



**CITY COUNCIL WORK SESSION**  
**Wednesday, September 29, 2021 at 6:30 p.m.**

**POWELL COMMUNITY CENTER**  
**6200 MARTWAY**

**Meeting In Person and Virtually via Zoom**

This meeting will be held in person at the time and date shown above. In consideration of the COVID-19 social distancing recommendations, this meeting will also be available virtually via Zoom (<https://zoom.us/join>). Information will be posted, prior to the meeting, on how to join at <https://www.missionks.org/calendar.aspx>.

If you require any accommodations (i.e. qualified interpreter, large print, reader, hearing assistance) in order to attend this meeting, please notify the Administrative Office at 913-676-8350 no later than 24 hours prior to the beginning of the meeting.

**AGENDA**

1. Outdoor Parks Conceptual Planning Update – Laura Smith/Penn Almone

Over the last 12-18 months, Mission has been engaged in conceptual planning processes for several of the larger outdoor parks within our system. The pandemic slowed the originally anticipated timeline. However, even though all the parks have not yet been through the complete planning process, it is important to take a step back and evaluate where we are and what additional information, discussion, planning needs to occur in order for decisions to be made surrounding renewal of the dedicated Parks and Recreation Sales tax which will expire in March 2023.

<b>City of Mission</b>	Item Number:	1.
<b>DISCUSSION ITEM SUMMARY</b>	Date:	September 29, 2021
<b>Parks + Recreation</b>	From:	Laura Smith/Penn Almone

Discussion items allow the committee the opportunity to freely discuss the issue at hand.

**RE:** Outdoor Park Conceptual Planning

**DETAILS:** The Mission Parks + Recreation Master Plan, completed in 2015, underscored the goal of expanding and improving Mission’s outdoor park facilities. Developed through a very public-facing process, the plan included ideas and suggestion for potential amenities which might be considered for each of the outdoor parks.

Even though the Park Master Plan was created after the dedicated Parks + Recreation sales tax was approved in 2012, the early priorities for the sales tax revenues were to cover debt service obligations for rebuild of the Mission Family Aquatic Center (MFAC) and to catch up on deferred maintenance items at the Powell Community Center. It was only in later years of the sales tax collection that funds were anticipated to start to become available for outdoor park system improvements. To prepare for actual the prioritization and implementation of outdoor park improvements, the next step was to bring the planning process down to the individual park level.

Like the park master planning process, planning at the individual park level was intended to actively engage the surrounding neighbors and neighborhoods as well as the community at large. The Mohawk Park planning process kicked off in early 2020 and was almost immediately stalled/slowed because of the COVID-19 pandemic. This impacted the other parks, but to date conceptual park planning – at least through the first public meeting – has occurred for the following parks: Mohawk, Broadmoor and Waterworks.

The work done to date, and the public input collected through the meetings and the survey has all been worthwhile in advancing our conversations around the long-term vision for park improvements in Mission. Narrowing the focus to a smaller number of preferred improvements and forecasting the impact on operations and maintenance are the crucial next steps to continue the progress.

Related Statute/City Ordinance:	NA
Line Item Code/Description:	NA
Available Budget:	NA

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<b>Parks + Recreation</b>	From:	Laura Smith/Penn Almone

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**CFAA IMPACTS/CONSIDERATIONS:** Thoughtful planning which engages the community will assist the City in developing and maintaining parks and recreation amenities which can reach residents and visitors of all ages and abilities.

Related Statute/City Ordinance:	NA
Line Item Code/Description:	NA
Available Budget:	NA

## MEMORANDUM

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Date: September 29, 2021  
To: Mayor and City Council  
From: Laura Smith, City Administrator  
Penn Almoney, Director of Parks + Recreation  
RE: Park Conceptual Planning

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### **The What and Why of Conceptual Park Planning**

The Mission Parks + Recreation Master Plan, completed in 2015, underscored the goal of expanding and improving Mission's outdoor park facilities. Developed through a very public-facing process, the plan included ideas and suggestions for potential amenities which might be considered for each of the City's outdoor parks.

The Park Master Plan was created after the dedicated Parks + Recreation sales tax was approved in 2012, but early priorities for the sales tax revenues included covering debt service obligations for rebuild of the Mission Family Aquatic Center (MFAC) and catching up on deferred maintenance items at the Powell Community Center. It was only in later years of the sales tax collection that funds were anticipated to start to become available for outdoor park system improvements. To begin preparing for prioritizing and implementing outdoor park improvements, the next step was to bring the planning process down to the individual park level.

