that the \$2 million allocated in the 2023 CIP may not be enough to compete the project currently being designed. In addition, Council recently approved a design contract for 55th street as the next highest priority street. The bond scenario targets \$1.5 million for the residential street program.

The City needs to be sensitive to maintaining some flexibility in bonding and repayment capacity as we consider the needs for the Johnson Drive (Lamar to Metcalf) project slated for 2026. Staff has applied for a \$6 million STP grant from MARC, which is pending approval. CARS and SMAC funding will also be requested for the project, but all of these revenue streams are currently unconfirmed.

Ms. Smith explained that timing is important as 85% of net bond proceeds must be spent within three years, so looking too far out makes things iffy for a project in 2026. Staff capacity to manage projects is also a consideration, in order to ensure we can deliver quality projects. Ms. Smith also shared that there is a potential that some street prioritization could shift after the update to the PCI inventory is completed. Having that data by the end of the year will also help make the decision of what to accelerate in the future.

Ms. Smith then moved on to discuss the balance of the bond proceeds (\$4.4 million) which was targeted for outdoor park improvements. The staff recommendations are to first move forward with the Waterworks Park improvements so that a new park could be showcased at the same time as the opening of the new Rushton Elementary School.



The current estimate for Waterworks Park is \$2.4 million. Mohawk Phase II would be the next priority for a park project. Ideally, work would be continuous from Phase I to reduce disruption to the park and neighborhood. Phase II improvements are estimated at approximately \$2 million.

Ms. Smith noted that other park improvements are already underway or planned using the existing sales tax revenues. Those projects include Mohawk Phase I, the Streamway Park dog park and the Broadmoor Trail redesign. Staff capacity to manage the projects and time to evaluate and pursue grant funding opportunities is also an important consideration, and Ms. Smith believes that there are a number of grant funding opportunities for parks and recreation that should be explored.

Ms. Smith gave additional information on the conceptual designs for all parks, even those that are not recommended to be included in the debt financing package. The Waterworks Park concept design was reviewed, and it was noted that there may be opportunities for value engineering to reduce overall costs. This is similar to what was done for the Mohawk Phase I project. She highlighted that none of the major improvements proposed for Waterworks Park are in conflict with WaterOne's major assets. The design includes a three-level playground, trees, lighting, shelter, restroom and expanded parking that will be ADA compliant

Mohawk Phase II was the next park highlighted. Phase II costs are estimated at about \$2 million, and staff believes there are opportunities for crowd funding for an all-inclusive playground as well as other grant funding options.

The Streamway Park Phase I improvements are estimated at \$900,000,00 and a Land & Water Conservation Fund grant has been submitted for this project. The total estimated costs for full build-out of the Streamway Park improvements is \$1.9 million. Phase I improvements would include expanded parking and lighting, adding a fenced off-leash dog park, utilities, seating, and grading. Designating a location for the dog park will allow grant applications and sponsorships to be pursued. Additional decisions related to the shelter and restroom can come later.

Broadmoor Park will be moving forward with trail redesign in 2022 and trail reconstruction in 2023. Conversations with residents has included a general consensus to leave the park "as is" with upgrades to the playground, shelters and eventually the restrooms. Total estimated cost of the improvements is \$2.4 million, \$220,000 of that will go for the trail reconstruction in 2023, and grant funding opportunities should be available for this project as well.

Ms. Smith moved to bond scenarios listed in the packet and prepared by Ehlers. Estimated true interest costs are approximately 4.4%. All of the debt scenarios assumed level debt service payments over the 10-year horizon. Maintaining the level debt service helps to avoid peaks and valleys in the annual budget process. Ms. Smith reviewed challenges at the \$10 million level including cost escalation on the street projects, and the need to continue to preserve funding for maintenance of the PCC and the MFAC. Ms. Smith noted that none of the scenarios presented this evening include dedicated sales tax revenues that might be available from the Gateway project if it moves forward.

Ms. Smith moved to the CIP spreadsheets in the packet which are updates to street and park program plans originally presented during the budget adoption. Ms. Smith noted that when looking at the bottom line for both parks and streets, the anticipated debt service created



negative fund balances in both program plans. Hence, the need to continue to refine the scenarios. Ms. Smith believes there are good opportunities with considerations to be made on how to be most effective.

Mayor Flora asked about the Gateway uncertainty and if the projections include any revenues from that project.

Ms. Smith replied that none of the projections include Gateway revenues, but she can layer those on in a future update. She believes those would add about \$400,000 in annual revenues each year, for both streets and parks.

Councilmember Chociey asked what the current number of mills dedicated to streets.

Ms. Smith answered that Staff and Council were moving away from designating a certain number of mills. Seven mills is where the City is now, however tying street funding to mills may not be the best practice. It may be most productive to evaluate the street projects during each budget process and consider transfers from the General Fund to meet the Council's objectives.

Ms. Smith also mentioned that during a meeting this week with Black & Veatch, they will be looking at possible streets and stormwater federal funding that may be available. Unfortunately, many of the programs are not applicable for residential streets which creates more limitations on the streets side.

Mayor Flora asked if an updated picture that includes the anticipated parks maintenance costs would be available for the next conversation since that isn't reflected in the CIP.

Ms. Smith said she could bring that back and noted that the Council may need to consider some alternate meetings dates in order to accomplish the issue before the end of the calendar year.

Councilmember Boultinghouse asked if, on November 21 during the Gateway special meeting, the trickle-down effects of a "yes vs no" vote could be shown as it would help Councilmembers with their vote. Ms. Smith advised that she plans to show that to the Committee at their November 2 meeting.

Mayor Flora asked about interest rates on the bond market and if Mr. Kimmel thinks waiting six months on the bond market, especially with increased costs, would be prudent.

Ms. Smith agreed that can be looked at.

## **OTHER**

### **Department Updates**

Police Chief Dan Madden updated the Committee about the status of license plate readers and funding opportunities He received word that the City has received \$140,000,00 in Federal funding to procure the license plate readers. They will move forward to finalize plans and get final bids to bring forward for Council consideration.





Director Almoney showed the Committee a sample of the stone that will be used on the Mohawk Park restroom building.

**Meeting Close**

There being no further business to come before the Committee, the meeting of the Finance and Administration Committee adjourned at 8:22 p.m.

Respectfully submitted,

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Robyn L. Fulks, City Clerk



<b>City of Mission</b>	Item Number:	2.
<b>ACTION ITEM SUMMARY</b>	Date:	November 2, 2022
<b>Administration</b>	From:	Laura Smith

Action items require a vote to recommend the item to the full City Council for further action.

**RE:** Resolution Approving a Master Capital Improvement Plan for the City of Mission including the financing thereof.

**RECOMMENDATION:** Adopt the Resolution approving the Capital Improvement Master Plan for the City of Mission and communicating the City’s expectations to finance certain costs for the outdoor park improvements in the maximum amount of \$3,100,000 plus capitalized interest, interest on any temporary financing, and costs of issuance.

**DETAILS:** The Kansas Constitution allows cities to exercise home rule powers – including approval of charter ordinances which exempt cities from non-uniform enactments of the State Legislature. K.S.A. 14-570 and K.S.A. 14-571 related to public improvements and the issuance of general obligation bonds for such purposes. These particular statutes are not uniform across all cities and, therefore, subject to revision by charter ordinance.

Many public improvements – such as streets, stormwater and public buildings – may be financed through the issuance of general obligation bonds without the need for a public vote. Other improvements such as streetlights or park improvements are either not directly covered by state statute or, in the absence of a charter ordinance and an approved capital master plan, would require a public vote to finance with general obligation bonds.

In June 2021, the City Council approved Charter Ordinance 32 exempting the City of Mission from the provisions of K.S.A. 14-570 and K.S.A. 14-571 and providing alternate provisions authorizing the City to issue General Obligation bonds for public improvements, without need for a public vote, when the bonds are in an amount sufficient to carry out a master plan for public improvements that has been approved by the Governing Body. The City is now ready to proceed to finance certain street and outdoor improvements, specifically in accordance with the following:

**Streets**

- Foxridge Drive Phase II (51st Street to Lamar): To include full depth pavement reconstruction, sidewalk and retaining walls, stormwater improvements, traffic

Related Statute/City Ordinance:	K.S.A. 14-570 and K.S.A. 14-571; Charter Ordinance 32
Line Item Code/Description:	NA
Available Budget:	\$3,665,000 (through 2022A Bond Proceeds)

<b>City of Mission</b>	Item Number:	3.
<b>ACTION ITEM SUMMARY</b>	Date:	November 2, 2022
<b>Administration</b>	From:	Laura Smith

Action items require a vote to recommend the item to the full City Council for further action.

signal buyout and replacement, streetlights, and a polymer overlay on the Lamar Ave. bridge. The stormwater improvements include replacing aging corrugated metal pipe (CMP) and addressing ongoing groundwater problems and the installation of sidewalks which will improve pedestrian safety. The stormwater and retaining wall improvements will require permanent easements and temporary construction easements will be necessary to complete the work in the right-of-way.

- 2023 Residential Street Program: To include full depth reconstruction, including stormwater upgrades for the following streets – Beverly Avenue (57th St to 56th St), Riggs Avenue (53rd St north to dead end), 50th Terrace (51st St east to city limits), and 61st Terrace (Lamar Ave to Woodson Rd)

## Parks

- Waterworks Park: To include the construction of a new shelter, restroom facilities, a new, inclusive play feature, an upgraded walking trail, parking and other amenities, including native landscaping and trees.
- Mohawk Park Phase II: To include the construction of a new inclusive play feature with a shade structure, an upgraded and expanded walking trail, installation of a multi-purpose court, and other amenities including native landscaping and trees.
- Streamway Park Phase I: To include a new, expanding parking lot, fencing and irrigation for a dog park, and related site work and amenities.

The Master Plan must be approved by the Governing Body prior to issuance of any debt. All other requirements imposed on cities related to issuance of debt still apply when considering items to be financed under this Charter Ordinance.

Charter Ordinance 32 was written broadly to provide the Council with more flexibility for potential debt financing for acquisition of park land or for outdoor park system improvements. However, broadening the scope of the Charter Ordinance did not reduce public accountability or transparency and does not give any Council blanket authority to issue general obligation bonds for any purpose or project.

The Council must now consider and approve an updated Master Capital Improvement

Related Statute/City Ordinance:	K.S.A. 14-570 and K.S.A. 14-571; Charter Ordinance 32
Line Item Code/Description:	NA
Available Budget:	\$3,665,000 (through 2022A Bond Proceeds)

<b>City of Mission</b>	Item Number:	3.
<b>ACTION ITEM SUMMARY</b>	Date:	November 2, 2022
<b>Administration</b>	From:	Laura Smith

Action items require a vote to recommend the item to the full City Council for further action.

Plan which includes the street and park projects anticipated to be financed. Passage of this Resolution on November 16, 2022 would fulfill that requirement. Ultimately the Governing Body will also be required to pass a bond ordinance authorizing the issuance of bonds prior to any debt being issued.

The attached Resolution is the next step in the financing process and approves a Master Capital Improvement Plan for Mission which includes the improvements to the outdoor park network. The Exhibit to the Resolution which will detail the Master CIP will be uploaded to the packet prior to the meeting.

**CFAA CONSIDERATIONS/IMPACTS: NA**

Related Statute/City Ordinance:	K.S.A. 14-570 and K.S.A. 14-571; Charter Ordinance 32
Line Item Code/Description:	NA
Available Budget:	\$3,665,000 (through 2022A Bond Proceeds)

**EXCERPT OF MINUTES OF A MEETING  
OF THE GOVERNING BODY OF THE  
CITY OF MISSION, KANSAS  
HELD ON NOVEMBER 16, 2022**

The City Council (the "Governing Body") met in regular session at the usual meeting place in the City, at \_\_\_:\_\_\_ p.m., the following members being present and participating, to-wit:

\_\_\_\_\_

\_\_\_\_\_.

Absent: \_\_\_\_\_.

The Mayor declared that a quorum was present and called the meeting to order.

\* \* \* \* \*

(Other Proceedings)

Councilmember \_\_\_\_\_ presented and moved the adoption of a Resolution entitled:

**A RESOLUTION OF THE CITY OF MISSION, KANSAS, APPROVING A  
MASTER CAPITAL IMPROVEMENT PLAN FOR THE CITY AND THE  
FINANCING THEREOF.**

Councilmember \_\_\_\_\_ seconded the motion to adopt the Resolution. The Resolution was read and considered, and, the question being put to a roll call vote, the vote thereon was as follows:

Aye: \_\_\_\_\_.

Nay: \_\_\_\_\_.

The Mayor declared the Resolution duly adopted by the Governing Body and the City Clerk designated the same Resolution No. \_\_\_\_\_, was signed and approved by the Mayor and attested by the Clerk.

\* \* \* \* \*

(Other Proceedings)

**CERTIFICATE**

I hereby certify that the foregoing Excerpt of Minutes is a true and correct excerpt of the proceedings of the Governing Body of the City of Mission, Kansas, held on the date stated therein, and that the official minutes of such proceedings are on file in my office.

(SEAL)

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Robyn L. Fulks, City Clerk

**RESOLUTION NO. \_\_\_\_\_**

**A RESOLUTION OF THE CITY OF MISSION, KANSAS, APPROVING A MASTER CAPITAL IMPROVEMENT PLAN FOR THE CITY AND THE FINANCING THEREOF.**

**WHEREAS**, Article 12, Section 5 of the Constitution of the State of Kansas (the “Act”), provides that cities may exercise certain home rule powers, including passing charter ordinances which exempt such cities from non-uniform enactments of the Kansas Legislature; and

**WHEREAS**, the City of Mission, Kansas (the “City”) is a city, as defined in the Act, duly created and organized, under the laws of the State of Kansas; and

**WHEREAS**, K.S.A. 14-570 and K.S.A. 14-571 are part of an enactment of the Kansas Legislature (K.S.A. 14-570 *et seq.*) relating to public improvements and the issuance of bonds for such purposes, which enactment is applicable to the City, but is not uniformly applicable to all cities within the State of Kansas; and

**WHEREAS**, pursuant to Charter Ordinance No. 32 passed on June 23, 2021 (the “Charter Ordinance”) by at least a two-thirds vote of the City Council (the “Governing Body”), the City exempted itself from the provisions of K.S.A. 14-570 and 14-571 and provided for substitute and additional provisions thereof; and

**WHEREAS**, pursuant to the Charter Ordinance, a master capital improvements plan has been submitted to the Governing Body (the “Master Plan”), shown herein and in **Exhibit A** attached hereto (collectively, the “Project”); and

**WHEREAS**, the Governing Body has reviewed the Master Plan.

**THEREFORE, BE IT RESOLVED BY THE GOVERNING BODY OF THE CITY OF MISSION, KANSAS, AS FOLLOWS:**

**Section 1. Approval of the Master Plan.** The Governing Body hereby approves the Master Plan, a copy of which is attached hereto as **Exhibit A**.

**Section 2. Financing.** The City expects to make capital expenditures on and after the date of adoption of this Resolution in connection with the Project and intends to reimburse itself for such expenditures with the proceeds of one or more series of general obligation bonds and temporary notes of the City that are hereby authorized to be issued in the following maximum amounts, plus capitalized interest, interest on any temporary financing, and costs of issuance:

<b>Project</b>	<b>Cost</b>
Foxridge Drive Phase II (51 <sup>st</sup> St. to Lamar)	\$4,000,000
2023 Residential Street Program	1,000,000
Waterworks Park	1,500,000
Mohawk Park Phase II	1,500,000
Streamway Park Phase I	907,340

**Section 3. Further Authority.** The City shall, and the officials and agents of the City are hereby authorized and directed to, take such actions, expend such funds and execute such other documents, certificates and instruments as may be necessary or desirable to carry out and comply with the intent of this Resolution.

**Section 4. Effective Date.** This Resolution shall be in force and take effect immediately upon adoption by the Governing Body.

**ADOPTED** by the Governing Body on November 16, 2022 and **APPROVED AND SIGNED** by the Mayor.

(SEAL)

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Solana Flora, Mayor

ATTEST:

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Robyn L. Fulks, City Clerk

**EXHIBIT A**

City of Mission, Kansas - Capital Improvement Plan  
2022 through 2024  
Projects by Program Area

	2022	2023	2024
<b>Stormwater Program</b>			
<i>Capital Projects</i>			
	Rock Creek Channel Repair (120' W. of Reeds Rd.)	338,078	
	Rock Creek Channel Repair (280' E. of Outlook to Woodson)	200,000	Rock Creek Channel Repair (280' E. of Outlook to Woodson)
			400,000
			Rock Creek Channel Repair (280' E. of Outlook to Woodson)
			5424 Maple Concrete Channel Repair
			5,000,000
			100,000
			-
			-
			100,000
<b>Sub-total Stormwater Capital Projects</b>	<b>538,078</b>	<b>400,000</b>	<b>5,200,000</b>
<i>Maintenance Programs</i>			
	Repair and Maintenance Projects	100,000	Repair and Maintenance Projects
			150,000
			150,000
			Stormwater Infrastructure Repairs/Replacement
			250,000
			Stormwater Infrastructure Repairs/Replacement
			250,000
			Stormwater Infrastructure Repairs/Replacement
			250,000
			Stormwater Condition Inventory
			142,876
			Miscellaneous Engineering
			50,000
			50,000
<b>Sub-total Stormwater Maintenance</b>	<b>150,000</b>	<b>592,876</b>	<b>450,000</b>
<i>Debt Service/Loan Repayment</i>			
	KDHE Loan Repayment	6,562	KDHE Loan Repayment
			6,562
	GO Series 2013C - Stormwater Portion	282,600	GO Series 2013C - Stormwater Portion
			272,850
	GO Series 2014-A	1,054,738	GO Series 2014-A
			1,060,313
	GO Series 2019A (Rock Creek/RCHA)	218,550	GO Series 2019A (Rock Creek/RCHA)
			570,800
	GO Series 2020A (Refunding of 2010B)	1,240,525	GO Series 2020A (Refunding of 2010B)
			507,625
<b>Sub-total Stormwater Debt Service</b>	<b>2,802,975</b>	<b>2,418,150</b>	<b>2,142,350</b>
<b>Total Stormwater Expenses</b>	<b>3,491,053</b>	<b>3,411,026</b>	<b>7,792,350</b>
<b>Street Program</b>			
<i>Capital Projects</i>			
	UBAS Treatment - Jo Drive (Lamar to Roe)	1,343,769	
	Foxridge Drive Phase II (51st to Lamar)	418,000	
			Foxridge Drive Phase II (51st to Lamar)
			5,572,900
			Mill and Overlay - Roe (SMP to 63rd St)
			72,000
			5,644,900
<b>Sub-total Capital Projects</b>	<b>1,761,769</b>	<b>5,644,900</b>	<b>1,963,500</b>
<i>Maintenance Programs</i>			
	2023 Residential Street Program	1,762,445	2024 Residential Street Program
			2,191,358
	PW Maintenance Programs (striping, traffic safety)	75,000	PW Maintenance Programs (striping, traffic safety)
			75,000
	Bridge Maintenance/Administrative Costs	25,000	Bridge Maintenance/Administrative Costs
			25,000
	Curb and Sidewalk Program	50,000	Curb and Sidewalk Program
			150,000
	51st & Dearborn Sidewalk	48,000	Pedestrian activated stop signs (61st/Broadmoor)
			60,000
	PCI Update	25,000	
<b>Sub-total Street Maintenance</b>	<b>1,985,445</b>	<b>2,501,358</b>	<b>2,250,000</b>
<i>Debt Service</i>			
	Johnson Drive/Martway Debt Service (2012A)	474,300	
	Jo Drive - Street Portion (2013C)	267,363	
			Jo Drive - Street Portion (2013C)
			271,625
			Foxridge Drive Phase II/2023 Residential Street Program (2022A)
			113,000
			Foxridge Drive Phase II/2023 Residential Street Program (2022A)
			450,000
<b>Sub-total Street Debt Service</b>	<b>741,663</b>	<b>384,625</b>	<b>450,000</b>
<b>Total Street Expenses</b>	<b>4,488,877</b>	<b>8,530,883</b>	<b>4,663,500</b>



City of Mission, Kansas - Capital Improvement Plan  
2022 through 2024  
Projects by Program Area

	2022	2023	2024
<b>Parks + Recreation Program</b>			
<i>Capital Projects</i>			
<i>Park Systems Improvements</i>			
	<i>Andersen Court Resurfacing</i>	340,846	<i>Legacy Park Shade Structure</i>
	<i>Event Trailer</i>	6,552	8,000
	<i>Mohawk Park Phase I</i>	1,482,655	<i>Legacy Park Water Fountain</i>
	<i>Broadmoor Trail Design</i>	32,000	10,000
			<i>Wifi and Bathroom Locks</i>
			7,000
			<i>Broadmoor Trail Construction</i>
			190,000
			<i>Trail Counters</i>
			20,000
			<i>Waterworks Park</i>
			1,500,000
			<i>Mohawk Park Phase II</i>
			1,500,000
			<i>Streamway Park Phase I</i>
			907,340
			<i>Beverly Pergola</i>
			10,000
			<i>Pearl Harbor Pergola</i>
			10,000
			<i>Solar Picnic Tables</i>
			30,000
			<i>Andersen Parking Lot</i>
			60,000
<b>MFAC Improvements/Equipment Replacement</b>	<i>Automatic Aqua Vacuum</i>	6,799	<i>Maintenance Slide 2</i>
	<i>Lane Line Replacement</i>	5,662	25,000
	<i>UV Light Bulb Replacement</i>	7,762	<i>Table Umbrellas</i>
			5,000
			<i>Shade Structure Replacement</i>
			15,000
			<i>Pump and Filter Replacement</i>
			30,000
			<i>Picnic Table Replacement</i>
			20,000
			<i>ADA Chair Lift</i>
			6,000
			<i>Deck Lounge Chairs</i>
			10,000
			<i>1M Diving Board Replacement</i>
			7,000
			<i>Sprayground Refresh</i>
			25,000
<b>PCC Improvements/Equipment Replacement</b>	<i>Conference Center Banquet Chairs</i>	24,012	<i>South Kitchen Flooring</i>
	<i>Natorium Skylights</i>	44,830	10,000
	<i>Natorium Painting/Sealing Slide Stairs</i>	94,849	<i>Conference Center Carpet</i>
	<i>Locker Room Flooring (Men's and Women's)</i>	20,328	40,000
	<i>Adult Lounge Furniture</i>	15,000	<i>Trash/ Recycling Can Replacement</i>
	<i>Indoor Pool Filter Replacement</i>	50,902	15,000
			<i>Steamroom Retiling</i>
			15,000
			<i>Conference Center Projectors</i>
			27,000
			<i>Conference Center Tables</i>
			10,000
			<i>North bathroom remodel</i>
			35,000
			<i>Recedar Sauna</i>
			9,000
			<i>EV Chargers</i>
			15,000
			<i>Indoor Track Resurfacing</i>
			140,000
			<i>Stain roof wood</i>
			30,000
			<i>Stain north breezeway</i>
			20,000
			<b>4,583,340</b>
<b>Sub-total Parks Capital Projects</b>		<b>2,132,197</b>	<b>967,000</b>
<i>Maintenance/Operations/Reserves</i>			
<b>Powell Community Center</b>	<i>Chemical Room Maintenance/Repairs</i>	11,500	<i>Underground Electrical for Parking Lot</i>
			17,000
			<i>Parking Lot Reseal</i>
			57,000
<b>Mission Family Aquatic Center</b>	<i>Water Pressure Relief Valve</i>	15,000	<i>Pool and Deck Crack Repairs</i>
	<i>Paint Competition Pool</i>	3,718	30,000
			<i>Paint Leisure Pool</i>
<b>Sub-total Parks Maintenance Projects</b>		<b>30,218</b>	<b>104,000</b>
<b>Parks + Recreation Program</b>			
<i>Debt Service/Lease Payments</i>			
<i>Outdoor Aquatic Facility Debt Service (2013B)</i>		530,450	530,450
<i>Cardio Equipment Lease</i>		42,617	42,617
<i>Outdoor Parks Improvements (2022A)</i>		-	97,000
<b>Sub-total Parks Debt Service</b>		<b>573,067</b>	<b>573,067</b>
<b>Total Parks &amp; Recreation Expenses</b>		<b>2,735,482</b>	<b>5,260,407</b>
<b>Total Capital Project Expenditures</b>		<b>10,715,412</b>	<b>17,202,316</b>
			<b>1,029,500</b>
			<b>13,485,350</b>

<b>City of Mission</b>	Item Number:	3.
<b>ACTION ITEM SUMMARY</b>	Date:	November 2, 2022
<b>Administration</b>	From:	Laura Smith

Action items require a vote to recommend the item to the full City Council for further action.

**RE:** Resolution authorizing the offering for sale of General Obligation Bonds, Series 2022A of the City of Mission, Kansas.

**RECOMMENDATION:** Approve the Resolution setting the sale for November 30, 2022 for General Obligation Bonds, Series 2022A which will fund improvements to Foxridge Phase II, the 2023 Residential Street Program, and outdoor park improvements to Waterworks Park, Mohawk Park Phase II, and Streamway Park Phase I.

**DETAILS:** This resolution signals the City’s intent to take the General Obligation Bonds, Series 2022A to the market on November 30, 2022. The anticipated debt service schedule for this issue was prepared by Ehlers, Inc. and is included in the packet. The Resolution has been prepared by the City’s Bond Counsel, Gilmore & Bell.

The proposed issue includes financing to make improvements to both the City’s street and park infrastructure assets as follows:

**Streets**

Foxridge Drive Phase II (51st Street to Lamar): To include full depth pavement reconstruction, sidewalk and retaining walls, stormwater improvements, traffic signal buyout and replacement, streetlights, and a polymer overlay on the Lamar Ave. bridge. The stormwater improvements include replacing aging corrugated metal pipe (CMP) and addressing ongoing groundwater problems and the installation of sidewalks which will improve pedestrian safety. The stormwater and retaining wall improvements will require permanent easements and temporary construction easements will be necessary to complete the work in the right-of-way.

2023 Residential Street Program: To include full depth reconstruction, including stormwater upgrades for the following streets – Beverly Avenue (57th St to 56th St), Riggs Avenue (53rd St north to dead end), 50th Terrace (51st St east to city limits), and 61st Terrace (Lamar Ave. to Woodson Rd).

**Parks**

Related Statute/City Ordinance:	K.S.A. 12-1736 <i>et seq.</i> , Mission Charter Ordinance 32
Line Item Code/Description:	NA
Available Budget:	NA

<b>City of Mission</b>	Item Number:	3.
<b>ACTION ITEM SUMMARY</b>	Date:	November 2, 2022
<b>Administration</b>	From:	Laura Smith

Action items require a vote to recommend the item to the full City Council for further action.

Waterworks Park: To include the construction of a new shelter, restroom facilities, a new, inclusive play feature, an upgraded walking trail, parking and other amenities, including native landscaping and trees.

Mohawk Park Phase II: To include the construction of a new inclusive play feature with a shade structure, an upgraded and expanded walking trail, installation of a multi-purpose court, and other amenities including native landscaping and trees.

Streamway Park Phase I: To include a new, expanding parking lot, fencing and irrigation for a dog park, and related site work and amenities.

Debt service on these bonds is anticipated to be paid from dedicated revenues from property tax, street sales tax and parks and recreation sales tax. The City will request a new rating on these bonds from Standard & Poor's, and in order to obtain the lowest interest cost, the City will solicit competitive bids.

The set sale Resolution does not commit the City to the financing, and is used to authorize staff, our Financial Advisor and our Bond Counsel to proceed with preparing the offering documents.

**CFAA CONSIDERATIONS/IMPACTS:** Ensuring a robust and timely investment in the maintenance and enhancement of public infrastructure such as streets and parks helps to maintain the overall quality of life for residents and visitors of all ages to our community.

Related Statute/City Ordinance:	K.S.A. 12-1736 <i>et seq.</i> , Mission Charter Ordinance 32
Line Item Code/Description:	NA
Available Budget:	NA

**EXCERPT OF MINUTES OF A MEETING  
OF THE GOVERNING BODY OF  
THE CITY OF MISSION, KANSAS  
HELD ON NOVEMBER 16, 2022**

The governing body met in regular session at the usual meeting place in the City, at \_\_:\_\_ p.m., the following members being present and participating, to-wit:

\_\_\_\_\_

\_\_\_\_\_.

Absent: \_\_\_\_\_.

The Mayor declared that a quorum was present and called the meeting to order.

\*\*\*\*\*

(Other Proceedings)

The matter of providing for the offering for sale of General Obligation Bonds, Series 2022A, came on for consideration and was discussed.

Councilmember \_\_\_\_\_ presented and moved the adoption of a Resolution entitled:

**RESOLUTION AUTHORIZING THE OFFERING FOR SALE OF GENERAL  
OBLIGATION BONDS, SERIES 2022A, OF THE CITY OF MISSION, KANSAS.**

Councilmember \_\_\_\_\_ seconded the motion to adopt the Resolution. The Resolution was read and considered, and, the question being put to a roll call vote, the vote thereon was as follows:

Aye: \_\_\_\_\_.

Nay: \_\_\_\_\_.

The Mayor declared the Resolution duly adopted; the Clerk designating the same Resolution No. \_\_\_\_\_

\*\*\*\*\*

(Other Proceedings)

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**CERTIFICATE**

I hereby certify that the foregoing Excerpt of Minutes is a true and correct excerpt of the proceedings of the governing body of the City of Mission, Kansas, held on the date stated therein, and that the official minutes of such proceedings are on file in my office.

(SEAL)

---

Robyn L. Fulks, City Clerk

**RESOLUTION NO. \_\_\_\_\_**

**RESOLUTION AUTHORIZING THE OFFERING FOR SALE OF GENERAL OBLIGATION BONDS, SERIES 2022A, OF THE CITY OF MISSION, KANSAS.**

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**WHEREAS**, the City of Mission, Kansas (the “Issuer”), has previously authorized certain internal improvements described as follows (collectively, the “Improvements”):

<b><u>Project Description</u></b>	<b><u>Authority</u></b>	<b><u>Amount</u></b>
Foxridge Drive Phase II (51 <sup>st</sup> St. to Lamar)	Art. 12, Sec. 5 of the Kansas Constitution; Charter Ordinance No. 32	\$4,000,000
2023 Residential Street Program	Art. 12, Sec. 5 of the Kansas Constitution; Charter Ordinance No. 32	1,000,000
Waterworks Park	Art. 12, Sec. 5 of the Kansas Constitution; Charter Ordinance No. 32	1,500,000
Mohawk Park Phase II	Art. 12, Sec. 5 of the Kansas Constitution; Charter Ordinance No. 32	1,500,000
Streamway Park Phase I	Art. 12, Sec. 5 of the Kansas Constitution; Charter Ordinance No. 32	907,340

**WHEREAS**, the Issuer is authorized by law to issue general obligation bonds to pay a portion of the costs of the Improvements; and

**WHEREAS**, the City Council of the Issuer (the “Governing Body”) has selected the firm of Ehlers, Inc., Roseville, Minnesota (“Municipal Advisor”), as municipal advisor for one or more series of general obligation bonds of the Issuer to be issued in order to provide funds to permanently finance the Improvements; and

**WHEREAS**, the Issuer desires to authorize the Municipal Advisor to proceed with the offering for sale of said general obligation bonds and related activities; and

**WHEREAS**, one of the duties and responsibilities of the Issuer is to prepare and distribute a preliminary official statement relating to said general obligation bonds; and

**WHEREAS**, the Issuer desires to authorize the Municipal Advisor and Gilmore & Bell, P.C., Kansas City, Missouri, the Issuer’s bond counsel (“Bond Counsel”), in conjunction with the Clerk, to proceed with the preparation and distribution of a preliminary official statement and notice of bond sale and to authorize the distribution thereof and all other preliminary action necessary to sell said general obligation bonds.

**BE IT RESOLVED BY THE GOVERNING BODY OF THE CITY OF MISSION, KANSAS, AS FOLLOWS:**

**Section 1.** There is hereby authorized to be offered for sale the Issuer’s General Obligation Bonds, Series 2022A (the “Bonds”) described in the Notice of Bond Sale, which is to be prepared by Bond Counsel in conjunction with the Municipal Advisor and Issuer staff (the “Notice of Bond Sale”). All proposals for the purchase of the Bonds shall be delivered to the Governing Body at its meeting to be held on the sale date referenced in the Notice of Bond Sale, at which meeting the Governing Body shall review such bids and award the sale of the Bonds or reject all proposals.

**Section 2.** The Mayor and Clerk, in conjunction with the Municipal Advisor and Bond Counsel, are hereby authorized to cause to be prepared a Preliminary Official Statement relating to the Bonds (the “Preliminary Official Statement”), and such officials and other representatives of the Issuer are hereby authorized to use such document in connection with the sale of the Bonds.

**Section 3.** The Clerk, in conjunction with the Municipal Advisor and Bond Counsel, is hereby authorized and directed to give notice of said bond sale by publishing a summary of the Notice of Bond Sale not less than 6 days before the date of the bond sale in a newspaper of general circulation in Johnson County, Kansas, and the *Kansas Register* and by distributing copies of the Notice of Bond Sale and Preliminary Official Statement to prospective purchasers of the Bonds. Proposals for the purchase of the Bonds shall be submitted upon the terms and conditions set forth in the Notice of Bond Sale and awarded or rejected in the manner set forth in the Notice of Bond Sale.

**Section 4.** For the purpose of enabling the purchaser of the Bonds (the “Purchaser”) to comply with the requirements of Rule 15c2-12 of the Securities and Exchange Commission (the “Rule”), the Mayor and Clerk or other appropriate officers of the Issuer are hereby authorized: (a) to approve the form of the Preliminary Official Statement and to execute the “Certificate Deeming Preliminary Official Statement Final” in substantially the form attached hereto as *Exhibit A* as approval of the Preliminary Official Statement, such official’s signature thereon being conclusive evidence of such official’s and the Issuer’s approval thereof; (b) covenant to provide continuous secondary market disclosure by annually transmitting certain financial information and operating data and other information necessary to comply with the Rule to the Municipal Securities Rulemaking Board; and (c) take such other actions or execute such other documents as such officers in their reasonable judgment deem necessary to enable the Purchaser to comply with the requirement of the Rule.

**Section 5.** The Issuer agrees to provide to the Purchaser within seven business days of the date of the sale of Bonds or within sufficient time to accompany any confirmation that requests payment from any customer of the Purchaser, whichever is earlier, sufficient copies of the final Official Statement to enable the Purchaser to comply with the requirements of the Rule and with the requirements of Rule G-32 of the Municipal Securities Rulemaking Board.

**Section 6.** The Mayor, Clerk and the other officers and representatives of the Issuer, the Municipal Advisor and Bond Counsel are hereby authorized and directed to take such other action as may be necessary to carry out the sale of the Bonds.

**Section 7.** The transactions described in this Resolution may be conducted, and documents related to the Bonds may be sent, received, executed, and stored, by electronic means or transmissions. Copies, telecopies, electronic files and other reproductions of original executed documents (or documents executed by electronic means or transmissions) shall be deemed to be authentic and valid counterparts of such documents for all purposes, including the filing of any claim, action or suit in the appropriate court of law.

**Section 8.** This Resolution shall be in full force and effect from and after its adoption by the Governing Body.

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**ADOPTED** by the Governing Body on November 16, 2022.

(SEAL)

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Solana Flora, Mayor

ATTEST:

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Robyn L. Fulks, City Clerk



**EXHIBIT A**

**CERTIFICATE DEEMING  
PRELIMINARY OFFICIAL STATEMENT FINAL**

\_\_\_\_\_, 2022

To: \_\_\_\_\_  
\_\_\_\_\_

Re: City of Mission, Kansas, General Obligation Bonds, Series 2022A

The undersigned are the duly acting Mayor and Clerk of the City of Mission, Kansas (the "Issuer"), and are authorized to deliver this Certificate to the purchaser (the "Purchaser") of the above-referenced bonds (the "Bonds") on behalf of the Issuer. The Issuer has previously caused to be delivered to the Purchaser copies of the Preliminary Official Statement (the "Preliminary Official Statement") relating to the Bonds.

For the purpose of enabling the Purchaser to comply with the requirements of Rule 15c2-12(b)(1) of the Securities and Exchange Commission (the "Rule"), the Issuer hereby deems the information regarding the Issuer contained in the Preliminary Official Statement to be final as of its date, except for the omission of such information as is permitted by the Rule, such as offering prices, interest rates, selling compensation, aggregate principal amount, principal per maturity, delivery dates, ratings, identity of the underwriters and other terms of the Bonds depending on such matters.

**CITY OF MISSION, KANSAS**

By: \_\_\_\_\_  
Solana Flora, Mayor

By: \_\_\_\_\_  
Robyn L. Fulks, City Clerk

# City of Mission, Kansas

\$6,655,000 General Obligation Bonds, Series 2022A

Issue Summary

Assumes Current Market BQ AA+ Rates plus 75bps

## Total Issue Sources And Uses

Dated 12/21/2022 | Delivered 12/21/2022

	Streets	Parks	Issue Summary
<b>Sources Of Funds</b>			
Par Amount of Bonds	\$3,585,000.00	\$3,070,000.00	\$6,655,000.00
<b>Total Sources</b>	<b>\$3,585,000.00</b>	<b>\$3,070,000.00</b>	<b>\$6,655,000.00</b>
<b>Uses Of Funds</b>			
Total Underwriter's Discount (1.200%)	43,020.00	36,840.00	79,860.00
Costs of Issuance	38,785.87	33,214.13	72,000.00
Deposit to Project Construction Fund	3,500,000.00	3,000,000.00	6,500,000.00
Rounding	3,194.13	(54.13)	3,140.00
<b>Total Uses</b>	<b>\$3,585,000.00</b>	<b>\$3,070,000.00</b>	<b>\$6,655,000.00</b>

# City of Mission, Kansas

## \$6,655,000 General Obligation Bonds, Series 2022A

### Issue Summary

Assumes Current Market BQ AA+ Rates plus 75bps

### Debt Service Schedule

Date	Principal	Coupon	Interest	Total P+I	Fiscal Total
12/21/2022	-	-	-	-	-
10/01/2023	-	-	209,307.78	209,307.78	-
04/01/2024	490,000.00	3.800%	134,555.00	624,555.00	833,862.78
10/01/2024	-	-	125,245.00	125,245.00	-
04/01/2025	585,000.00	3.850%	125,245.00	710,245.00	835,490.00
10/01/2025	-	-	113,983.75	113,983.75	-
04/01/2026	605,000.00	3.900%	113,983.75	718,983.75	832,967.50
10/01/2026	-	-	102,186.25	102,186.25	-
04/01/2027	630,000.00	3.950%	102,186.25	732,186.25	834,372.50
10/01/2027	-	-	89,743.75	89,743.75	-
04/01/2028	655,000.00	4.000%	89,743.75	744,743.75	834,487.50
10/01/2028	-	-	76,643.75	76,643.75	-
04/01/2029	680,000.00	4.050%	76,643.75	756,643.75	833,287.50
10/01/2029	-	-	62,873.75	62,873.75	-
04/01/2030	705,000.00	4.100%	62,873.75	767,873.75	830,747.50
10/01/2030	-	-	48,421.25	48,421.25	-
04/01/2031	735,000.00	4.150%	48,421.25	783,421.25	831,842.50
10/01/2031	-	-	33,170.00	33,170.00	-
04/01/2032	770,000.00	4.200%	33,170.00	803,170.00	836,340.00
10/01/2032	-	-	17,000.00	17,000.00	-
04/01/2033	800,000.00	4.250%	17,000.00	817,000.00	834,000.00
<b>Total</b>	<b>\$6,655,000.00</b>	<b>-</b>	<b>\$1,682,397.78</b>	<b>\$8,337,397.78</b>	<b>-</b>

### Yield Statistics

Bond Year Dollars	\$40,943.61
Average Life	6.152 Years
Average Coupon	4.1090606%
Net Interest Cost (NIC)	4.3041093%
True Interest Cost (TIC)	4.3294975%
Bond Yield for Arbitrage Purposes	4.1000702%
All Inclusive Cost (AIC)	4.5396759%

### IRS Form 8038

Net Interest Cost	4.1090606%
Weighted Average Maturity	6.152 Years

# City of Mission, Kansas

\$3,585,000 General Obligation Bonds, Series 2022A

Streets

Assumes Current Market BQ AA+ Rates plus 75bps

## Debt Service Schedule

Date	Principal	Coupon	Interest	Total P+I	Fiscal Total
12/21/2022	-	-	-	-	-
10/01/2023	-	-	112,748.61	112,748.61	-
04/01/2024	265,000.00	3.800%	72,481.25	337,481.25	450,229.86
10/01/2024	-	-	67,446.25	67,446.25	-
04/01/2025	315,000.00	3.850%	67,446.25	382,446.25	449,892.50
10/01/2025	-	-	61,382.50	61,382.50	-
04/01/2026	325,000.00	3.900%	61,382.50	386,382.50	447,765.00
10/01/2026	-	-	55,045.00	55,045.00	-
04/01/2027	340,000.00	3.950%	55,045.00	395,045.00	450,090.00
10/01/2027	-	-	48,330.00	48,330.00	-
04/01/2028	355,000.00	4.000%	48,330.00	403,330.00	451,660.00
10/01/2028	-	-	41,230.00	41,230.00	-
04/01/2029	365,000.00	4.050%	41,230.00	406,230.00	447,460.00
10/01/2029	-	-	33,838.75	33,838.75	-
04/01/2030	380,000.00	4.100%	33,838.75	413,838.75	447,677.50
10/01/2030	-	-	26,048.75	26,048.75	-
04/01/2031	395,000.00	4.150%	26,048.75	421,048.75	447,097.50
10/01/2031	-	-	17,852.50	17,852.50	-
04/01/2032	415,000.00	4.200%	17,852.50	432,852.50	450,705.00
10/01/2032	-	-	9,137.50	9,137.50	-
04/01/2033	430,000.00	4.250%	9,137.50	439,137.50	448,275.00
<b>Total</b>	<b>\$3,585,000.00</b>	<b>-</b>	<b>\$905,852.36</b>	<b>\$4,490,852.36</b>	<b>-</b>

## Yield Statistics

Bond Year Dollars	\$22,045.83
Average Life	6.149 Years
Average Coupon	4.1089504%
Net Interest Cost (NIC)	4.3040893%
True Interest Cost (TIC)	4.3294800%
Bond Yield for Arbitrage Purposes	4.1000702%
All Inclusive Cost (AIC)	4.5397462%

## IRS Form 8038

Net Interest Cost	4.1089504%
Weighted Average Maturity	6.149 Years

# City of Mission, Kansas

\$3,070,000 General Obligation Bonds, Series 2022A

Parks

Assumes Current Market BQ AA+ Rates plus 75bps

## Debt Service Schedule

Date	Principal	Coupon	Interest	Total P+l	Fiscal Total
12/21/2022	-	-	-	-	-
10/01/2023	-	-	96,559.17	96,559.17	-
04/01/2024	225,000.00	3.800%	62,073.75	287,073.75	383,632.92
10/01/2024	-	-	57,798.75	57,798.75	-
04/01/2025	270,000.00	3.850%	57,798.75	327,798.75	385,597.50
10/01/2025	-	-	52,601.25	52,601.25	-
04/01/2026	280,000.00	3.900%	52,601.25	332,601.25	385,202.50
10/01/2026	-	-	47,141.25	47,141.25	-
04/01/2027	290,000.00	3.950%	47,141.25	337,141.25	384,282.50
10/01/2027	-	-	41,413.75	41,413.75	-
04/01/2028	300,000.00	4.000%	41,413.75	341,413.75	382,827.50
10/01/2028	-	-	35,413.75	35,413.75	-
04/01/2029	315,000.00	4.050%	35,413.75	350,413.75	385,827.50
10/01/2029	-	-	29,035.00	29,035.00	-
04/01/2030	325,000.00	4.100%	29,035.00	354,035.00	383,070.00
10/01/2030	-	-	22,372.50	22,372.50	-
04/01/2031	340,000.00	4.150%	22,372.50	362,372.50	384,745.00
10/01/2031	-	-	15,317.50	15,317.50	-
04/01/2032	355,000.00	4.200%	15,317.50	370,317.50	385,635.00
10/01/2032	-	-	7,862.50	7,862.50	-
04/01/2033	370,000.00	4.250%	7,862.50	377,862.50	385,725.00
<b>Total</b>	<b>\$3,070,000.00</b>	<b>-</b>	<b>\$776,545.42</b>	<b>\$3,846,545.42</b>	<b>-</b>

## Yield Statistics

Bond Year Dollars	\$18,897.78
Average Life	6.156 Years
Average Coupon	4.1091891%
Net Interest Cost (NIC)	4.3041326%
True Interest Cost (TIC)	4.3295180%
Bond Yield for Arbitrage Purposes	4.1000702%
All Inclusive Cost (AIC)	4.5395939%

## IRS Form 8038

Net Interest Cost	4.1091891%
Weighted Average Maturity	6.156 Years

<b>City of Mission</b>	Item Number:	4.
<b>ACTION ITEM SUMMARY</b>	Date:	November 2, 2022
<b>Administration</b>	From:	Emily Randel

Action items require a vote to recommend the item to full City Council for further action.

**RE:** Communications and Marketing Contract Renewal

**RECOMMENDATION:** Renew a communications and marketing contract with Crux for 12 months in an amount not to exceed \$62,400.

**DETAILS:** The City of Mission has partnered with Crux for branding and marketing services since February 2020. In that time, Crux has supported Staff in a complete rebranding, updates to existing collateral and signage, implementation of a new website, creation of materials to support two successful sale tax renewal campaigns, an expanded presence on social media and has provided City staff with communications training.

From the initial approval, Council has directed Staff to manage this contract to contain costs over time. Staff and Crux have worked together with each renewal to “right size” the contract for the evolving needs of the City. Each year, the emphasis has been slightly different considering the primary communication goals for the year and considering the changing roles that different City staff members have played in the work. For 2023, the focus will be to capitalize on the successes of 2022 in packaging special events to maximize exposure throughout the year, expanding outreach to new audiences by emphasizing how residents can stay connected, and creating more outcome based campaigns around grant programs and other initiatives. Continuing the relationship with Crux allows Staff to immediately apply lessons learned for strategic planning for the new year using a brand campaign that has been well-received.

For 2023, Crux is honoring Staff’s request for a 40-hour per month contract, reduced from 50 hours in 2022 and 2021 and 60 hours in 2020, for a contract total of \$62,400. This lower number of available hours per month will require Staff and Crux to work together to maximize efficiencies that have been created in the working relationship of the past several years. It will also take advantage of the new responsibility the Community Development Coordinator has taken in coordinating social media communications. He has worked with employees in all departments to plan posts and has expanded the reach across platforms, lessening the demands of this work on the Crux contract.

At this time, Staff recommends re-bidding the contract at the end of 2023. That will provide Staff the opportunity to evaluate how well 40 hours of services per month suits

Related Statute/City Ordinance:	N/A
Line Item Code/Description:	01-09-208-04 and 01-10-208-04, Public Relations; 01-27-204-01 Marketing/Public Relations
Available Budget:	\$62,400

<b>City of Mission</b>	Item Number:	4.
<b>ACTION ITEM SUMMARY</b>	Date:	November 2, 2022
<b>Administration</b>	From:	Emily Randel

Action items require a vote to recommend the item to full City Council for further action.

current needs, and will allow the Community Center feasibility study recommendations to inform the structure of communication and marketing services in the future.

Staff will present a summary of work completed in 2022 in a slide presentation at the committee meeting.

**CFAA CONSIDERATIONS/IMPACTS:** A key goal of Communities for All Ages is to provide opportunities for residents to be involved and keep all residents informed of city affairs and of employment and volunteer opportunities and other ways to be engaged. City communications must be engaging and relevant in order to achieve this goal.

Related Statute/City Ordinance:	N/A
Line Item Code/Description:	01-09-208-04 and 01-10-208-04, Public Relations; 01-27-204-01 Marketing/Public Relations
Available Budget:	\$62,400

<b>City of Mission</b>	Item Number:	5
<b>ACTION ITEM SUMMARY</b>	Date:	November 2, 2022
<b>Administration</b>	From:	Emily Randel

Action items require a vote to recommend the item to full City Council for further action.

**RE:** Recommendation for 2023 Employee Benefits Program

**RECOMMENDATION:** Authorize the Mayor, or her designee, to execute any and all documents necessary to approve contracts for the City of Mission's 2023 employee health/welfare benefits program.

**DETAILS:** Staff has been working with the City's benefit broker, Lockton Benefit Company, to recommend an employee benefits program for 2023 that is both supportive of the employees and fiscally sound for the City. Key items of note for 2023 include:

- **Medical Benefit** The City received a premium package from Blue Cross Blue Shield for 2023 with no increase from current rates. This comes following a 19.1% increase for the 2022 year, after no increases in the 2020 and 2021 years.

There is a low level of predictability in medical trends from year to year. The costs are not known at the time the annual budget is finalized each year, so staff anticipates some amount of increase for planning purposes. The 2023 budget includes funds to cover a 5% which will now be available for other priorities.

Staff did discuss potential plan design changes with Lockton, including offering a high deductible plan. Ultimately, it was decided that any major changes to the City's offerings should be reserved for a year when plan premiums increase significantly, and employees are more likely to be interested in making changes to their coverage. Evaluation of these options will continue in the spring of 2023 as part of Staff's strategic planning with Lockton.

- **Dental Benefit** Delta Dental provided a renewal with a 2% increase after many years of no rate increase. This translates to a \$0.62 annual increase for individual coverage and a \$1.83 annual increase for family coverage.

The full recommendations for 2022 include:

- Renew with Blue Cross / Blue Shield of Kansas City with current plan options, with no increase to premiums. Continue with the current health insurance premium structure, 80% of the premium being paid by the City and 20% being paid by the employee.
- Renew the dental insurance benefit plan with Delta Dental of Kansas with a 2%

Related Statute/City Ordinance:	
Line Item Code/Description:	Various personnel line items that make up the 2023 Budget
Available Budget:	\$2,243.671



<b>City of Mission</b>	Item Number:	5
<b>ACTION ITEM SUMMARY</b>	Date:	November 2, 2022
<b>Administration</b>	From:	Emily Randel

Action items require a vote to recommend the item to full City Council for further action.

increase in premium rates and no change in plan structure. Maintain the current dental insurance premium structure of 80% paid by the City and 20% paid by the employees.

- Maintain the vision insurance benefit plan with EyeMed with no plan changes and 100% of the premium paid by the City. The plan is on a rate hold through January 1, 2025.
- Maintain basic Group-Term Life/AD&D benefits through These benefits are paid 100% by the City. The plan is on a rate hold through January 1, 2024.
- Maintain access to voluntary life insurance benefits through The Standard with all premiums paid 100% by participating employees.
- Continue to provide a Section 125 Flexible Spending Account through BASIC.
- Maintain access to voluntary supplemental insurance benefits through AFLAC with all premiums paid 100% by participating employees.
- Fund the KPERS and KP&F retirement plans in accordance with state mandated rates.
- Maintain the quarterly contribution of 2% of total earnings in the Principal Plan for non-KP&F employees, with no optional matching benefit.
- Maintain Employee Assistance Program services with LifeWorks. The plan is on a rate hold until January 1, 2024.
- Fund a wellness program for City employees in the amount of \$10,000.

A memorandum with additional detail on each of the program elements is included in the meeting packet.

**CFAA CONSIDERATIONS/IMPACTS:** The health benefits offered in the City’s benefit package represent services that can facilitate active participation throughout each phase of life. Access to community and health services is one of the six areas of focus for the Communities for All Ages checklist and providing some of that access in the workplace contributes to overall wellness in a fundamental way.

Related Statute/City Ordinance:	
Line Item Code/Description:	Various personnel line items that make up the 2023 Budget
Available Budget:	\$2,243.671

**Date:** November 2, 2022  
**To:** Members of the Finance and Administration Committee  
**From:** Emily Randel, Assistant City Administrator  
**RE:** 2023 Employee Benefits Program

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Each year, staff seeks the most effective balance of robust benefits for our employees that still allows the City to maintain a fiscally responsible position. The City's benefit broker, Lockton Benefit Company (LBC), assists to evaluate, negotiate and recommend an employee benefits package. The recommendations for fiscal year 2023 are summarized in this memorandum.

### **Medical Benefit**

The City received an annual proposed premium package from Blue Cross Blue Shield for 2023 with no change to current rates or plan design. This comes following an increase of 19.1% for 2022 and no increases for the 2020 and 2021 plan years. The City offers three plans, Blue Select Plus, Preferred Care Blue and Spira Care. Employee plan costs in 2022 ranged from \$139.78 to \$509.08 per month based on the plan type.

The 2023 Adopted Budget includes approximately \$35,000 for estimated premium increases or approximately 5%.

***Recommendation: Continue health insurance coverage with Blue Cross / Blue Shield of Kansas City with no premium increase for 2023 and with a continued cost share of 80% / 20% between the City and employees. Estimated cost is projected at \$881,147.***

### **Dental Benefit**

The City offers its employees dental coverage through Delta Dental of Kansas. Delta Dental has a wide network of dental care providers across the Kansas City region, on both sides of the state line, and are generally considered to be the leader in dental insurance.

The City's dental insurance plan provides an annual deductible of \$50 for an individual and \$150 for a family with an annual maximum of \$1,500, regardless of whether care is in or out of network. The plan also provides for 100% of preventive services and 80% of basic services within network. The program includes unlimited cleanings and the Right Start4Kids program which covers all services except orthodontics at 100% for dependents under the age of 13.

As with the medical benefit, the City currently pays 80% of the premium rates and the employee pays 20%. Delta Dental is proposing a 2% increase in premiums for 2022. The following table represents the new employer and employee contributions for the benefit.

**Table 2. 2023 Dental Premium Structure 80% / 20%**

	Total Monthly Premium	Employer Contribution	Employee Contribution	Per Payroll Premium	2022/2023 Per Payroll Difference
Employee Only (24 employees participating)	\$ 31.82	\$ 25.46	\$ 6.36	\$ 3.18	\$ 0.06
Employee + Family (36 employees participating)	\$ 93.25	\$ 74.60	\$ 18.65	\$ 9.33	\$ 0.20

***Recommendation: Renew the dental insurance benefit plan with Delta Dental of Kansas effective January 1, 2023 with a 2% increase in premium rates and maintain the current premium structure of 80% City and 20% employees. Estimated impact to the City's 2023 budget for the recommended dental benefits is \$42,203.***

### **Vision Benefit**

The City provides vision insurance to its employees through EyeMed. Vision benefit premiums are paid 100% by the City. EyeMed issued a 4-year rate hold in 2020 in consideration of COVID-19 and deferral of care in 2020. Current rates will hold through January 1, 2025.

***Recommendation: Renew vision benefits with EyeMed, effective January 1, 2023 with no increase in premiums. Maintain 100% of the premium paid by the City with an estimated impact to the City's 2023 budget of \$8,470.***

### **Wellness Benefit**

The employee wellness program encourages employees to earn points throughout the year by engaging in wellness activities such as doctor and dental visits, COVID-19 and flu shots, membership in a workout facility, or attending wellness seminars at work. A secondary benefit to the program, apart from improved health outcomes, is the program encourages employee engagement and participation. The wellness activities offered throughout the year help to build relationships between employees across departments.

Employees who earn the minimum number of points earn \$400 at the end of the year. Thirty-two employees have participated in at least one of the tracked activities to date in 2022 and it is expected that a number slightly lower than that will complete the entire program in 2022.

***Recommendation: Maintain the wellness benefit in 2023 at \$400 for each participant that completes the annual wellness program, and fund biometric screenings and miscellaneous expenses for a budgeted wellness and employee engagement program in the amount of \$10,000.***

### **125 Flexible Spending Account Benefit**

The City offers a Flexible Spending Account (FSA) program (unreimbursed medical and dependent care expenses) through BASIC. The plan allows employees to set aside pre-tax dollars for qualified expenses eligible for reimbursement throughout the plan year.

There are currently 34 employees participating in the FSA with annual contributions totaling approximately \$58,717. Annual plan administration fees are approximately \$2,136. Participation in the plan saves both the employees and the City approximately \$4,492 in FICA taxes on health insurance.

***Recommendation: Continue to provide a Section 125 Flexible Spending Account through Basic with an estimated impact on the 2023 budget of \$2,136.***

### **Basic Life / AD&D Insurance Benefit**

The City provides a basic group-term life/AD&D policy through The Standard for all benefit eligible employees, paid 100% by the City. In 2019, the City doubled the coverage for 2020 to \$50,000 for department directors, and \$40,000 for all other employees (unless reduced as a result of age). The plan is on rate hold through January 1, 2024. The coverage, paid 100% by the City, is estimated to \$4,895.

***Recommendation: Provide basic Group-Term Life/AD&D benefits through The Standard for 2023 with an estimated impact to the City's 2023 budget of \$4,752.***

### **Voluntary Life Insurance Benefit**

The City offers employees the option to purchase additional life insurance through The Standard. The plan allows employees to purchase insurance in increments of \$10,000 up to a max of five times their annual salary. The pricing is age rated and employees may purchase coverage for a spouse and dependents as well. The premiums are paid 100% by the employee. The voluntary life insurance benefit will renew at no rate increase. Premium may increase only if an employee crosses an age-band or they

make specific application for an increase in coverage amounts.

***Recommendation: Maintain access to voluntary life insurance benefits through The Standard with all premiums paid 100% by participating employees with no impact to the 2023 budget.***

### **Voluntary Supplemental Insurance Benefit**

Employees are provided the option to participate in a supplemental insurance benefit through AFLAC. Though AFLAC provides primarily short-term disability insurance, they also offer several other insurance options that employees can select to participate in given their needs. This benefit is paid 100% by the employees that choose to participate.

***Recommendation: Maintain access to voluntary supplemental insurance benefits through AFLAC with all premiums paid 100% by participating employees with no impact to the 2023 budget.***

### **Retirement Plan Benefit**

The City participates in the Kansas Public Employee Retirement System and the Kansas Police and Firefighters retirement system (KPERs/KP&F) for all eligible employees. Contributions to these two systems are mandatory for both the City, as the employer, and the employees. Contribution rates are dictated annually by the plan and are as follows for 2023:

KPERs:	Employer	8.43% of Covered Payroll (Decrease of .47% from last year)
	Employee	6.00% of earnings
KP&F:	Employer	22.86% of Covered Payroll (Decrease of 0.13% from last year)
	Employee	7.15% of earnings

The estimated employer (the City's) contribution to KPERs/KP&F is approximately \$771,147 for 2023.

***Recommendation: Fund the KPERs and KP&F retirement plans in accordance with state mandated rates for an estimated cost of \$771,147 for 2023.***

### **Supplemental Retirement Benefit**

Since 1980, the City has provided a supplemental retirement program for all non-public safety employees working more than 1,000 hours per year. This plan, through Principal, was put in place based on a desire by the City to help equalize the gap in the employer

funded contributions between KPERS and KP&F. It has no impact on the KPERS benefits available to employees upon their retirement.

***Recommendation: Maintain the contribution of 2% of total earnings in the Principal plan for non-KP&F employees, with no optional matching benefit. The estimated cost for 2023 is \$64,987.***

### **Employee Assistance Program**

In 2022, the City began contracting with Lifeworks for Employee Assistance Program services a switch from New Directions Behavioral Health. The services have been satisfactory in the first year, and staff will make efforts to encourage more use of the available resources in 2023.

***Recommendation: Continue contracting EAP services with LifeWorks in 2023 at a cost of \$2,002.***

### **Summary and Recommendation for Health & Welfare Benefits**

The following is the recommended 2023 Employee Benefit Package.

- Renew with Blue Cross / Blue Shield of Kansas City with current plan options, with no increase to premiums. Continue with the current health insurance premium structure, 80% of the premium being paid by the City and 20% being paid by the employee.
- Renew the dental insurance benefit plan with Delta Dental of Kansas with a 2% increase in premium rates and no change in plan structure. Maintain the current dental insurance premium structure of 80% paid by the City and 20% paid by the employees.
- Maintain the vision insurance benefit plan with EyeMed from 2021 with 100% of the premium paid by the City. The plan is on a rate hold through January 1, 2025.
- Maintain basic Group-Term Life/AD&D benefits through The Standard paid 100% by the City. The plan is on a rate hold through January 1, 2024.
- Maintain access to voluntary life insurance benefits through The Standard with all premiums paid 100% by participating employees.
- Continue to provide a Section 125 Flexible Spending Account through BASIC.
- Maintain access to voluntary supplemental insurance benefits through AFLAC with all premiums paid 100% by participating employees.
- Fund the KPERS and KP&F retirement plans in accordance with state mandated rates.
- Maintain the quarterly contribution of 2% of total earnings in the Principal Plan for non-KP&F employees, with no optional matching benefit.

- Maintain Employee Assistance Program services with LifeWorks. The plan is on a rate hold until January 1, 2024.
- Fund a wellness program for City employees in the amount of \$10,000.

<b>City of Mission</b>	Item Number:	6.
<b>ACTION ITEM SUMMARY</b>	Date:	November 2, 2022
<b>Administration</b>	From:	Brian Scott

Action items require a vote to recommend the item to full City Council for further action.

**RE:** 2023 UCS Human Service Fund Allocation

**RECOMMENDATION:** Confirm the 2023 UCS Human Service Fund allocation in the amount of \$10,000.

**DETAILS:** United Community Services of Johnson County (UCS) is an independent, non-profit corporation charged with coordinating and supporting various initiatives and programs that provide for the human service needs of Johnson County residents. One of these programs is the Human Service Fund, which provides a cost-efficient and accountable mechanism for local governments in Johnson County to support a number of services that help residents facing difficult circumstances.

The Human Service Fund awards competitive grants to non-profit agencies to assist with the operation of human service safety net programs that meet the needs of Johnson County residents who live with income at or near the federal poverty level. Components of the safety net programs that are supported by the Human Service Fund include 1) basic needs, 2) work and income supports, and 3) health, wellness and personal safety. Some of these agencies work closely with the Mission police department in supporting those residents that the department may serve.

In 2022, the Human Service Fund allocated \$437,830 to 19 separate agencies in Johnson County, representing a commitment of 14 participating cities and the County. The City of Mission's contributed \$10,000. This was an 18% increase from the previous year (2021) and is due in large part to the demand on services resulting from the COVID-19 Pandemic.

For 2023, the UCS Board is recommending a total allocation of \$439,040. The City of Mission's contribution for 2022 remains at \$10,000. This amount is included in the 2023 budget that was adopted earlier this summer.

The 2023 recommendations of the UCS Board for the Human Service Fund are detailed in the attached report. Approval by the Council would simply affirm the recommended agencies and amounts to be received by each. The City of Mission's contribution would be distributed proportionately among all the programs/agencies identified, unless directed otherwise by the Council.

**CFAA CONSIDERATIONS/IMPACTS:** The Human Services Fund supports the Community for All Ages initiatives by providing resources to those in our community that may be in need, whether younger or older residents, enhancing our quality of life.

Related Statute/City Ordinance:	N/A
Line Item Code/Description:	01-09-208-08
Available Budget:	\$10,000





# United Community Services of Johnson County

October 7, 2022

To: Laura Smith, City Administrator

From: Julie Brewer, Executive Director

RE: 2023 Human Service Fund Recommendation Report

The United Community Services (UCS) Board of Directors has prepared its 2023 Human Service Fund allocation recommendations. An electronic version of the 2023 Human Service Fund Recommendation Report is attached. Print copies are available upon request.

UCS is sincerely grateful for the funding from the participating jurisdictions which resulted in total funding of approximately \$439,040. During 2023, allocations will benefit Johnson County residents who will be served through 19 programs recommended for grants. Thanks to your support, in 2021, programs receiving Human Service Fund grants provided over 158,000 units of service to more than 44,000 Johnson County residents.

The Human Service Fund agreement gives participating jurisdictions the authority and responsibility for approving UCS' recommendations for Human Service Fund grants. **Mission is requested to approve the recommendations and notify UCS no later than December 30, 2022.** After that date, the recommendations will stand as presented.

If you have any questions about the recommendations or process, please contact Christina Ashie Guidry at [christinag@ucsjoco.org](mailto:christinag@ucsjoco.org) or (913) 689-2326. We appreciate your support of this county-wide partnership. Thank you.

CC: Brian Smith

Enclosure: 2023 Human Service Fund Recommendations Report

#### Board Members

Rebecca Yocham, President  
Janet Barrow, EdD  
David Brown  
Marshaun Butler  
Joe Connor  
Erik Erazo  
Rev. Adam Hamilton  
Robin Rollins Harrold  
Thomas Herzog  
Roxann Kerr Lindsey  
Stephen Kyle  
Patty Markley  
Dr. L. Michael McCloud, PhD  
Hon. Eric Mikkelson  
Hon. Donald Roberts  
Vanessa Vaughn West  
Dave White

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Mary Birch  
Dr. Andy Bowne  
Pat Colloton  
Dr. Stuart Day  
Hon. Peggy Dunn  
Hon. Ed Eilert  
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Audrey Langworthy  
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Jill Quigley  
Tom Robinett  
Clint Robinson  
Carol Sader  
Brad Stratton  
Charlie Sunderland  
Hon. Stephen Tatum  
David Warm

#### Executive Director

Julie K. Brewer



# United Community Services of Johnson County

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- Marshaun Butler
- Joe Connor
- Tara Eberline
- Erik Erazo
- Rev. Adam Hamilton
- Robin Rollins Harrold
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- Donna Lauffer
- Patty Markley
- Dr. L. Michael McCloud, PhD
- Hon. Donald Roberts
- Kevin Tubbesing
- Vanessa Vaughn West
- Dave White
- Rebecca Yochem

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- Penny Postoak Ferguson
- Jill Quigley
- Tom Robinett
- Clint Robinson
- Carol Sader
- Brad Stratton
- Charlie Sunderland
- Hon. Stephen Tatum
- David Warm

## Executive Director

- Julie K. Brewer

## 2023 HUMAN SERVICE FUND RECOMMENDATIONS REPORT

Human service programs are vital to the well-being, safety, and stability of Johnson County residents. United Community Services (UCS) commends city and County government leaders for recognizing the important role of local government in supporting human service programs. Together, Johnson County Government and 14 cities have budgeted \$439,040 for the **Human Service Fund** (HSF) in 2023.

In 2023, HSF received twenty applications for funding and recommends funding support for nineteen. Three of these applicants are welcomed through the Small Grants Program, which provides grants of less than \$5,000 for new, growing, and grassroots organizations working to build their footprint and grant capacity. Thank you for making this work possible!

The HSF offers local governments a cost-efficient, accountable mechanism to support an array of services that help residents of every city and township who are facing difficult circumstances. Funding is competitive and is awarded to local nonprofit agencies which provide vital programs that meet the needs of Johnson County residents who live with income at or near the federal poverty level. Priority is given to programs that address work support services, emergency aid and shelter, child/adult abuse, child welfare, and health care. (See Appendix B for all funding priorities.)

Agencies recommended for grants demonstrate positive outcomes and are working collaboratively with other organizations in the community. Funding recommendations represent the maximum HSF award for the calendar year(s), and UCS is not responsible for reductions in grant awards that may occur due to reduction in allocated funds by participating jurisdictions.

Thanks to your support, in 2021, programs receiving HSF grants provided over 158,000 units of service to more than 44,000 Johnson County residents. In 2021, “units of service” included medical and dental appointments, mental health supports, nights of safe housing, counseling and case management, emergency rental and utility assistance, food pantries, employment training and more. These programs benefit more than just the individual and their family; the entire community, including local government, benefits.

Without a strong human service infrastructure to address issues such as unemployment, lack of childcare and transportation, homelessness, child abuse and neglect, domestic violence, and untreated medical conditions, our community will experience higher crime rates and lower tax revenue, a decline in the standard of living, and weakened economic health.

**Jurisdictions are asked to accept the funding recommendations by December 30, 2022.**

## 2023 Human Service Fund Applicant History and Recommendations

Regular HSF Grant Applicant	2021 Grant	2022 Grant	2023 Recommended	Program Description
CASA of Johnson & Wyandotte	\$48,000	\$50,000	\$45,000	Child Advocacy: court-ordered intervention by trained volunteers for children determined by a judge to be a "Child in Need of Care" due to abuse or neglect, or as high concern for safety and placement.
Catholic Charities of NE Kansas*	\$70,000	\$68,500	\$68,500	Emergency assistance and supportive housing, including case management to meet basic needs of low-income families and help them work towards self-sufficiency.
El Centro*	\$25,000	\$25,000	\$25,000	Safety net services for low-income, under/uninsured households: economic empowerment (emergency assistance, financial literacy, assistance filing taxes), and access to healthcare (health navigation and health promotion).
FosterAdopt Connect	\$5,000	\$5,000	\$10,000	Fostering Prevention: One-on-one services in the home with at-risk families to support behavioral and emotional management, stabilize housing placement, and reduce the need for foster care.
Growing Futures EEC*	\$9,000	\$19,398	\$19,398	Scholarships for pre-kindergarten wraparound childcare fees for low-income families, supporting full-time education/employment of caregivers and kindergarten preparedness.
Habitat for Humanity	—	—	\$5,000	Neighborhood Revitalization: minor home repair, critical home repair, and home weatherization projects for low-income clients, who provide "sweat equity," to support home retention and safe and adequate housing.
Harvesters	\$15,000	No request	No request	BackSnack and Kids Café programs provide food for low-income school children for weekends and meals in afterschool locations and summer sites.
Health Partnership Clinic*	\$49,500	\$49,500	\$49,500	Health care, dental care, and behavioral healthcare, through a medical home model, for uninsured and low-income Johnson County residents.
Hillcrest Ministries of MidAmerica*	No request	\$10,000	\$10,000	Transitional housing for youth, single adults, and families experiencing homelessness; case management, budget counseling, and supportive services.
Inclusion Connections	—	\$5,000	No request	Life skill, education, and employability training at sliding scale fees for low-income young adults with developmental disabilities to support long term employment and quality of life.
JoCo IHN	\$9,000	\$9,000	\$8,000	Case management, including shelter for single women and families with children experiencing homelessness.
Kansas Children's Service League*	\$20,280	\$20,340	\$20,340	Healthy Families Program: Home-based education and family support for new parents whose children are at-risk for child abuse and neglect.
Kansas Parents as Teachers (KPATA)	—	—	\$5,000	Bright Futures: an in-home assistance program providing developmental, social-emotional, and health screenings for children and resources for families to support family health and reduce the need for foster care.
KidsTLC	\$18,500	\$17,500	\$17,500	Thriving Families: Crisis counseling, parent education, and assistance navigating health and mental healthcare, housing, and resources to support positive family outcomes.
Metro Lutheran Ministries	—	\$0	\$0	Short-term case management and emergent assistance for households at-risk of homelessness.
NCircle*	\$19,696	\$19,696	\$19,696	Training and Employment Services: skills training, certification, financial literacy, mentorship & job placement assistance for clients in Department of Corrections custody and/or on supervision.
SAFEHOME	\$21,000	\$21,000	\$22,310	Case management services for clients of the domestic violence shelter, including emergency shelter, housing assistance, therapy, legal services, and advocacy.
Salvation Army Family Lodge (Olathe)	\$20,000	\$25,000	\$25,000	Transitional housing for families in Johnson County experiencing homelessness, including related services and comprehensive case management utilizing strengths-based case management.
Sunflower House*	\$42,500	\$46,898	\$46,898	Personal safety, education and prevention programs for children and youth. Prevention and education programs for childcare professionals and caregivers, including mandated reporters.

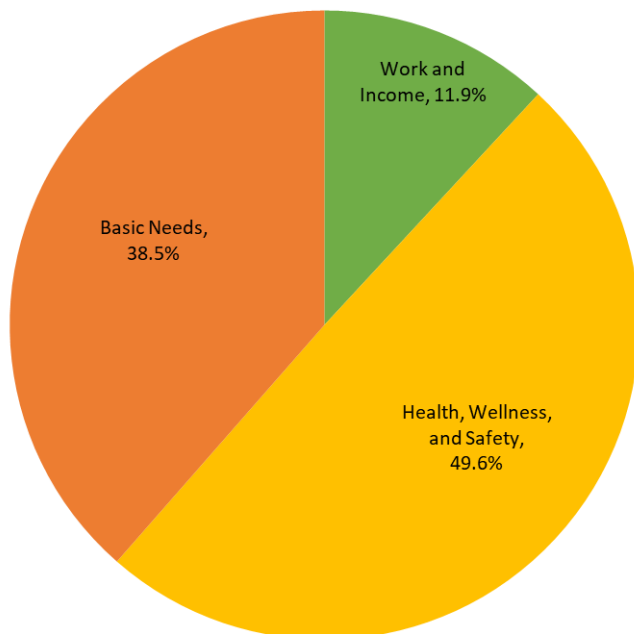
<b>Subtotal Regular HSF Grantees</b>	\$371,776	\$391,832	\$397,142	Funds recommended for human service programs serving Johnson County residents.
<b>Subtotal Small HSF Grantees</b>	–	\$18,998	\$14,898	HSF Small Grant program recommendations itemized in the chart below.
UCS	\$26,000	\$27,000	\$27,000	Fee for administration of HSF.
<b>Total</b>	<b>\$397,776</b>	<b>\$437,830</b>	<b>\$439,040</b>	The 2022 federal poverty level for a family of three is \$23,030.

\*Applicants are returning grantees with established programs for which jurisdictions approved a two-year funding recommendation for 2022 and 2023 *and* the returning grantee met requirements of continued performance, timely semi-annual reporting, and affirmed that it wishes to continue substantially the same program at the same level of funding in calendar year 2023.

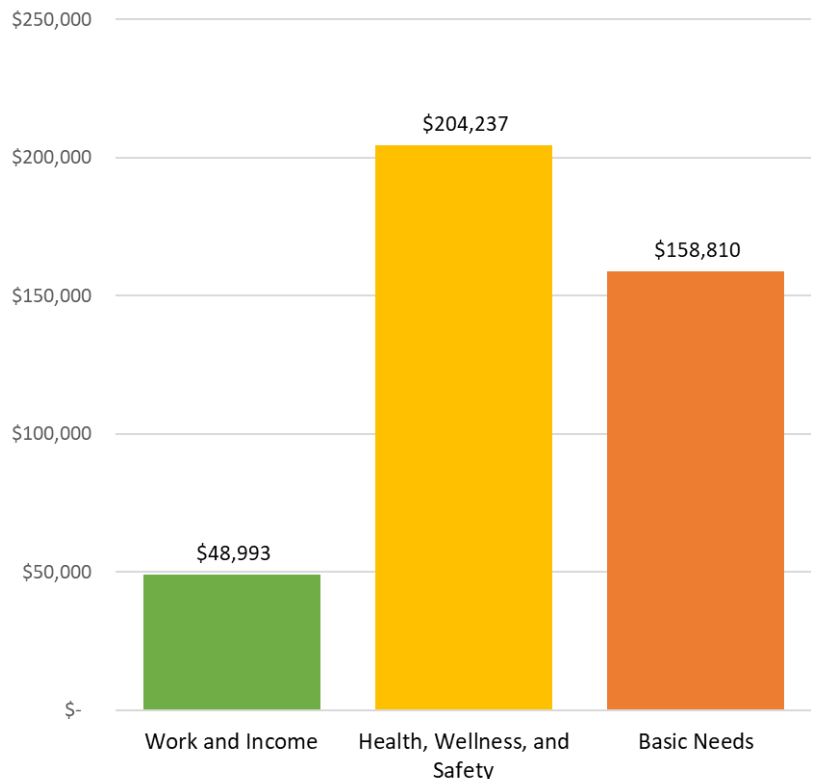
HSF Small Grant Applicant	2022 Grant	2023 Recommended	HSF Small Grant Program Description
			Small grants new beginning in 2022, grants in amounts <\$5,000
Community Center of Shawnee	\$4,500	\$4,900	Food pantry, clothing, and emergency financial assistance for shelter, fuel, utilities, healthcare, and transportation to support basic needs, healthcare access, and employment in Johnson County.
Gateway of Hope	\$4,500	\$4,999	Sisters of Hope/Hermanas en la Esperanza: mental and behavioral healthcare to low income, under/uninsured teen girls and women in Johnson County through free and reduced fee services with services provided in English and Spanish.
HopeBuilders	\$4,999	No request	Supports adequate housing and retention of affordable housing stock by providing accessibility modifications and home repair for older adults and individuals living with disabilities in Johnson County.
Pathway to Hope	\$4,999	\$4,999	Reclamation Clubhouse empowers individuals diagnosed with serious mental illness to secure and maintain stable employment and self-sufficiency through job training, transportation, work tools and attire, and employment support in Johnson County.

### Distribution of Human Service Funds by Program Type

Total Recommended Grants in 2023: \$412,040



### Human Service Fund: Funding by Program Type



## 2023 Human Service Fund (HSF) Recommendations

### 2023 HSF *Small Grants* Recommendations

HSF Small Grants were developed and launched in 2022 after consultation with and agreement of contributing jurisdictions. HSF Small Grants are for amounts less than \$5,000 for agencies that are new, growing, or grassroots and working to build their footprint and grant capacity in Johnson County. Like regular HSF applicants, these nonprofits must meet Human Service Fund guidelines (see Appendix B), including funding priorities, eligibility criteria, and reporting requirements. \$14,898 in total funding is recommended for applicants to the HSF Small Grants for 2023.

#### **Community Center of Shawnee**

\$4,900  
Recommendation

Funding is recommended to support transportation assistance and food pantry services to decrease food insecurity and increase self-sufficiency of Johnson County residents as part of the emergency assistance program, which includes food, clothing, holiday meals, school supplies, transportation assistance, and shelter. Community Center of Shawnee serves low-income clients. Transportation is a recognized barrier to employment and healthcare access in Johnson County.

**2023 Results Projected:** Reduction of food insecurity in Johnson County through the provision of food and increase in transportation supporting employment, employment retention, and access to healthcare by Johnson County residents.

#### **Gateway of Hope**

\$4,999  
Recommendation

Funding is recommended to subsidize the Sisters of Hope/Hermanas en la Esperanza program, which provides sliding scale and free quality mental health and behavioral healthcare to low income, under- and uninsured women in Johnson County, with an emphasis on Latina women and other women of color. Services are provided in English and Spanish. Access to mental and behavioral healthcare services are an acute need for low-income women in Johnson County.

**2023 Results Projected:** Increased access to mental health and behavioral healthcare for low-income and under- and uninsured women; reduction of depression and anxiety among clients; increase in work attendance and productivity among clients; and decrease in work absences among clients.

#### **Pathway to Hope**

\$4,999  
Recommendation

Funding is recommended to support the Reclamation Clubhouse, the local chapter of a national program, which provides a day program and free education and employment training as well as work tools, clothing, and transportation for adults with a diagnosis of serious mental illness to support stable employment and self-sufficiency.

**2023 Results Projected:** Clients will obtain employment skills resulting in employment; clients will report job satisfaction and will maintain employment.

## 2023 HSF Regular Grants Recommendations

Note: applicants designated with an asterisk (\*) are returning grantees with established programs for which jurisdictions approved a two-year funding recommendation for 2022 and 2023 *and* the returning grantee met requirements of continued performance, timely semi-annual reporting, and affirmed that it wishes to continue substantially the same program at the same level of funding in calendar year 2023.

### CASA of Johnson and Wyandotte Counties

\$45,000  
Recommendation

Funding is recommended for the Child Advocacy Program, a court-ordered program that serves children from birth to age 18. Most children in the program are those whom a Juvenile Court Judge has determined to be a “Child in Need of Care” due to abuse or neglect by parent or caretaker (commonly placed in foster care). Children may also be referred by a Family Court Judge when child safety and placement are of great concern in a high conflict divorce or separation. In these cases, the judge is determining if the child can reside in a safe placement without having to be placed in state custody (foster care). A trained CASA volunteer advocate regularly meets with the child and focuses on the child’s situation, including safety, mental health, education needs, etc. The volunteer also gathers information from the parents, foster parents, social workers, attorneys, and teachers, then with the CASA supervisor, identifies service needs. CASA submits a report to the judge which includes information about the child’s statements, behavior, and interaction with parents. Trained CASA advocates provide an average of 12,000 hours of advocacy time *per month* on behalf of children in need of care. Their court reports support judges’ critical decisions about where children should live and what services should be court-ordered.

**2023 Results Projected:** Children are safe from additional abuse or neglect. Children have a stable adult presence in their lives, and when eligible will complete high school. CASA anticipates serving 375 Johnson County children during 2023.

**Outcomes achieved during 2021:** 332 Johnson County children were served. The presence of a stable adult is a key factor in building resilience from a history of trauma. 99% of children served by CASA had a stable adult presence through their CASA volunteer during their court involvement. While assigned to a CASA advocate, 99% of the children served did not have an additional affirmed or substantiated report of abuse to Kansas Department for Children and Families (DCF). Of the CASA-served youth eligible for graduation, 85% graduated.

### Catholic Charities of Northeast Kansas\*

\$68,500  
Recommendation

Second year funding is recommended for the Emergency Assistance and Supportive Housing program which operates out of two locations inside of Johnson County. The program provides direct assistance and strengths-based case management, without regard to religious affiliation, to families living at or below 150% of federal poverty guidelines. Emergency Assistance services include those that meet residents’ basic needs such as food, clothing, and shelter, as well as financial assistance with prescription medication and medical supplies, utilities, childcare, and transportation. The case management delivery model emphasizes practices to achieve self-sufficiency, including asset development/financial literacy, workforce development and job-seeking assistance, life skills, and referrals to other available community resources.

**2023 Results Projected:** During 2023, the agency anticipates serving 14,200 Johnson County residents with assistance that includes food and/or financial support to maintain housing and utilities. Every client who receives financial assistance will engage in budget coaching and a financial review with their case manager. 75% of clients will attend financial literacy education classes and receive one-on-one coaching according to assessed need and capability.

**Outcomes achieved during 2021:** 16,754 Johnson County residents were served through 44,446 service encounters, including 16,414 visits for food assistance. Direct financial assistance enabled 953 individuals to maintain safe housing for at least 30 days. 912 individuals benefited from utility service assistance which enabled them to sustain utility services for 30 days. 88% of households who received direct financial assistance completed a financial assessment with their case manager and 79% of households who received financial assistance also completed financial literacy education with one-on-one budget coaching with more than two-thirds of clients participating in the Family Financial Transformations program reporting lasting improvement in their financial stability and emotional outlook.

**El Centro, Inc.\***  
\$25,000  
Recommendation

Second year funding is recommended for El Centro’s Johnson County Family Services Center located in Olathe where a set of safety-net services are provided to low-income and/or under/uninsured Johnson County individuals and families. Services promote self-sufficiency, well-being, and health. Services include economic empowerment (emergency assistance, financial literacy classes, assistance filing taxes), access to healthcare (health navigation and promotion) and policy education.

**2023 Results Projected:** During 2023, El Centro expects to serve 2,500 Johnson County residents at the Olathe office. Results include meeting clients’ basic needs (sustain housing and utility services, completion of financial classes), assisting clients with work and income supports (filing taxes, obtaining an Individual Tax Identification Number if needed) and clients leading healthier lives (successful access of community healthcare resources and increased knowledge of chronic disease prevention and healthy consumer behaviors).

**Outcomes achieved during 2021:** 2,689 unduplicated Johnson County residents were served through 3,508 service encounters. In 2021, El Centro supported clients in COVID testing and vaccination and assisted clients in applying for assistance through the Kansas Emergency Rental Assistance program. Clients’ immediate basic needs were met through El Centro’s support: 108 households received utility assistance and were able to maintain utilities for minimum of 30 days; 103 households received rental assistance. 211 individuals completed financial empowerment classes. 45 people were assisted with the process that enabled them to receive an Individual Tax Identification Number and 727 supported in completing income taxes. 441 individuals were assisted with applying for the Supplemental Nutrition Assistance Program (SNAP) and received benefits; 240 enrolled in KanCare with assistance; 964 were assisted in filing income taxes. El Centro also provided educational videos on social media related to healthy eating, budgeting, and COVID-19 with total view exceeding 70,000 in 2021.

**FosterAdopt  
Connect**

\$10,000  
Recommendation

An increase in funding of \$5,000, for a total of \$10,000, is recommended for a new program at FosterAdopt Connect: the Fostering Prevention program. The Fostering Prevention program is an intensive in-home support program that utilizes Motivational Interviewing and the Nurturing Parenting Program model to increase the capacity of at-risk families to meet the needs of their children with the intent to stabilize housing placement and reduce the need for foster care. As of May 2022, Johnson County had nearly 600 children in foster care with an average stay of 22 months. Supporting families and avoiding cost of foster care results in a significant return on investment on the overburdened foster care system as well as improved long-term outcomes for children and families.

**2023 Results Projected:** In 2022, FosterAdopt anticipates serving 36 Johnson County families through the intensive program to increase the capacity of parents/caregivers to meet the needs of their families through improved parenting skills, minimize placement disruptions for families – supporting families in remaining together where possible.

**Outcomes achieved during 2021:** In 2021, HSF funded a different program at FosterAdopt Connect - *Family Advocacy Services*; through that program, 264 children and adults, were served, 50 of whom were Johnson County residents. 96% of families developed and maintained an action plan within 30 days of initial contact and 89% of families demonstrated increased access to resources and knowledge through having indirect advocacy needs met within three business days.

**Growing Futures  
Early Education  
Center\***

\$19,398  
Recommendation

Second year funding is recommended for Growing Futures' Scholarship Assistance for the Wrap Around Care (WAC) Program. WAC complements the Head Start program, providing full-day care and education from 7 a.m. to 5:30 p.m. 2021 research by The Family Conservancy and Mid-America Regional Council indicates that affordable childcare is an acute need in Johnson County and the surrounding region in order to support return to full-time employment by primary caregivers. Due to COVID shutdowns in 2020, Johnson County permanently lost 1,084 childcare slots.

Families served by Growing Futures are living at or below federal poverty guidelines. The majority of Growing Futures families speak English as a second language and half of families are single parent households. Through the HSF grant, childcare scholarships help low-income families experiencing financial hardships who are unable to pay their share of childcare fees and who are working or going to school for at least 30 hours per week. Scholarships allow for continuity of early childhood care and education while parents are working or attending school. Growing Futures also provides resources and support for the family to support self-sufficiency including connection to health, nutrition, social services, mental health services, parental education and parenting events.

**2023 Results Projected:** All supported families have income at or below the federal poverty level and require full day childcare to obtain employment and/or complete educational goals; all supported families have been adversely impacted financially during the COVID pandemic. Through the extended WAC program, Growing Futures will provide over 4,500 hours of care for enrolled children, serving an estimated 66 Johnson County residents. With Growing Futures, children will maintain daily attendance, supporting caregivers in maintaining employment and/or education. Families will engage in family counseling and support with Growing Futures, resulting in families achieving at least one



large family goal, based upon family determined strengths and needs. Despite the financial hardship of families, children will remain enrolled in the program to ensure they obtain a high quality HeadStart education, which children will demonstrate by achieving kindergarten-readiness as demonstrated by the Child Observation Record scores and Bracken School Readiness Assessment.

**Outcomes achieved during 2021:** 29 children and their families, a total of 66 residents, received short-term help or fee subsidies that allowed children to remain in quality full-time daycare while caregivers worked or remained in school. Growing Futures hosted a vaccination clinic in 2021 and provided additional support for school supplies, food, and winter clothing for students; no children left the program due to inability to pay fees in 2021. 83.5% of families took steps toward completion of a large family goal, such as learning English, purchasing a first home, or working toward a G.E.D. 97.5% of children achieved kindergarten readiness.

**Habitat for  
Humanity Kansas  
City**

\$5,000  
Recommendation

Funding is recommended for a new applicant, Habitat for Humanity Kansas City's Neighborhood Revitalization: Home Preservation Program, which supports home retention and safe and adequate housing through home maintenance assistance. The Home Preservation Program provides minor home repair, critical home repair, and home weatherization. All clients are low-income and engage in "sweat equity" as well as financial literacy counseling as part of the program. This program also provides energy audits and education. Retention of existing housing stock through home repair and modification is highlighted as a need in Johnson County in the Johnson County Housing Study. Currently, Habitat has a waitlist of more than 125 Johnson County families in need of assistance from the Home Preservation Program; Habitat is a member of the Johnson County Home Modification Coalition and has a 5-year strategic plan to address home repair needs in the region.

**2023 Results Projected:** Habitat anticipates growing the number of Johnson County homes served from 4 in 2020 to over 100 in 2023. Clients will see reduced energy cost, reported improvement in home safety and adequacy, reported improvement in health, and extend the time they are able to remain in their homes.

**Health  
Partnership  
Clinic (HPC)\***

\$49,500  
Recommendation

Second year funding is recommended for primary and preventative medical care, which are provided at Health Partnership Clinic's office in Olathe, a pediatric clinic in Shawnee Mission, and a school-based clinic in Merriam. Funding helps to support a Nurse Practitioner providing care to uninsured patients at the Olathe Clinic. HPC's patients are primarily low-income, and the majority are uninsured or publicly insured. HPC is Johnson County's largest safety-net clinic and only Federally Qualified Health Center; it utilizes a medical home model which emphasizes prevention and health maintenance while providing a broad scope of services including care for patients with chronic diseases. HPC also provides dental and behavioral health services, and works in partnership with homeless shelters, delivering onsite health care services and case management. Specialty care is provided through a network of providers.

**2023 Results Projected:** Anticipated program results include access to a medical and dental home for low-income and uninsured residents, patients achieve better health outcomes and are satisfied with services they receive, and patients continue to utilize HPC as their health home. During 2023, HPC anticipates serving 9,394 Johnson County residents through 25,251 patient office visits or encounters.

**Outcomes achieved during 2021:** 7,450 Johnson County residents were served through 15,997 patient office visits and/or clinical encounters. Over 90% of patients surveyed indicated they were either satisfied or very satisfied with overall care they received as a patient. HPC opened a school-based service site in the Shawnee Mission West High School that will provide important access to additional clients in Johnson County.

**Hillcrest  
Ministries of  
MidAmerica\***

\$10,000  
Recommendation

Second year funding is recommended for Hillcrest's Transitional Housing – Homeless Youth and Families Program. Transitional housing for homeless youth, up to age 24, families with children, and single adults will be provided in seven apartments located in Overland Park. Hillcrest uses either the U.S. Housing and Urban Development or McKinney-Vento definition of homeless and clients are at or below federal poverty guidelines. The program provides housing and food, case management, budget counseling and connection to community services to address immediate and ongoing needs, such as medical, dental, vision, mental health, substance abuse treatment, employment training, tutoring, and mentoring.

**2023 Results Projected:** 30 homeless children, youth, and adults will be provided transitional housing and achieve at least one goal from their assessment plan. Homeless youth will work toward achieving an education goal and adults will maintain or improve employment.

**Outcomes achieved during 2021:** Hillcrest did not apply for funding in 2021 from the Human Service Fund. In 2020, 30 residents of Johnson County were served through transitional housing and completed individual service assessments. Each client completed at least one achievement goal identified in their individual service assessment. Of those, three youth worked toward achieving education goals and 12 adults improved and maintained employment.

**JoCo IHN**  
(Previously,  
Johnson County  
Interfaith  
Hospitality  
Network)

\$8,000  
Recommendation

JoCo IHN provides shelter, meals, transportation and case management for families and single unaccompanied females experiencing homelessness. Area congregations provide shelter and meals at congregational sites on a rotating schedule while JoCo IHN staff helps families regain self-sufficiency and independence. Human Service Funds are used to support case management which includes assistance with transportation, referrals to other community resources, assistance with budgeting, money management, and job and housing searches. JoCo IHN has over 3,000 volunteers and partnerships with 36 faith congregations.

**2023 Results Projected:** During 2023, the agency expects to serve 40 Johnson County residents with 2,500 days of shelter and case management. Clients completing the program will increase their economic resources, and approximately 50% will move into homes of

their own within four months of entering the network. Volunteers will increase their awareness of human service needs in Johnson County.

**Outcomes achieved during 2021:** During 2021, 43 Johnson County residents accessed 1,691 nights of shelter, fewer clients than anticipated. Clients were sheltered primarily in motel rooms, due to COVID precautions, rather than with congregations. This made case management more challenging than in prior years and fewer clients than anticipated successfully completed the program. 38% of families moved into homes of their own or transitional housing within four months and 82% reported increasing their income by 25% or more while in the program. 98% of volunteers trained in 2021 reported increased awareness of human service needs in the community.

**Kansas Children's Service League (KCSL)\***

\$20,340  
Recommendation

Second year funding is recommended for Healthy Families Johnson County, a child abuse prevention program which provides intensive home-based education and family support services to parents who are experiencing extreme stress and are "at-risk" for abuse and neglect. Eligibility is based upon risk factors, not income, however, most of the families are low-income. Participants receive routine at-home visits, case management, referrals to community resources and services, child development and parent education, and linkage to health care services. Parent engagement includes Parent Cafés, parent support groups, and a parent advisory group. In 2021, KCSL expanded services to families through creative outreach, including "porch" visits and picking up and dropping off emergency assistance items. Funding is also recommended for the \$540 annual cost of webhosting the Johnson County Early Learning Collaborative, a collaborative of organizations (including KCSL) which serve young children. The website is used to connect caregivers and providers with programs that serve children, and as a link to My Resource Connection when other services are needed.

**2023 Results Projected:** During 2023, 250 Johnson County individuals are expected to be served. Anticipated outcomes include: families will not have any substantiated child abuse or neglect while in the program; children will be covered by health insurance and current on immunizations; and children will have had a developmental screen in the last six months (or are already receiving services for developmental delays).

**Outcomes achieved during 2021:** 205 Johnson County residents were served. 99% of the families served remained free from substantiated abuse and neglect while in the program and 88% of children were up to date on immunizations. 100% of children enrolled for at least six months had health insurance and 87% had a developmental screening.

**Kansas Parents as Teachers Association (KPATA)**

\$5,000  
Recommendation

Funding is recommended for Kansas Parents as Teachers Association (KPATA), a new applicant to HSF, for the Bright Futures program, an intensive in-home program providing developmental, social-emotional, and health screenings for children and supports and connection to resources for at-risk families referred by the Department of Children and Families. Regular home visits provide over 105 hours of in-home support per year per family. This program supports family health, helps alleviate poverty, and reduces child abuse and family displacement, reducing the burden on the foster care system, reducing costs to the legal system of increased Child in Need of Care cases, and resulting in better

outcomes for families and children.

**2023 Results Projected:** During 2023, 15 Johnson County families (estimated 60 individuals) will be served through approximately 1,575 hours of home visits. As a result of this intensive program, children will be able to remain in home and families will complete home visits and have increased access to needed services.

**Outcomes Achieved during 2021:** KPATA did not receive Human Service Funds in 2021; however, KPATA reports that 93% of the children in this program were able to remain in home, avoiding possible displacement to alternative care such as foster care, and 46% of families completed at least eight home visits in the first 3 months of enrollment in the program.

**KidsTLC**

\$17,500  
Recommendation

Funding is recommended for KidsTLC Thriving Families program which offers resource referral, parent support groups, and health care navigation to families who face behavioral and mental health issues with their children. The program serves families in the community and families who have children in one of KidsTLC's programs. Eligibility is not based upon income, however, most of the families are low-income (58% of KidsTLC's clients are living below 200% of the Federal Poverty Level). The program serves as the navigation arm for the agency, helping families find mental health/health care, housing, and community resources/support. It also provides education and support to Spanish-speaking families. The program is a health navigation resource for schools and participates in Olathe and Shawnee Mission School Districts' IMPACT Olathe and Project Home programs which serve youth and families who are at-risk for homelessness. The goal of Thriving Families is to educate families about health issues, trauma, and raising healthy children; and, to provide health navigation resources so parents can raise healthy children.

**2023 Results Projected:** KidsTLC estimates serving 500 Johnson County residents through this program. Program results include clients will experience increased access to services, barriers to services are reduced, and clients express increased awareness of resources.

**Outcomes achieved during 2021:** Through crisis intervention, housing support, and health navigation, the Thriving Families program served 417 Johnson County residents as well as 292 (not unduplicated) individuals through the Que Onda Familias educational platform. 77% of clients reported an increase in knowledge of their needs and resources available and 56% of families reported following through with referrals within one week of referral. Families were referred to KidsTLC services, including outpatient, respite care, intensive outpatient, Strengthening Families, Kansas Parents as Teachers (KPATA), CARES parent education, and more.

**NCircle DBA  
Cultivate, Inc.\***

\$19,696  
Recommendation

Second year funding is recommended for NCircle for the Digital Literacy and College of Trades programs which provide skills training, certification instruction, financial education, job placement, and mentorship for individuals in Johnson County Department of Corrections Adult Residential Center (ARC) and Therapeutic Community, as well as adults on probation upon release from the ARC. In an expansion of this program, NCircle collaborates with partners and Johnson County Community College to provide college credit courses and community college support for clients. Through these programs, new life skills, employment training, and case management resources will be provided to clients (most of whom return to Johnson County upon completion of sentence/probation period). Program participants

demonstrate increased rate of employment, increased income, decreased recidivism, and decreased new charges.

**2023 Results Projected:** NCircle plans to serve 80 Johnson County residents through this program. Participants will increase their workplace skills and digital skills, increase the number of persons with in-demand workforce credentials in Johnson County, and demonstrate a reduction in recidivism and costs to the County.

**Outcomes Achieved in 2021:** NCircle served 83 individuals through 2,223 hours of instruction and case management. Clients of the program earned 153 certificates through the College of Trades program, such as OSHA 10, Construction Basics, Welding, Shop Blueprint, Customer Service, Skills for Professional Assistants, MS Word, MS Excel, and Forklift certificates. Upon completion, 83% of clients were able to identify job stabilizing social supports and assistance; 85% of participants demonstrated increased digital literacy and computer skills, and 76% of clients graduated with the skills required for their desired occupation. Program graduates also had reduced recidivism as compared to non-program participants – 91% of program graduates had no revocations, 96% had no new charges, and 100% had no new convictions.

**Safehome**

\$22,310  
Recommendation

Safehome provides shelter and other assistance to survivors of domestic violence. Funding is recommended for case management to support Safehome clients living in its emergency shelter. Safehome clients are provided case management as well as therapy, legal services, hospital advocacy, and a hotline. This is a new program for HSF funding; previously, HSF supported an economic empowerment program focused on financial literacy, workshops, and employment assistance. Employment assistance and financial literacy will continue to be supported through case management services for shelter clients.

**2023 Results Projected:** Safehome will provide emergency shelter to 100 Johnson County residents. Residents will transition from Safehome to permanent housing and remain housed; residents will increase financial independence and stability; and will increase their knowledge about domestic violence, safety plan and improve mental health through therapy.

**Outcomes achieved during 2021:** In 2021, the Human Service Fund supported SafeHome’s economic empowerment program; 68 Johnson County residents participated in the economic empowerment program with 92% of clients in shelter for at least 4 weeks identifying barriers to employment and 100% of clients working on financial independence reporting gaining knowledge about financial abuse during their time at SafeHome.

**Salvation Army  
Family Lodge -  
Olathe**

\$25,000  
Recommendation

Funding is recommended to assist low and very-low-income homeless families in Johnson County with food and shelter at the Salvation Army Family Lodge in Olathe. In most cases, the Lodge provides up to 90 days of shelter (with a maximum stay of 180 days in some circumstances). Residents meet weekly with a case manager who utilizes the strengths-based case management model. Classes and/or skill building opportunities include parenting, financial literacy, maintaining employment, housing searches, daily living/life skills, developing a support system, and navigating mainstream resources.

**2023 Results Projected:** In addition to providing safe shelter, outcomes will include families increasing their skills or income, applying for mainstream services (SNAP, TANF, Medicaid, etc.), moving into transitional or permanent housing, and children beginning or continuing to receive daycare services as a work support for guardians. The Family Lodge anticipates serving 125 Johnson County residents; the Family Lodge notes that due to the high and rising cost of housing in Johnson County, it is harder for clients to identify housing and transition out of shelter, consequently, families are staying longer, on average, with the Family Lodge.

**Outcomes achieved during 2021:** The Family Lodge provided 21,010 nights of shelter, meals, and hygiene kits to 109 Johnson County residents. 96% of families exiting the program moved into transitional or permanent housing. 100% of eligible families applied for and received mainstream services (medical assistance, childcare subsidy, WIC, and SNAP). 89% of participants who successfully completed the program increased their skills or income.

**Sunflower House\***

\$46,898

Recommendation

Second year funding is recommended to support the Personal Safety Education Program, a child abuse prevention education program. Sunflower House provides child-based education and mandated reporter training free of charge; without grant support, these programs are not sustainable. The program includes: 1) *Happy Bear*, an interactive drama in Spanish and English for children ages four to seven enrolled in public and private early childhood centers and elementary schools; 2) *Think First and Stay Safe*, a curriculum for grades PreK-5 that reinforces personal and digital boundaries and emphasizes that bullying and sexual abuse are against the law; 3) *E-Safety*, provides middle school students with information about how to protect themselves from online predators, and includes safety topics such as sexting, bullying, child exploitation, and social networking; 4) *Keeping Kids Safe Online*, a workshop for parents and caregivers provided in partnership with the FBI Cyber Crimes Unit; 5) *Stewards of Children*, a child sexual abuse prevention and education training for adults; 6) *Mandated Reporter Training* which teaches attendees to recognize signs of sexual abuse, correct procedures/laws for reporting, and how to handle a child's disclosure; and, 7) *Child Protection Project*, a presentation designed to raise the awareness of child sexual abuse among parents and caregivers, and give them tools needed to be proactive in protecting children.

**2023 Results Projected:** Age-appropriate person safety/abuse education will be provided to children; adults will be educated on child abuse indicators and reporting abuse; youth and adults will increase their knowledge of online crimes against children, including online safety steps and proper reporting. Sunflower House has added Spanish-based mandated reporting and is developing an online training academy to provide mandated reporter training to local school districts. The agency anticipates reaching 25,000 Johnson County residents during 2023.

**Outcomes achieved during 2021:** 12,873 Johnson County residents were served. In post-program surveys, 97.25% of children indicated they would report unwanted contact, including physical touches and electronic communications. 99% of adults, including those within the special needs community, who were educated on child abuse indicators and reporting abuse, indicated they gained new information and 99% said they would monitor the electronic communications of children more closely.

## APPENDIX A

### 2023 HUMAN SERVICE FUND PARTICIPATING JURISDICTIONS

<b>JURISDICTION</b>	<b>CONTRIBUTION</b>
Johnson County	\$151,500
De Soto	\$2,880
Edgerton	\$2,500
Gardner	\$7,250
Leawood	\$18,000
Lenexa	\$22,350
Merriam	\$10,000
Mission	\$10,000
Olathe	\$70,000
Overland Park	\$94,000
Prairie Village	\$10,000
Roeland Park	\$6,060
Shawnee	\$30,000
Spring Hill	\$2,500
Westwood	\$2,000
<b>Total from County Government &amp; Cities</b>	<b>\$439,040</b>
UCS Administration	\$27,000
<b>Total Available to Allocate</b>	<b>\$412,040</b>

### 2023 HUMAN SERVICE FUND GRANT REVIEW COMMITTEE

#### UCS Board Members

- Janet Barrow, *Committee Chair*, WaterOne
- Marshaun Butler, St. Luke's Hospital, Crittenton Children's Center
- Mickey McCloud, Johnson County Community College
- Eric Mikkelson, Mayor, Prairie Village
- Don Roberts, Mayor, Edgerton

#### UCS Council of Advisors

- Pat Colloton
- Hon. Steve Tatum (ret'd), 10<sup>th</sup> Judicial District Court

Staff support: Christina Ashie Guidry, UCS Director of Resource Allocation

## APPENDIX B

### 2023 HUMAN SERVICE FUND GUIDELINES

The Human Service Fund is a competitive process that awards grants to nonprofit organizations for operating health and human service programs that promote self-sufficiency, well-being and/or personal safety of Johnson County residents who live with income at or near the federal poverty level. Funded programs provide pathways and opportunities for building a healthy community where every resident is empowered to reach their full potential. Components of the safety net investment that are supported by the HSF are: 1) basic needs, 2) work and income supports, and 3) health, wellness, and personal safety.

#### FUNDING PRIORITIES 2023

Health and human service programs funded by the Human Service Fund must:

- promote self-sufficiency, well-being and/or personal safety of Johnson County residents and fit within safety net investment components of basic needs, education/training, work, and income supports, or health.
- offer county-wide services or fill a gap which results in county-wide benefit.
- offer equal access to all clients and prospective clients who could benefit from the program.
- deliver measurable outcomes which benefit county residents and, in the long-term, benefit local governments by avoiding, deferring, or preventing costs that otherwise might be incurred by local government.

Priority is given to programs that:

- address emergency aid and shelter, adequate housing, child/adult abuse, child welfare, health and mental health, work support services such as transportation, childcare and early childhood development, and job training.
- serve individuals and/or families with income below or near the federal poverty level.
- demonstrate innovation and/or collaboration in program delivery.
- are consistent with an evidence-based program, best practices, or promising practices, or replicate a successful model.
- build the capacity of neighborhoods and local jurisdictions to support equity in the social determinants of health.

#### ELIGIBILITY

- Applicants must deliver direct services to Johnson County residents, be recognized by the IRS under section §501(c)(3), provide health and human services programming as their primary mission, and be in good standing in Kansas or Missouri as a nonprofit corporation, i.e., may not be an entity of city or county government.
- Agency must provide most recent IRS form 990 and, if requesting \$5,000 or greater in HSF funds, an independent certified audit of the previous year's financial records, or, if total agency revenues were less than \$250,000, an independent review of financial statements prepared by a Certified Public Accountant. The audit or review must have been completed within nine (9) months of the close of the fiscal year. Upon request, the agency may need to provide additional financial information.
- The applicant complies with Agency Standards.



- Applicant affirms compliance with any applicable nondiscrimination ordinances and/or policies of the municipalities that provide resources to the Human Service Fund.
- Funded program must:
  - promote self-sufficiency, well-being and/or personal safety of Johnson County residents and fit within safety net investment components of basic needs, work and income supports, or health.
  - primarily serve Johnson County, Kansas residents who live with income at or near federal poverty level. However, programs that do not meet this criterion may still be eligible if the program addresses child/adult abuse, and/or leads to the prevention of poverty, and primarily serves Johnson County residents.
  - clearly define and measure outcomes for participants.
  - benefit local governments by avoiding, deferring, or preventing costs that otherwise might be incurred by local government.
  - offer county-wide services or fill a gap which results in county-wide benefit.
  - offer equal access to all clients and prospective clients who could benefit from the program.
- Only one HSF application may be submitted by an agency. Applications will not be accepted for both the HSF and Alcohol Tax Fund (ATF, managed by Drug and Alcoholism Council, a program of UCS) for the same program during the same funding cycle. However, applications may be submitted for both funds by the same agency or department for discrete programs during the same funding cycle. Criteria of discrete programs include, but are not limited to, programs for which expenses are recorded separately for purposes of functional accounting, programs that, if serving a population targeted by another program, serve a distinct need of that population, and/or employ distinct strategies and projected outcomes.
- Applications for substance abuse programs are not accepted and should be directed to the ATF.

<b>City of Mission</b>	Item Number:	7.
<b>DISCUSSION ITEM SUMMARY</b>	Date:	November 2, 2022
<b>ADMINISTRATION</b>	From:	Laura Smith

Discussion items allow the committee the opportunity to freely discuss the issue at hand.

**RE:** 2023 Legislative Priorities

**DETAILS:** Each year the City prepares a Legislative Program which outlines priorities or areas of interest or concern to be communicated to our state legislators at the outset of the legislative session.

The League of Kansas Municipalities Draft Statement of Municipal Policy and Mission’s Final 2021 Program are included with this packet to provide a starting point for the Council’s consideration. In addition, LGR, the City’s consultant for legislative advocacy services, will share their thoughts/observations about issues which might be of interest to Mission during the upcoming session. Some already identified by LGR would include:

- Efforts to codify dark store theory by commercial businesses into statute after their legal strategy failed when the Supreme Court rejected them. This will impact communities and would shift much of the tax burden to residential taxpayers.
- Push to make all meetings subject to KOMA, available online, recorded, and mandate public comment.
- Government “competition” issue: Likely repeat push for property tax exemption for gyms, fitness clubs, and others.
- Current medical marijuana bill that passed the House, and under interim review, allows county government to allow or prohibit dispensaries for medical marijuana. Municipalities would have no option to allow if prohibited at the County level.
- 2023 will likely see several bills from last year re-emerge, including legislation regarding the siting of wind turbines and solar panels, as well as a bill that would have authorized residential businesses to operate with virtually no regulations allowed by local governments.

The discussion during the November 2 Finance & Administration Committee meeting will provide an opportunity for Councilmembers to begin to communicate, modify, add or delete specific policy issues they would like to see incorporated into a final Legislative Program for 2023. The 2022 Program has been provided to the Climate Action Plan (CAP) Task Force for their review and their comments and recommendations will be shared and incorporated into a final draft program.

Following review by the Council, staff will develop a final recommended program for consideration as an Action Item on the December 14, 2022 Finance & Administration

Related Statute/City Ordinance:	N/A
Line Item Code/Description:	N/A
Available Budget:	N/A

<b>City of Mission</b>	Item Number:	
<b>DISCUSSION ITEM SUMMARY</b>	Date:	November 2, 2022
<b>ADMINISTRATION</b>	From:	Laura Smith

Discussion items allow the committee the opportunity to freely discuss the issue at hand.

Committee agenda.

**CFAA CONSIDERATIONS/IMPACTS:** Developing a comprehensive and thoughtful legislative program helps Mission to communicate our values and priorities to our state elected officials as we seek to support and encourage policy that helps to build, maintain and enhance communities for residents of all ages and abilities.

Related Statute/City Ordinance:	N/A
Line Item Code/Description:	N/A
Available Budget:	N/A



# 2023~~2~~ Legislative Priorities

6090 Woodson  
Mission, Kansas 66202  
Phone: (913) 676-8350  
Fax: (913) 722-1415  
[www.missionks.org](http://www.missionks.org)

December 202~~2~~3



December ~~45XX~~, 2022~~4~~

Dear Reader:

**Governing Body**

**Commented [SF1]:** Add language related to our Council priorities and themes (REI, sustainability, infrastructure, etc.).

The Governing Body of the City of Mission annually adopts a state legislative platform to present Mission’s legislative initiatives and policy positions.

**Mayor**  
Sollie Flora

The cornerstone of the legislative program is the belief that the governing of public affairs should be as close to the people as possible. Supporting activities that promote and encourage the exercise of authority and responsibility by locally elected officials is a top priority of the City of Mission. This belief is exemplified in local home rule authority, an amendment to the Kansas Constitution that was approved by the citizens of the state over half a century ago.

**Ward I**  
Trent Boultinghouse  
Hillary Parker Thomas

Generally, and when not inconsistent with Mission’s stated priorities, we support the Statement of Municipal Policy of the League of Kansas Municipalities. The City Council works cooperatively each year with the League and other cities to enhance the mutual benefits for Kansas cities.

**Ward II**  
Lea Loudon  
Mary Ryherd

**Ward III**  
Kristin Inman  
Debbie Kring

If you have any questions concerning the 2023~~2~~ Legislative Program, please, do not hesitate to contact me or other members of the City Council.

**Ward IV**  
Ben Chociej  
Ken Davis

Sincerely,

Sollie Flora  
Mayor



## 2023~~2~~ Legislative Priorities

State and municipal governments work together to provide citizens with many services they require and have come to expect. This partnership is dependent upon stable funding, decision-making at the appropriate level, and removing barriers to efficient and effective access to services. The City of Mission understands our citizens' needs and is equipped to respond to them effectively and efficiently. While we respect the State government's role, we continue to advocate for the protection of home rule authority to ensure citizens' needs are met. We support the preservation of local authority, maintenance of local control of local revenue and spending, and oppose the devolution of State duties to local units of government without planning, time and resources. The City of Mission has established the following as our legislative priorities for the upcoming session and advocates in the interests of our elected representatives and on behalf of those who live and work in our community.

### Finance and Taxation

#### Alternative Property Valuation

The City supports appraisals based on fair market value as historically used in Kansas and opposes caps in property valuations as unconstitutional and inequitable.

**Commented [SF2]:** Add opposition to "competition" issue (i.e. property tax exemption for gyms etc.)?

**Commented [SF3]:** Add language specifically opposing codification of dark store theory?

#### -Maintain Local Control Over Revenue and Spending

The City of Mission opposes actions by the state to impose constitutional or statutory limits on the authority of local governments to establish appropriate levels of taxation. Discretion and flexibility are important components of responsible and effective fiscal management, ensuring that local elected leaders can respond appropriately to the priorities of their constituents. We oppose arbitrary caps on taxing and spending limits that restrict that ability. Transparency measures should not be burdensome or costly.

#### Tax Policy

The City supports stable revenues and urges the Legislature to avoid applying any further limitations to the ad valorem property tax base, including exceptions for specific business entities or the state/local sales tax base, as well as industry-specific, special tax treatment through exemptions or property classification. We do not support changes in State taxation policy that would narrow the tax base, significantly reduce available funding for key programs, or put Kansas counties and cities at a competitive sales tax disadvantage with Missouri. We do not support a sales tax on professional services.

**Commented [SF4]:** Do we want to add funding the Local Ad Valorem Tax Reduction Fund as some reps have proposed recently?

Kansas should have a broad sales tax on all goods and services. Cities should be able to impose voter-approved local sales taxes. We support the state's thoughtful consideration of reductions in sales tax on food and pharmaceuticals, while balancing the impact on, and obligations of, local units of government across the state. Changes to tax policies should not be undertaken without a full understanding of the overall impact upon all taxpayers, taxing entities, and the sources and amounts of tax revenues to be generated or eliminated by such policy changes. Sales tax

**Commented [SF5]:** Update.

exemptions should be limited to those for which the benefit outweighs the tax dollars lost and should not undermine local control.

#### **Retain the Local Government Sales Tax Exemption**

Mission supports the current law that exempts local government and public construction projects from sales tax. Imposing sales tax on current government purchases and projects will have only one effect: increased local taxation. Only the State government benefits from this sales tax and our citizens would pay the bill through higher property taxes.

#### **Support Maintenance of State Funding**

The issue of maintaining local government revenues is a prime concern for Mission. State transfers to local government have significantly been reduced or eliminated over the last ten to fifteen years. Mission urges for the preservation of local government revenues which pass through the State's treasury. These funds come from a longstanding partnership between local governments and the State and are generated via economic activity at the local level. Both alcoholic liquor tax funds and the local portion of motor fuel tax are critical to local service delivery with uses limited to appropriate statutory purposes and should not be withheld from local governments.

### **Government Policies and Procedures**

#### **Constitutional Home Rule**

The City of Mission strongly oppose any alternations or limits to home rule authority, and we support the full control and authority over those matters which are granted to municipalities by the Kansas Constitution.

#### **Redevelopment and Reinvestment in Cities**

Mission supports current state statutes that provide the local jurisdiction with authority both in determining how and when to use existing economic development tools and in creating new incentive programs to meet community goals. These goals are identified and supported through land-use planning, infrastructure allocation, and financial incentive tools that local communities and stakeholders develop through ongoing communication and prioritization. Each economic development or redevelopment project is unique and may not be possible without the availability of these tools or the authority to use them. Tools such as Tax Increment Financing (TIF), the Neighborhood Revitalization Act, the Downtown Redevelopment Act, the Transportation Development District Act and the Community Improvement District Act should be maintained with maximum flexibility and allow for efficient use by communities.

#### **Open Records and Open Meetings**

We believe that an open government is essential to building public confidence, and that all levels of government should be subject to the same open meeting and open records requirements. State laws governing open records should balance the public's right of access with the necessity of protecting the privacy of individual citizens, the costs of producing requested records, and the ability of public agencies to conduct their essential business functions.

#### **Protection of the First Amendment**

The right of the people through their democratically elected and appointed officials to petition and speak to their government officials shall not be abridged. We support cities' First Amendment right

**Commented [SF6]:** Do we want to take a position on broadening KOMA, whether for or against?

of freedom of association to work together to accomplish common goals. We support current law regarding the use of state and local public moneys to provide information and advocate on behalf of our cities and citizens. Any reporting system should not increase the administrative burden on local governments.

**Maintain Non-Partisan Local Elections**

The City supports local elections remaining separate from state and national elections. Additionally, we are opposed to any legislation that would require local elections to be conducted with partisan identification.

**Restore Local Gun Control**

The City of Mission supports the regulation of firearms and weapons at the state or local level, but we believe that local government should have the ability to regulate and enforce the possession and use of weapons within city-owned facilities, including City Hall, public parks, the outdoor pool, community center and city vehicles. The City also supports the ability of local governments to set policies regarding the carrying of weapons and firearms by their employees while they are engaged in the course of their employment. Absent any return to local control, Mission supports state restoration of concealed carry training, permitting and background checks, to be required for any individual who desires to conceal a firearm on their person.

**Education**

**K-12 Education Financing**

Mission requests the State fund special education at the required statutory levels, and we support fair and equitable funding for public education that provides the quality of education our residents expect.

**Public Employees**

**Support Full Funding of the Kansas Public Employees Retirement System**

The City supports achieving a fully funded public employees' retirement system within a reasonable period of time. The State should fully fund its portion of the employer contributions at the Actuarial Required Contribution (ARC) levels and at the required times. The system should accumulate sufficient assets during members' working lifetimes to pay all promised benefits when members retire. Changes to the KPERS system should not impact a city's ability to hire and retain qualified public employees, particularly in competitive employment markets.

**Environment and Energy**

Commented [SF7]: Re-review to align with CAP TF etc?

**Alternative Energy Sources**

As a traditional agricultural leader and a state with tremendous natural resources, Kansas is positioned to be a forerunner in renewable energy production. The City supports the use of alternative and renewable energy sources and encourages the Kansas Legislature to provide incentives for such energy sources that protect air quality and reduce dependence on oil. More specifically, the City supports policies which allow and encourage homeowners and businesses



to utilize and invest in alternative energy rather than imposing fees or additional barriers which result in discouraging investment that can save residents and businesses money.

### **Energy Efficiency**

Energy efficiency saves money, drives investment across all sectors of the economy, creates jobs, and reduces the environmental impact of energy use. Accordingly, the City supports public and private incentives to encourage energy efficiency by local governments and citizens.

### **Statewide Energy Policy/Plan**

We support the development of a coordinated and comprehensive energy policy/plan, including the use of renewables, developed with strong input from cities. Further we support the establishment of a statewide Energy Office to support the development and implementation of statewide energy policies. Further, we support creative and cooperative implementation of renewable energy and energy efficient technologies that are environmentally sustainable and economically successful.

### **Recognition of Financial Risks Posed by Climate Change**

We recognize that climate change is an increasing threat to Kansans' health, safety and prosperity. The ongoing climate crisis poses a substantial financial risk to cities that demands coordinated action at all levels of government. Mission supports state investment in and commitment to decarbonize our electricity, transportation, agriculture, and buildings sectors, so that Kansas can build community resilience and mitigate the financial impacts of climate change on cities

### **Innovative Green Technologies**

The City would like to encourage the state to investigate and adopt innovative green technologies to drawdown greenhouse gas emissions and/or sequester carbon dioxide including for example carbon dioxide mineralized concrete and photocatalytic concrete technology.

### **Infrastructure**

#### **Comprehensive Transportation Plan**

Mission supports full funding of the Eisenhower Legacy Transportation Program. We oppose any use of these funds to balance the state's General Fund budget, and any reduction in funding that jeopardizes existing programs.

#### **Electric Charging Station Infrastructure**

We support the expansion of electric charging station infrastructure throughout the state in order to increase the pace of electric vehicle adoption and positively impact local communities. We support a change to allow sales of electricity at EV charging stations and for EV charging stations to not be classified as regulated utilities.

#### **Transportation Maintenance and Funding.**

Because transportation infrastructure is critical to state and local development activities, Mission supports the continued maintenance of the transportation infrastructure in Kansas. We further support continued funding for multimodal transportation networks, including for mass transit, biking, and walking infrastructure.

**Commented [SF8]:** Update to reflect new fed laws and state distribution?

### **Infrastructure Funding**

The City of Mission supports increased federal and state funding to assist local communities with their transportation water, wastewater, storm water, levee and dam infrastructure and any associated security needs. We advocate for thoughtful, equitable distribution of federal infrastructure funds to cities as they become available to fund critical needs.

### **Stormwater Management**

Mission endorses regional and cooperative solutions to stormwater quality and quantity challenges that address point and non-point source pollution. We further endorse state measures to incentivize and enable investment in green infrastructure (e.g., street trees, use of native plants) to support sustainable communities.

### **Building Codes**

Mission opposes any measures to preempt local building energy codes with respect to prohibiting the incentivization or requirement of net zero or net zero-ready buildings.

## **Human Services**

### **Investment in the Social Safety Net**

The City supports restoring funding to social services programs that provide a safety net for the most vulnerable in our communities, including without limitation those focusing on promoting child welfare and mental health services. Continued support for these programs at the state level is imperative in order to keep our communities safe, productive, and vibrant, and can aid in preventing more substantial costs in the future.

### **Mental Health**

Mental health is a critical component of the public safety and health of Mission's residents and all residents of the state of Kansas. Access to quality mental health services and an increasing need for these services is a growing concern of the City. The City supports increased funding for programs and services to provide enhanced training and support for police and fire departments; for public safety co-responder programs; to provide increased services to youth, for community mental health centers; and for state psychiatric hospitals. Mission advocates for the ability to establish public/private partnerships to increase provision of and access to mental health services and removing from the property tax lid the ability to fund mental health services and programs at the local level.

### **Medicaid Expansion**

The City supports the expansion of Medicaid in Kansas. Accordingly, we anticipate that statewide expansion of Medicaid will assist uninsured city residents in obtaining needed medical insurance and services.

### **Housing Needs**

Local officials, who are tasked with the responsibility to develop and maintain safe, sustainable cities and counties, should have the flexibility to address the need for affordable, varied types of housing as integral components of both their economic development and public safety duties.

Mission supports the continued funding and promotion of affordable housing options. Accessibility to such housing stock is important to job growth and economic success in communities.

In addition, we support giving cities the authority to require inspections of rental housing for the safety of tenants and to protect the rights and property values of surrounding property owners.

### **Substance Abuse Prevention and Treatment**

We support increased funding for proven state tobacco prevention programs to improve the State's "F" grade by the American Lung Association. We also support criminal justice reform measures targeted toward the treatment of drug use as a health issue, not a criminal one.

### **Other**

**Commented [SF9]:** Maybe add something on zoning and local control? Also what about support for small non-rural cities? Thinking about where there have been holes like inequalities created with CDBG etc.

### **Promotion of Equity and Equality**

Mission supports comprehensive anti-discrimination legislation that offers protections to every person in the state of Kansas without regard to age, race, religion, color, sex, disability, national origin, ancestry, military status, sexual orientation, or gender identity. We continue to support and encourage statewide efforts like the Governor's Commission on Racial Equity and Justice to help advance racial equity in our local communities.

While we recognize they are unenforceable, Mission supports, advocates, and encourages efforts to address statewide legislation which would streamline the legal process for removing recorded covenants or restrictions that restrict ownership based on race, religious belief or national origin from deeds, declarations, and other documents.

### **Increase in Tobacco Sales Tax**

With the Kansas cigarette sales tax rate well-below the national average, the City supports a statewide increase in the tobacco sales tax as a deterrent to tobacco use.

### **Legalization of Marijuana**

The City supports legalization of marijuana in Kansas. At a minimum, the State should adopt legalization of medical marijuana which should be subject to existing state and local sales tax and cities should be able to levy their own excise fees and receive a portion of any state funds to offset the impact of medical marijuana. Each city should have the ability to opt-in to allowing dispensaries in their city.

### **Pandemic Response and Recovery**

We support state policies and funding in response to the current pandemic and eventually recovery that effectively balance state and local relations in the best interest of protecting the public health, preserving community, and promoting safe economic recovery and growth. Any changes to the Kansas Emergency Management Act should balance city and county authority and additionally should clarify enforcement and sanctions related to public health violations. Long-

term federal and state assistance whether financial, resources, access to vaccination, recovery, and redevelopment should all be grounded through local government input and flexible to local government needs.



# 2023 Statement of Municipal Policy



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## **Mission Statement**

*The mission of the League shall be to strengthen and advocate for the interests of the cities of Kansas to advance the general welfare and promote the quality of life of the people who live within our cities.*



## GOVERNING BODY



**President**  
J. Michael Wilkes  
City Manager, Olathe



**Vice President**  
Troy Tabor  
Council Member, Andover

### **Past Presidents**

Mike Boehm, Mayor, Lenexa  
Sara Caylor, Commissioner, Ottawa  
Daron Hall, City Manager, Pittsburg  
David McDaniel, Mayor, Ellis  
Terry Somers, Mayor, Mount Hope

### **Directors**

Bob Becker, Commissioner, Stockton  
Thomas Brown, Mayor, McPherson  
Roy Cessna, Mayor, Garden City  
Branden Dross, City Manager, Herington  
Tyrone Garner, Mayor, Unified Government  
of Wyandotte County/Kansas City  
Nick Hernandez, City Manager, Dodge City  
Katie Jackson, City Attorney, Manhattan  
Jenny Landers, Mayor, Otis  
Amy Lange, City Manager, Concordia  
Ty Lasher, City Manager, Bel Aire  
Stan Luke, Mayor, Burlington  
Michael Padilla, Mayor, Topeka  
Christy Pyatt, City Clerk, Greensburg  
Curt Skoog, Mayor, Overland Park  
Austin St. John, City Administrator, Marysville  
Brandon Whipple, Mayor, Wichita

### **Interim Executive Director**

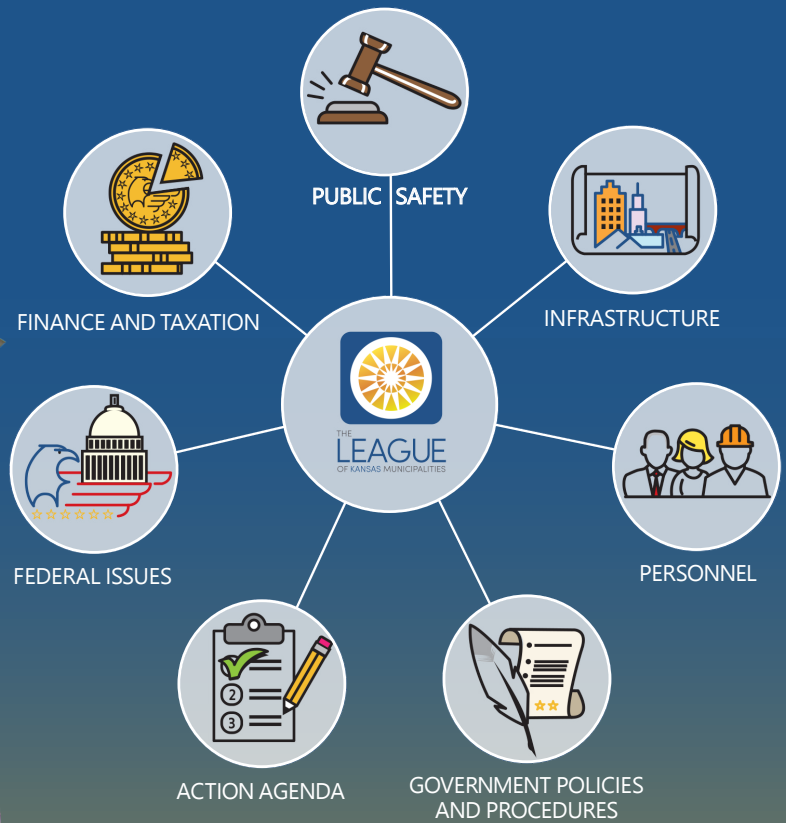
John Deardoff



# ABOUT THE LEAGUE

SUPPORTING KANSAS CITIES

The League of Kansas Municipalities is a membership association that advocates on behalf of cities, offers training and guidance to city appointed and elected officials, and has a clear purpose of strengthening Kansas communities. Since 1910, the League has been a resource for cities across Kansas and has acted as a body to share ideas, facilitate communication between members and provide information on best practices in city operations.







# LEGISLATIVE PRIORITIES

The prosperity of the State of Kansas is absolutely dependent upon the prosperity of our cities. Over 84% of Kansans live in an incorporated city. In an effort to promote healthy and sustainable communities, the elected and appointed city officials of Kansas hereby establish the following as our legislative priorities for 2023:

**HOME RULE.** Consistent with the Home Rule Amendment of the Kansas Constitution approved by voters in 1960, we support local elected officials making decisions for their communities, particularly local tax and revenue decisions.

**COUNTYWIDE SALES AND USE TAXES.** Since 1977, Kansas has successfully used a city-county revenue sharing formula for the benefit of all. The existing formula benefits both city and county taxpayers and ensures there is a fair method to distribute funds that are generated primarily in cities.

**GOVERNMENT COMPETITION.** Local governments should continue to retain local control over the services that they provide to their residents and businesses. We recognize that free markets, under normal circumstances, are the best vehicle for allocating goods and services. However, there are circumstances where the free market either does not efficiently allocate goods and services, creates externalities that endanger public safety and welfare, or simply does not provide a service. In such instances, it falls to government to respond to the will of the people to provide the good or service. In addition, local governments provide services for the sole benefit of their residents and should continue to receive tax benefits to allow those services at a low cost.

**PROPERTY TAXES.** We recognize in areas of the state there is a large reliance on property taxes to fund local and state government. All property taxing authorities, including cities, counties, the state, school districts, special districts, and community colleges should be equally transparent, and have to abide by the same limitations, restrictions and requirements. Any additional transparency measures should not be burdensome or costly. We encourage the state and local governments to work on making government more efficient and recognize the need to work together on innovative approaches to reduce reliance on property taxes.

**UNIFORM TRAFFIC CODE.** We support a comprehensive review and recodification of the Uniform Traffic Code.

**MENTAL HEALTH.** We support allocating additional resources for mental health programs. Funds should be allocated for community mental health centers and additional bed space for patients with mental health issues.

**AMBULANCE ATTENDANTS.** We support allowing non-certified attendants to drive ambulances for inter-facility patient transfers with one attendant providing patient care. These staff should be trained to operate emergency vehicles. We continue to support the use of certified attendants for emergency situations.

**HOUSING.** The lack of quality housing across the state creates an impediment to growth and economic development. The League supports programs that encourage access to quality housing.

**SALES TAX REVENUE IN STAR BOND DISTRICTS.** The reduction and elimination of the state food sales tax threatens the financial success and viability of existing STAR Bond project districts that include groceries by eliminating a source of revenue pledged to repay the bonds. We support creation of a long-term funding mechanism to ensure state reimbursement of lost funds caused by the reduction and elimination of the state share of food sales tax in impacted STAR Bond districts.

**WATER.** Access to water is paramount for the continued growth and viability of our communities. Government at all levels should aggressively pursue the conservation, protection, and development of current and future water supplies to ensure access to clean, safe, and affordable water for all Kansas residents. We support state action, in consultation with municipal providers, to address over-appropriated surface and groundwater resources.



# FINANCE & TAXATION

**A**n adequate source of revenue is necessary to fund the essential services of city government. Each city is unique in both services provided and the ability to pay for such services; maximum flexibility should be granted to local governing bodies to determine the amount and source of funding for city services.

**TAX/SPENDING LID.** Local spending and taxing decisions are best left to the local officials representing the citizens that elected them. We strongly oppose any state-imposed limits on the taxing and spending authority of cities.

**TAX POLICY.** The League supports the long-established philosophy of balancing revenue from income, sales, and property taxes to assure the fiscal ability of the state and local governments to provide the services citizens want and need. Changes to tax policies should not be undertaken without a full understanding of the overall impact upon all taxpayers, taxing entities, and the sources and amounts of tax revenues to be generated or eliminated by such policy changes.

**PROPERTY TAXES.** We recognize in areas of the state there is a large reliance on property taxes to fund local and state government. All property taxing authorities, including cities, counties, the state, school districts, special districts, and community colleges should be equally transparent and have to abide by the same limitations, restrictions and requirements. Any additional transparency measures should not be burdensome or costly. We encourage the state and local governments to work to make government more efficient and recognize the need to work together on innovative approaches to reduce reliance on property taxes.

**PROPERTY TAX EXEMPTIONS.** We support a broad tax base and believe the existing property tax base should be protected. We encourage the legislature to resist any proposal to further exempt any specific property classification from taxation, including industry-specific exemptions. We support the current statutory definition of machinery and equipment and the exemption should not be expanded. The legislature should actively review existing exemptions to determine if they should continue or be repealed.

**PROPERTY VALUATION.** We support appraisals based on fair-market value as historically used in Kansas. We oppose any caps in property valuations and limitations on valuation methods that shift the property tax burden, benefiting one category of property to the detriment of all others, as unconstitutional and inequitable.

**LAVTR.** The state legislature, as required by Kansas statutes, should help to relieve the burden on property taxpayers by funding the Local Ad Valorem Tax Reduction (LAVTR) program.

**TAXES PAID UNDER PROTEST.** Due to the effect that taxes paid under protest and large property tax exemptions can have on cities, the state and the county where the city is located should be required to notify cities when taxes, including compensating use and ad valorem taxes, are paid under protest or a large tax exemption is filed so that cities have accurate data when making budgetary decisions.

**MANDATORY SPENDING.** We oppose any law that requires a city spend a certain threshold to receive and maintain state dollars. All spending decisions should remain at the local level.

**COUNTYWIDE SALES AND USE TAXES.** Since 1977, Kansas has successfully used a city-county revenue sharing formula for the benefit of all. The existing formula benefits both city and county taxpayers and ensures there is a fair method to distribute funds that are generated primarily in cities.

**SALES TAX.** Kansas should have a broad sales tax on all goods and services. Cities should be able to impose voter-approved local sales taxes. Sales tax exemptions should be limited to those for which the benefit outweighs the tax dollars lost.



**ALTERNATIVE REVENUE SOURCES.** Cities should be authorized to approve alternative revenue sources in order to maintain appropriate levels of funding for the health, safety and welfare of our citizens.

**BUDGET TIMELINE.** The current statutory framework for the adoption of municipal budgets makes it difficult for cities to plan for budgets that must be presented to governing bodies five months before the start of the fiscal year. We support legislation to allow the adoption of City budgets by November 30.

**FINANCE POLICIES.** Cities should be allowed to set financial policies in-line with bond rating requirements and other generally accepted best practices for municipal management.

**EMS/HOSPITAL FUNDING.** Municipal hospitals and emergency medical services (EMS) are challenged in meeting their communities' needs. We support the expansion of Medicaid in Kansas to allow such entities access to federal funding, helping cities maintain and provide critical services for their citizens. If the legislature fails to approve Medicaid Expansion, additional state funding needs to be made available to rural hospitals in order to retain businesses and their employees and sustain the health and lives of Kansans.

**UNFUNDED MANDATES.** We oppose unfunded mandates. If the state or federal governments seek to promote particular policy objectives, such mandates should be accompanied by an appropriate level of funding.

**CITY AND COUNTY REVENUE SHARING.** The State Legislature should fund existing city and county revenue sharing programs as required by Kansas statutes.

**TELECOMMUNICATIONS TAXES.** We support cities' continued ability to impose and collect taxes and fees on telecommunications providers.

**FEDERAL LOAN PROGRAMS.** We support changes to allow local governments to participate directly in federal loan programs.

**BANKING AND INVESTMENT RESTRICTIONS.** We support maximum banking and investment choices for local government. At a minimum, all cities, counties and school districts should have the same banking and investment authority the state has granted to itself.

**LIBRARY FUNDING.** We support Kansas statutes being modernized to reflect revenue neutral rate requirements when determining a public library's eligibility for state funding.







# PUBLIC SAFETY

Cities play a critical role in the protection of the health and safety of the citizens of Kansas. Because mandated programs are costlier and less efficient, government at all levels should cooperate in the development of health and safety programs.

**LAW ENFORCEMENT AND PUBLIC SAFETY.** We believe cooperative efforts, rather than state and federal mandated requirements, are vital to the efficient and effective development of local law enforcement and public safety programs.

**ASSET FORFEITURE.** We support the use of asset forfeiture as an important component in reducing financial gains from criminal acts while providing civil due process. All assets forfeited, or the proceeds of the sale of the same, should remain with the local government that seizes the property.

**MUNICIPAL COURT.** Municipal courts serve a vital role protecting an individual's right to equal protection under the law following arrest or detainment. We support the local control of, and judicial authority of, municipal courts. All assessed court funds under a municipal court order, other than restitution collected and payable to a third party and state assessments paid under K.S.A. 12-4117, shall be retained by the local municipality. We support municipalities' ability to set appropriate fines and fees.

**EMERGENCY 911 SERVICES.** Cities and counties should maintain local control of the 911 system and the 911 tax should continue to include both wireline and wireless communications. We support legislation providing flexibility for local governments to utilize these funds to provide emergency services. 911 funds should not be diverted by the legislature for other uses.

**EMERGENCY MANAGEMENT.** Because cities play a crucial role in effective emergency management, implementation strategies must promote cooperative efforts between federal, state and local governments. Changes to the Emergency Management Act should consider the role of the city in responding to disasters.

**MEDICAL CHARGES.** The cost of health care services for prisoners and individuals in custody is a growing concern for cities. We strongly believe the first person responsible for the payment of medical costs should be the individuals in custody. Another needed change, to begin addressing these costs, is to clarify that the entity charging for a crime is responsible in the event those costs cannot be recovered. We support the pooling of resources between all state and local law enforcement agencies.

**LAW ENFORCEMENT DISCRETION.** We support local governments' discretion in establishing law enforcement vehicle pursuit policies and the ability of law enforcement officers to use discretion in determining when to make an arrest.

**SERVICE ANIMAL FRAUD.** We recognize the important role service animals play for the disabled community. The use of such animals is being tainted by service animal fraud. We support strengthening and redefining the crime of service animal fraud to disincentivize individuals from asserting their animal is a service animal in order avoid vicious animal, exotic, livestock, or breed-specific ordinances.





**ALCOHOL & CMB REGULATION.** We support the authority of cities to license and regulate alcoholic liquor and cereal malt beverage retailers and establishments. Additionally, we support changes to the common consumption statutes to allow more local control regarding the necessity of street closure.

**MEDICAL MARIJUANA.** The legislature should carefully weigh the impact of medical marijuana on law enforcement and human resources. In addition, medical marijuana should be subject to existing state and local sales tax and cities should be able to levy their own excise fees and receive a portion of any state funds to offset the impact of medical marijuana. Also, cities should have the ability to opt-in to allowing dispensaries in their city. Kansas should only allow the cultivation and processing of medical marijuana and THC in licensed facilities and should not allow residential grow operations of any sort. In addition, Kansas should delay implementation to give time to study any issues that might result from the passage of medical marijuana legislation.

**FIREARMS AND WEAPONS.** We support the local regulation of firearms and weapons.

**HOMELAND SECURITY.** First responders at the local level serve as the front-line defense in the prevention and response to terrorism and other security risks. Local governments should be granted maximum flexibility and discretion over implementation of monies and strategies regarding homeland security.

**REGULATION.** Any regulation should balance the costs to the benefit of the regulation. Existing regulations that no longer pass this balancing test should be repealed.

**CYBERSECURITY.** Organizations of every size constantly face cyber-related incidents. We encourage the State to provide collaborative discussions, training programs, and feasibility studies for the impact of cyber-attacks on cities. Cities will use information provided by the state government to determine best practices and policies for municipal implementation.

**SCRAP METAL.** Cities are currently preempted from regulating scrap metal. We support a narrowing of this preemption so that cities can address issues at the local level.

**MENTAL HEALTH.** We support allocating additional resources for mental health programs. Funds should be allocated for community mental health centers and additional bed space for patients with mental health issues.







# INFRASTRUCTURE

Cities construct, manage, operate and maintain numerous infrastructure components that provide a high quality of life. Infrastructure involving transportation, municipal utilities, energy services, and water and environmental structures are all dependent on the ability of local officials to self-determine what's appropriate for their own communities. This self-governance relies on the expectation of cooperation from the state government and full funding as required by law under current statutory programs from both the state and federal government.

## TRANSPORTATION

**CONNECTING LINKS.** The State should maintain KDOT's funding for connecting link programs at the FY 2020 level for cities to provide for the maintenance of state highways within city limits. We support full funding of the City Connecting Link Improvement Program (CCLIP).

**CITY-COUNTY HIGHWAY FUND.** The City-County Highway Fund is essential to maintaining local roads and bridges and should be fully funded and not be diverted for other purposes. Such funding should include the transfer of fees from the registration of out-of-state commercial vehicles, as directed by K.S.A. 9-3425i. The proceeds from any increases to the motor fuel tax rates should be allocated in accordance with current statutory provisions.

**COMPREHENSIVE TRANSPORTATION PROGRAM.** We support full funding of the Eisenhower Legacy Transportation Program. We oppose any use of these funds to balance the State's General Fund budget. Any reduction in funding jeopardizes existing programs.

**TRANSPORTATION SAFETY.** The State should work in cooperation with local governments to continue to provide safe roads and bridges within Kansas. The State should focus on all users of the transportation systems and recognize that a system that is designed for use by pedestrians, bicycles, and vehicles is safer and more economically prosperous for all Kansans.

**TRANSPORTATION MAINTENANCE.** Because transportation infrastructure is critical to state and local development activities, we support the continued maintenance of the transportation infrastructure in Kansas. We further support continued funding to support multimodal transportation networks, including for mass transit, biking, and walking infrastructure.

**TRANSPORTATION DEVELOPMENT DISTRICTS.** We support the continued ability of cities to establish transportation development districts to meet the economic development and transportation infrastructure needs in the community.

**ELECTRIC CHARGING STATION INFRASTRUCTURE.** We support the expansion of electric charging station infrastructure throughout the state in order to increase the pace of electric vehicle adoption and positively impact local communities.

**AIRPORT FUNDING.** We support the continued use of state economic development dollars (EDIF funds) to enhance airport facilities and services.

**RECREATIONAL TRAILS.** We support the development of recreational trails, including rails to trails, aquatic trails, and hike-and-bike on levee trails projects, and oppose any legislation that would make such development more burdensome or costly.

**RAIL SERVICE.** We support existing and enhanced passenger and freight rail service in Kansas and seek a strong partnership with the state and federal government to achieve meaningful improvements.

**UNIFORM TRAFFIC CODE.** We support a comprehensive review and recodification of the Uniform Traffic Code.



## UTILITIES

**BROADBAND.** Access to reliable broadband service is increasingly important to the economic health of Kansas cities. We support the establishment of the Broadband Deployment Grant to facilitate broadband expansion in Kansas. Guidance for the grant program and broadband-related statutes must recognize the important role local governments play in such expansion and not remove important planning and right of way authority from local governments.

**SERVICE TERRITORY.** Municipalities must retain the authority to purchase, construct, or extend the infrastructure necessary to supply the cities and their inhabitants with public utilities, including electric services. Cities should have the freedom and flexibility to grow and expand their service territories. The current statutory framework should be reviewed.

**MUNICIPAL OPERATION.** We support the ability of cities to operate municipal gas, water, electric, sewer, telecommunications, broadband, solid waste, stormwater or other utility services. We further support the ability of cities to set and control the rates for locally owned and operated utilities.

**RIGHT OF FIRST REFUSAL.** We support municipal utilities having the ability to invest in new electric/transmission projects in order to provide reliable, affordable service to local customers. We oppose efforts prohibiting competition for transmission projects in Kansas.

**FRANCHISE AUTHORITY.** We oppose any legislation restricting the current franchise authority for cities, including limits on franchise fees.

**MANDATES.** We oppose unfunded federal and state mandates regulating the operation of municipal gas, water, electric, sewer, telecommunications, solid waste, stormwater utilities or other utility services. Any mandates passed down to cities should not be imposed without a cost-benefit analysis and should be accompanied by appropriate funding. In addition, regulations should provide for a reasonable implementation schedule.

**PUBLIC WATER SUPPLY SUPERVISION PROGRAM.** We support changes to the statutory language increasing the funding stability for the Kansas Department of Health and Environment's Public Water Supply Supervision program. These changes must balance municipal cost concerns and recognize the state has a responsibility to contribute to these important public health matters. In addition, we recognize a need to update standards to meet federal clean drinking water standards.

**RIGHT-OF-WAY.** Cities must maintain their ability to regulate the public right-of-way and recover reasonable compensation for use of the right-of-way. Kansas policy should not be dictated by overreaching federal mandates. We oppose efforts to codify, at the state level, federal directives limiting cities' powers.





## ENERGY

**ELECTRIC UTILITY DEREGULATION.** Community-owned and operated municipal electric utilities make long-term power supply decisions and investments with the goal of benefiting their overall community. We support continued local control over power supply decisions.

**STATEWIDE ENERGY POLICY.** We support the development of a coordinated and comprehensive Energy Plan. Further, we support creative and cooperative implementation of renewable energy and energy efficient technologies that are environmentally sustainable and economically successful.

**ENERGY EFFICIENCY.** Energy efficiency saves money, drives investment across all sectors of the economy, creates jobs, and reduces the environmental impact of energy use. Accordingly, we support public and private incentives to encourage energy efficiency and renewable energy.

**BUILDING CODES.** We oppose any measures to preempt local building codes. Further, cities should continue to be allowed to shape local codes to incentivize net zero or net-zero ready building requirements.

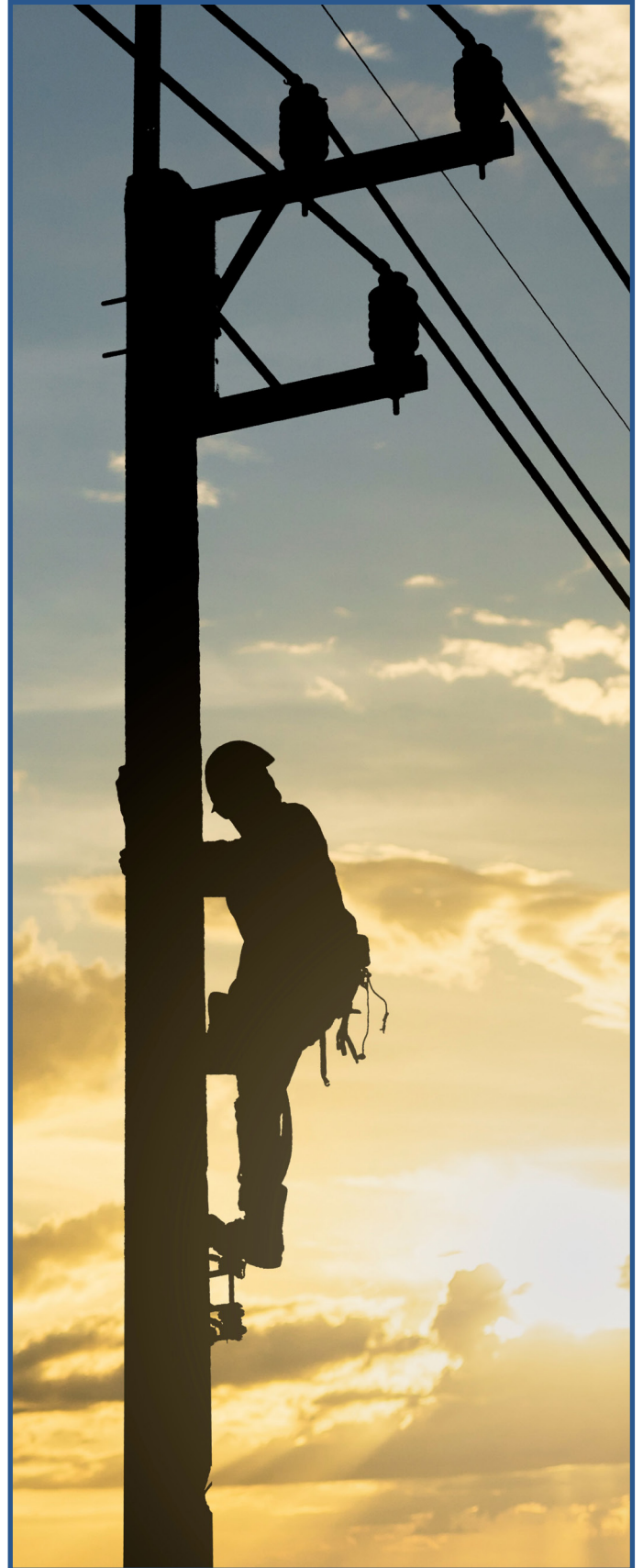
**PROPANE.** We support cities' authority to protect public safety by regulating the capacity of propane units/facilities for residential or commercial purposes.

## WATER AND ENVIRONMENT

**WATER QUALITY.** We support a clean and safe public water supply and the protection of public health and aquatic life. We endorse regional and cooperative solutions to water quality challenges that address point and non-point source pollution while balancing municipal cost concerns.

**WATER QUANTITY.** Government at all levels should aggressively pursue the conservation, protection and development of current and future municipal water supplies. We support cost-effective efforts to extend the life of reservoirs and to expand reservoir storage for use by municipal water suppliers. We support immediate state action, in consultation with municipal providers, to address over-appropriated surface and groundwater resources while respecting priority of water rights. The water rights management tools that have been developed in recent years should be modified or expanded so that they provide the same type of flexibility and authority to any water rights holder regardless of class.

**WATER PLANNING.** We support increased municipal representation on the Kansas Water Authority; broad-based revenue sources and distribution for the state Water Plan Fund; and a re-evaluation of the process for adopting the annual state Water Plan Fund budget.





**INFRASTRUCTURE FUNDING.** We support increased federal and state funding to assist local communities with their water, wastewater, stormwater, levee and dam infrastructure and associated security needs. In addition, we call for loan terms of up to 40 years when the useable lifespan of an improvement will exceed the term of the loan.

**STORMWATER MANAGEMENT.** We endorse regional and cooperative solutions to stormwater quality and quantity challenges that address point and non-point source pollution. We further endorse state measures to incentivize and enable investment in green infrastructure (e.g., street trees, use of native plants, etc.) to support sustainable communities.

**SOLID WASTE.** The Home Rule powers of cities to dispose of and manage municipal solid waste should not be restricted. This includes local control and decision-making surrounding recycling and composting programs.

**HAZARDOUS WASTE.** We support a comprehensive state-local approach to provide assistance in identifying hazardous wastes and to develop programs to monitor and dispose of such wastes. We encourage state agencies to work cooperatively with local governments in the development and approval of programs to identify, monitor and dispose of hazardous waste. Further, appropriate education and training should be provided prior to the implementation of such programs.

**CLEAN AIR.** We support air quality controls and a state-developed air quality plan that protects the health and safety of Kansans while balancing municipal cost concerns.

**WATER AND WASTEWATER CERTIFICATION.** We support improved certification programs that better align the necessary skillsets for real world water and wastewater system operation with the content of the corresponding exams. We support review of water and wastewater certification to ensure validity and reliability. These certifications need to continue to be protective of the public health and environment. We encourage contracting and collaboration to help utilities acquire the knowledge, skills, abilities, and certifications needed to effectively and efficiently serve Kansas rate payers.







# HUMAN RESOURCES

City employees are the foundation of effective city government. City governing bodies must have the authority to develop local personnel policies to attract and maintain a high-quality public workforce.

**WORKERS' COMPENSATION.** We support reasonable and just benefits for employees injured within the course and scope of their public employment, and effective enforcement of the Workers' Compensation Act.

**KPERS & KP&F.** We support the full funding of the Kansas Public Employees Retirement System (KPERS) and Kansas Police & Fire (KP&F) retirement systems and honoring all commitments that have been made by KPERS and KP&F. The local KPERS system should remain separate from the state and school retirement system. Changes to the KPERS system should not impact a city's ability to hire and retain qualified public employees, including any undue burden on hiring KPERS retirees, or reduce benefits promised to employees.

**PUBLIC EMPLOYER-EMPLOYEE RELATIONS ACT (PEERA)/COLLECTIVE BARGAINING.** We oppose any federal or state mandate requiring collective bargaining at the local level.

**PERSONNEL MANDATES.** We oppose state and federal mandates involving public personnel.

**WEAPONS AND FIREARMS.** We support the ability of local governments to set policies regarding the carrying of weapons and firearms by municipal employees while they are engaged in their work.

**PREVAILING WAGE.** We oppose federal and state mandates requiring or prohibiting the payment of prevailing wage.

**HEALTH CARE & OTHER BENEFITS.** We support cooperation and active study of ways to relieve the financial burden of securing employee health care coverage, including the continued option for cities to participate in the state health care program.

**UNEMPLOYMENT.** We support reasonable and just benefits for employees who are qualified individuals under the Kansas Employment Security Law. We oppose the finding that volunteers, who are paid a nominal stipend, are considered a qualified individual. We support legislation to define "volunteer" in Kansas employment law such that it is consistent with federal law.

**AMBULANCE ATTENDANTS.** We support allowing non-certified attendants to drive ambulances for inter-facility patient transfers with one attendant providing patient care. These staff should be trained to operate emergency vehicles. We continue to support the use of certified attendants for emergency situations.





# GOVERNMENT POLICIES & PROCEDURES

**A**biding by the longstanding constitutional Home Rule authority of Kansas cities, there is a need to ensure local governments maintain autonomy and the authority of self-governance to create a safe and sustainable quality of life for residents. In an effort to construct appropriate policies for their community, such as economic and community development initiatives, cities should be committed to implementing procedures which ensure ethical and transparent governance from their officials.

**HOME RULE.** Consistent with the Home Rule Amendment of the Kansas Constitution approved by voters in 1960, we support local elected city officials making decisions for their communities, particularly local tax and revenue decisions.

**GOVERNMENT COMPETITION.** Local governments should continue to retain local control over the services that they provide to their residents and businesses. We recognize that free markets, under normal circumstances, are the best vehicle for allocating goods and services. However, there are circumstances where the free market either does not efficiently allocate goods and services, creates externalities that endanger public safety and welfare, or simply does not provide a service. In such instances, so it falls to government to respond to the will of the people to provide the good or service. In addition, local governments provide services for the sole benefit of their residents and should continue to receive tax benefits to allow those services at a low cost.

**PROTECTION OF THE FIRST AMENDMENT.** The right of the people through their democratically elected and appointed officials to petition and speak to their government officials shall not be abridged. We support cities' First Amendment right of freedom of association to work together to accomplish common goals.

**POLICE POWERS.** We support the authority of cities to regulate in order to protect the health, safety, and welfare of the public.

**NON-DISCRIMINATION.** We oppose discrimination against any person by reason of their race, color, religion, sex (including pregnancy, gender identity, or sexual orientation), age, national origin, ancestry, disability, military/veteran status, or genetic information.

**CITY ELECTIONS.** We oppose any action by the state or federal government that would threaten the ability of cities to hold non-partisan elections.

**FILING FOR OFFICE.** In order to encourage a higher number of candidates to file for office, we support the filing location for city elections being available in the city clerk's office. The state should evaluate remote filing options in the future.

**FILLING OF VACANCIES.** The current statutes for filling vacancies have served the state well for over fifty years. Vacancy filling should remain the responsibility of local governing bodies made up of duly elected officials.

**ANNEXATION.** The ability of cities to grow is inherent in the economic growth and development of the state. Therefore, we support local jurisdictions' ability to make their own decisions regarding orderly growth through annexation.

**SIGN REGULATION.** We support the authority of local government to regulate signs in compliance with federal law.

**PUBLIC PROPERTY & RIGHTS-OF-WAY.** We support the ability of cities to control and manage public property and rights-of-way and to impose franchise or use fees on those entities that utilize the rights-of-way.

**EMINENT DOMAIN.** Eminent domain is a fundamental municipal power. The authority to acquire property through condemnation proceedings is critical for public improvement projects. We support increased flexibility for local governments to use eminent domain for economic development purposes, including blight remediation, without seeking legislative approval.

**GOVERNMENTAL IMMUNITY.** We support continued immunity for cities from tort liability and legislation strengthening the Kansas Torts Claims Act.

**INTERLOCAL COOPERATION.** We support the principle of voluntary cooperation among all levels of government.

**CITY/COUNTY CONSOLIDATION.** We support processes for local consolidation without undue statutory barriers. We further believe the issue of consolidation is an inherently local one and the voters should be allowed to determine whether consolidation with another unit of government occurs.



**SUMMARY PUBLICATION OF RESOLUTIONS.** We support legislation allowing cities to publish a summary of a resolution, with the full text of any resolution posted on the city's official website, in lieu of publication of the full resolution.

**PRIVATE CEMETERY LIABILITY.** We support legislation removing the requirement for cities to care for and maintain formerly private cemeteries that have been dissolved.

## COMMUNITY DEVELOPMENT

**HOUSING.** The lack of quality housing across the state creates an impediment to growth and economic development. The League supports programs that encourage access to quality housing, including but not limited to, the Housing Investor Tax Credit Act, the Kansas Affordable Housing Tax Credit Act, the Kansas Rural Home Loan Guarantee Act, guaranteeing appraisals in rural counties, the Historic Kansas Act, and the Kansas Rural Housing Incentive District Act.

**RURAL HOUSING INCENTIVE LOAN FUND.** We support the creation of a State low interest revolving loan fund to finance development in Rural Housing Incentive Districts.

**ABANDONED AND BLIGHTED HOUSING.** We support legislation that streamlines and expedites the process for local governments, neighborhood organizations and private businesses to deal with the blight of abandoned, nuisance, foreclosed housing, and commercial structures to protect the rights and property values of surrounding property owners.

**HOUSING-RENTAL INSPECTIONS.** We support giving cities the authority to require inspections of rental housing for the safety of tenants and to protect the rights and property values of surrounding property owners.

**REVITALIZATION TOOLS.** We support the continued use of the Neighborhood Revitalization Act, the Downtown Redevelopment Act, the Transportation Development District Act and the Community Improvement District Act to promote local neighborhood development.

**ECONOMIC DEVELOPMENT PARTNERSHIPS.** State and regional partnerships are vital to the sustained growth of the state and should be supported by policy and with adequate funding.

**TAX ABATEMENTS.** We support the authority of cities to offer tax abatements to encourage business investment in their communities.

**TAX INCREMENT FINANCING (TIF).** We support the continued use of TIF to promote economic development. TIF laws should allow maximum flexibility and allow for efficient use by communities.

**STAR BONDS.** We support the ability of cities to utilize STAR bonds to promote economic development in their communities.

**LAND USE AND ZONING.** We support the ability of local officials to make land use and zoning decisions within their community, including decisions about the location, placement, size, appearance and siting of transmission and receiving facilities and any other communications facilities.



# Relationships Are the Cornerstone of Effective Advocacy



1

## Make Contact Prior to Legislative Session

- Eggs & Issues, town halls, etc.
- Communicate the city's agenda and priorities.
- Invite them to a League Legislative Dinner.



2

## Follow the Legislative Session

- League News
- List serves
- News media
- [www.lkm.org](http://www.lkm.org)



3

## Participate in Local Government Day January 25, 2023

- Make appointments to visit with your legislators in the morning.
- Invite them to the League reception.



4

## Make Contact During Legislative Session

- Watch for alerts about key bills/issues.
- Follow the issue, not the bill number.
- Be specific; give your city's unique insight into the legislation.
- Don't waste time and political capital on meaningless bills that have no chance of becoming law.



5

## Make Contact Following the Legislative Session

- Thank your legislator for their hard work.
- Be honest and express concern when bills negatively affect your city.



• Know your legislators on a first-name basis



• Always be respectful and avoid personal attacks



• Ask your legislator how he or she prefers to be contacted (email, phone, texts, etc.)



• Share your contact information



• Follow legislators' communications



• Sign up for emailed newsletters



• Follow legislators' Twitter accounts



• Send legislators your newsletter/updates



**TOURISM.** We support cooperative ventures between the state and local government in Kansas to promote tourism as an industry that is vital to growth and development all across the state.

**TAX CREDITS.** We support the continued availability of tax credits as a tool for economic development.

**SALES TAX REVENUE IN STAR BOND DISTRICTS.** The reduction and elimination of the state food sales tax threatens the financial success and viability of existing STAR Bond project districts that include groceries by eliminating a source of revenue pledged to repay the bonds. We support creation of a long-term funding mechanism to ensure state reimbursement of lost funds caused by the reduction and elimination of the state share of food sales tax in impacted STAR Bond districts.

## TRANSPARENCY IN GOVERNMENT

**OPEN MEETINGS.** All levels of government should be subject to the same open meetings requirements. These laws should not be unduly burdensome.

**OPEN RECORDS.** All levels of government should be subject to the same open records requirements. State laws governing open records should balance the public's right of access, with the necessity of protecting the privacy of individual citizens, and the ability of public agencies to conduct their essential business functions. We support a city's ability to recoup reasonable costs associated with open records requests.

**INTERGOVERNMENTAL DIALOGUE.** Communication between all levels of government is critical to the successful delivery of public services to the citizens of Kansas. Representatives from cities provide facts and information crucial to intergovernmental relations, and as such, should have the same rights and responsibilities as private interest lobbyists. We support current law regarding the use of state and local public moneys to provide information and advocate on behalf of our cities and citizens. Any reporting system should not increase the administrative burden on local governments.

**BODY CAMERAS.** We support the ability of local governments to determine when and how body cameras will be used by law enforcement officers. We support the establishment of reasonable regulations concerning public access to recordings, balancing the needs of law enforcement and the individuals whose images are captured in the recordings.





# FEDERAL ISSUES

**L**ocal officials welcome the opportunity to work together with federal and state officials on policies impacting local communities. Federal agencies should research and understand the fiscal impact on local units of government when implementing new guidelines or laws. Cities manage their finances, infrastructure and personnel more effectively without unfunded federal mandates.

**LOCAL CONTROL.** We support local elected officials making decisions for their communities. Though the Home Rule powers granted cities in the Kansas Constitution do not affect federal powers, we call on our representatives and federal agencies to look at federal legislation and regulations with local control in mind.

**POLICE REFORM.** We support the work of our local police departments to make our communities safer for all. Any federal or state proposals for police reform should be focused on providing resources for local law enforcement, incentivizing transparency, and encouraging good police practices, including equity and justice.

**FEDERAL RECOVERY MONEY FOR CITIES.** Federal funding from the CARES Act and the American Rescue Plan Act have been critical for local governments to both respond to the negative impacts of the pandemic and support the economic recovery. As cities work on plans to best help their residents, Congress should not move to take back these funds.

**FEDERAL BIPARTISAN INFRASTRUCTURE LAW (BIL).** Federal funding from the Bipartisan Infrastructure Law (BIL) will be important for local governments to support critical city services and economic recovery. The League supports funding to municipal programs that enhance a better quality of life for all residents.

**ADVANCED REFUNDING OF BONDS.** In order to allow cities to quickly recover from this current recession, we urge Congress to allow cities to issue tax exempt advance refunding municipal bonds. Cities refinancing bonds will be able to free much needed cash flow to reduce taxes or create capital investments.

**COMMUNITY DEVELOPMENT BLOCK GRANTS (CDBG).** We support continued funding for Community Development Block Grants, Community Service Block Grants and HOME Grants. These programs' funding is an essential component of cities' strategies to fund critical community services and infrastructure needs.

**MUNICIPAL BONDS.** We support the removal or modification of overly burdensome and costly restrictions affecting the issuance of municipal bonds. Further, we support the continued tax-exempt status for municipal bonds.

**BROADBAND DEPLOYMENT & MUNICIPAL OVERSIGHT.** Access to reliable broadband service is increasingly important to the economic health of Kansas cities. However, federal action via legislation or orders from federal agencies must recognize the key role local governments play in such expansion, and it must not remove important planning and right of way authority from local governments. Cities must be afforded the continued right to address safety, health and welfare for both their citizens and other entities with valuable infrastructure in the right of way. In addition, the right of way serves as an important resource for citizens, and the right to offset costs of management and levy taxes should not be limited.

**ENERGY SPIKES.** We support federal review and investigation of the extraordinary energy price spikes seen throughout the Midwest in Winter 2021. Based on the information gathered, we encourage Congress and federal, regional and state agencies to make appropriate changes in laws and regulations governing natural gas and electricity production and sales in order to promote stability in energy prices.

**IMMIGRATION REFORM.** We support a federal solution to immigration reform. Any immigration policy should not negatively impact local governments with additional law enforcement or administrative burdens. We support Congress continuing assistance to under-served areas with large immigrant populations, who are attempting to remain in compliance with the United States Citizenship and Immigration Services.

**MEDICARE REIMBURSEMENT RATES.** We encourage the federal government to establish reasonable reimbursement rates.



**TRANSPORTATION.** We support consistent federal funding of the nation's multimodal transportation with increased support to critical regional infrastructure priorities.

**EVERY DAY COUNTS INITIATIVE.** We support the U.S. Department of Transportation's Every Day Counts initiative to enhance roadway safety, integrate automation, reduce traffic congestion, and shorten project delivery processes in order to save time, money, and resources.

**STORMWATER.** We support simple and flexible federal regulations of municipal stormwater run-off that allow for orderly and cost-effective development. The federal government should appropriate funds for research and for the development of pilot projects on stormwater management.

**WATER QUALITY.** We support a clean and safe public water supply and the protection of public health and aquatic life. We endorse federal investments and cooperative solutions that address water quality challenges and take into account municipal cost concerns.

**HAZARDOUS WASTE.** We urge federal agencies to work cooperatively with state and local governments in the development and approval of programs to identify, monitor and dispose of hazardous waste. Appropriate education and training should be provided prior to the implementation of such programs.

**TELECOMMUNICATIONS DATA.** We support the continued ability of public safety officials to access data from telecommunications companies in times of emergencies to assist investigations.

**RAIL SERVICE.** We support existing and enhanced passenger and freight rail service in Kansas. In many cases, this service is the only affordable alternative to highway transportation in communities. Changes to Amtrak service should not sacrifice this alternative nor the investments in the service by cities.

**RAILROAD QUIET ZONES.** We urge Congress to reexamine the Train Horn Rule with the Federal Railroad Administration. Rules for implementing quiet zones should be less burdensome and allow for differences in community circumstances while continuing to protect public safety. We also request Congress provide federal funds for the purpose of establishing quiet zones and consider new technology which may enhance the safety of quiet zones while minimizing or eliminating train horn noise.





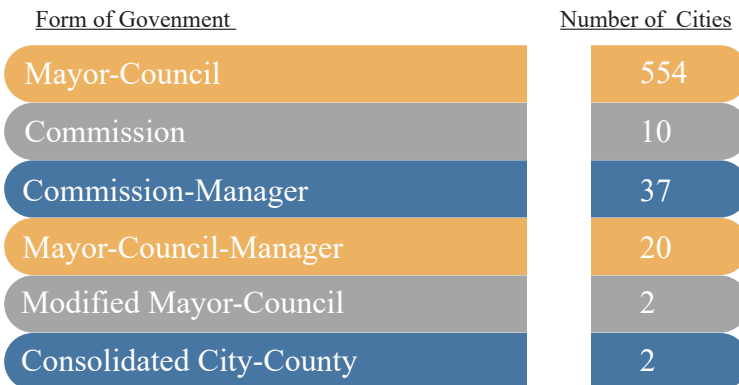
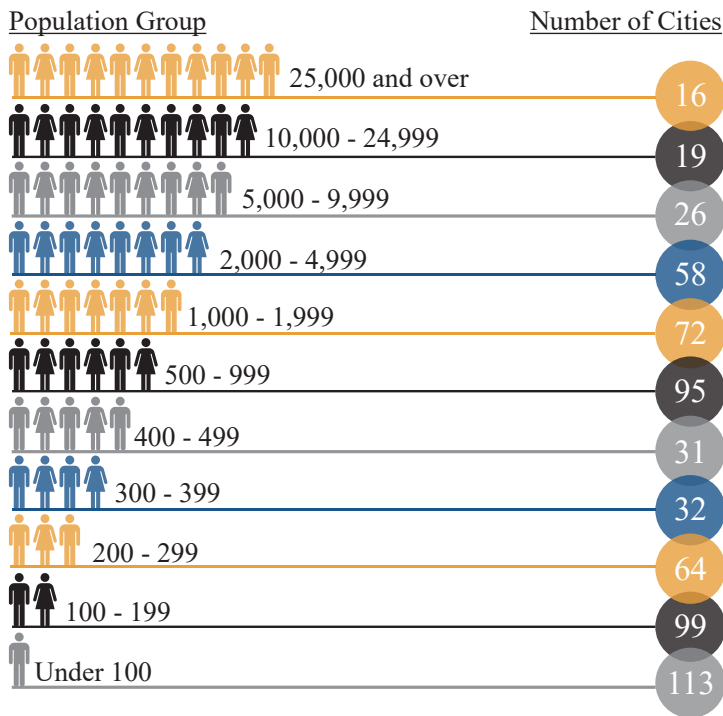
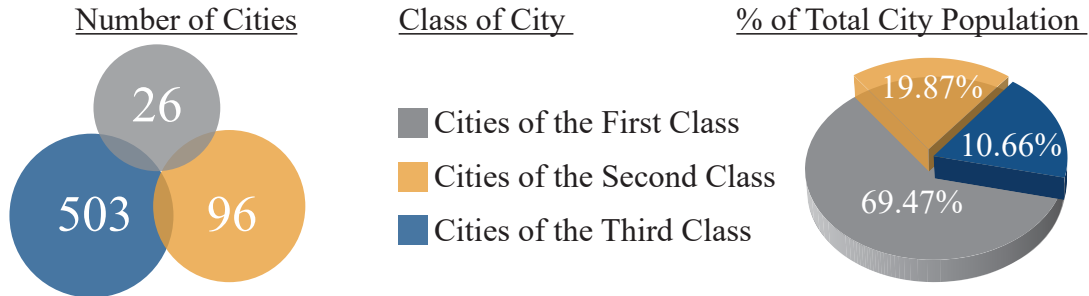
# CITY FACTS

Total Number of Incorporated Cities = 625

Total Population of the State = 2,913,805

Total City Population = 2,420,761

83.08% of the state's population resides in an incorporated city.





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## POLICY DEVELOPMENT

This *Statement of Municipal Policy* was developed by city officials through the League's policy committees. There are three policy committees that are focused in specific areas: Finance & Taxation, Public Officers & Employees, and Utilities & Environment. The fourth committee, the Legislative Policy Committee, reviews the entire *Statement* and the recommendations of the three specific committees. The *Statement* is then submitted to the Governing Body and is ultimately adopted by the Convention of Voting Delegates at the League's Annual Conference. For more information about the League policy committees or process, check out the League website at [www.lkm.org](http://www.lkm.org) or contact us at (785) 354-9565.

### THE LEAGUE ADVOCATES FOR CITIES

The League advocates on our members’ behalf to sponsor and encourage beneficial legislation for cities and oppose legislation that would be detrimental to our members’ interest.



### THE LEAGUE OFFERS GUIDANCE

Member cities can contact the League with a legal inquiry or question. Additionally, we provide sample ordinances and guidance on legislation and rulemaking from both the state and federal level.

### COMMUNICATIONS & OUTREACH

Since 1914, the League has published the *Kansas Government Journal*, a publication for city, county and state government officials that is printed ten times a year. The League publishes a weekly e-newsletter, researches municipal issues affecting Kansas communities and develops programs for cities to use to engage their residents and reinforce the importance of civic engagement.



### MUNICIPAL TRAINING & EDUCATION

The League offers members a variety of education and training opportunities throughout the year. Our annual conference brings together leaders in municipal government to offer innovative ideas for cities. Throughout the year, the League works with professionals in the field to train, inspire and solve problems facing municipal leaders at all levels. The League offers over 30 manuals and publications on municipal issues ranging from finance and budgeting, personnel, planning, economic development, open meetings and open records to traffic ordinances.

### CONTRACT SERVICES

The League offers members a competitive rate to have the League engage in contract services, which include codification services, executive personnel search program (LEAPS) and personnel policies.





THE  
**LEAGUE**  
OF KANSAS MUNICIPALITIES

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