Conceptual park planning provides the opportunity to take a comprehensive look at the amenities to be added over a longer-term horizon (10+ years), so that the location or addition of improvements in early years doesn't limit the long-term vision for a park. The conceptual design process also provides the opportunity to get more specific feedback from surrounding neighbors and other stakeholders as decisions are made. The scope of the conceptual design work typically includes:

- Site analysis to depict features like topography, utilities, vegetation, watershed areas, etc.
- Public Engagement: Gathering feedback from various stakeholders through in-person interactive discussions.

- Preparation of refined concept plans and order of magnitude cost estimates.

For a more complete look at the benefits and value of conceptual park planning, please review the article [here](#) taken from the Greater Minnesota Parks & Trails member newsletter in April 2020.

Coming out of the 2015 Park Master planning process, constructing restrooms in Mohawk Park was the highest priority outdoor park improvement. In part because no substantial improvements had been made to the park since it was purchased by the City in 2003. The City Council approved a contract with Confluence for the conceptual design of Mohawk Park in November 2019 and staff recommended that a similar planning model eventually be used for each of the remaining major outdoor parks: Broadmoor, Andersen, Waterworks and Streamway. The initial plan was to have all the park conceptual plans wrapped up by the end of 2020 or 1Q 2021 so that information would be available during the 2022 Budget process.

Like the park master planning process, planning at the individual park level was intended to actively engage the surrounding neighbors and neighborhoods as well as the community at large. The Mohawk Park planning process kicked off in early 2020 and was almost immediately stalled/slowed because of the COVID-19 pandemic. This slow down impacted the entire process for all the parks. To date conceptual park planning – at least through the first public meeting – has occurred for the following parks: Mohawk, Broadmoor and Waterworks.

### **What Have We Learned?**

Input on the improvements to the outdoor parks has come through a variety of sources over the last 12-18 months including from the stakeholder groups, the public, the Parks, Recreation and Tree Commission member and the City Council. In addition, in July 2021 information from the most recent DirectionFinder citizen satisfaction survey, which included several questions on existing parks and recreation services/amenities as well as ideas for improvements, became available.

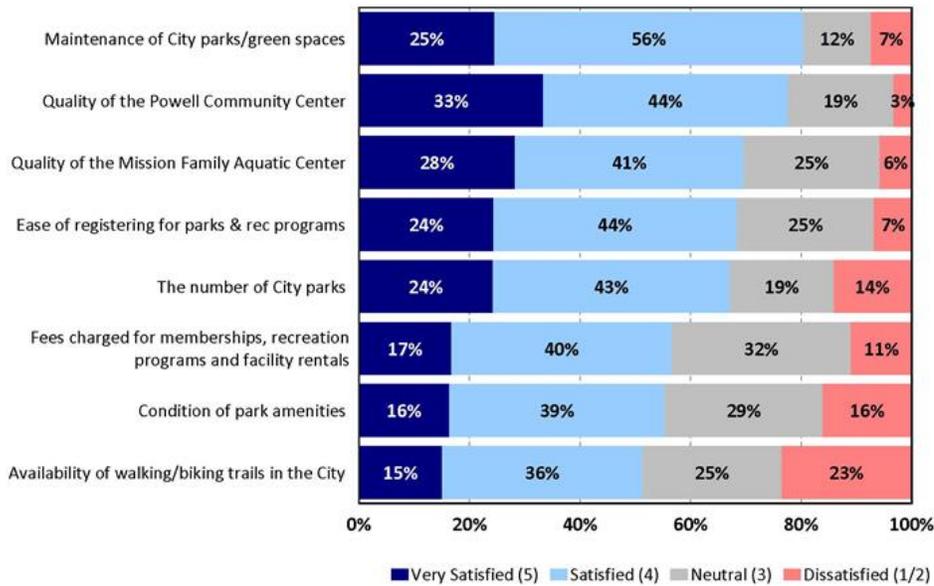
We know that both the PRT and the Council share a strong interest in making increased investments in the outdoor parks. The 2021 DirectionFinder survey results strongly message a desire by residents for the City to focus on maintaining existing improvements, meaning that maintenance considerations should be carefully factored into any new improvements or expansion. Additionally, a consistent theme identified in

the DirectionFinder survey over the years suggests a strong interest in adding walking and biking trails throughout the City.

A summary of the responses for satisfaction with Parks and Recreation Services is highlighted in the graph below:

### Q5. Satisfaction with Parks and Recreation

by percentage of respondents who rated the item as a 1 to 5 on a 5-point scale (excluding "don't know")



In addition, the following table indicates the Importance-Satisfaction Rating for Parks and Recreation services from the 2021 survey.

## Importance-Satisfaction Rating 2021 City of Mission Community Survey Parks and Recreation

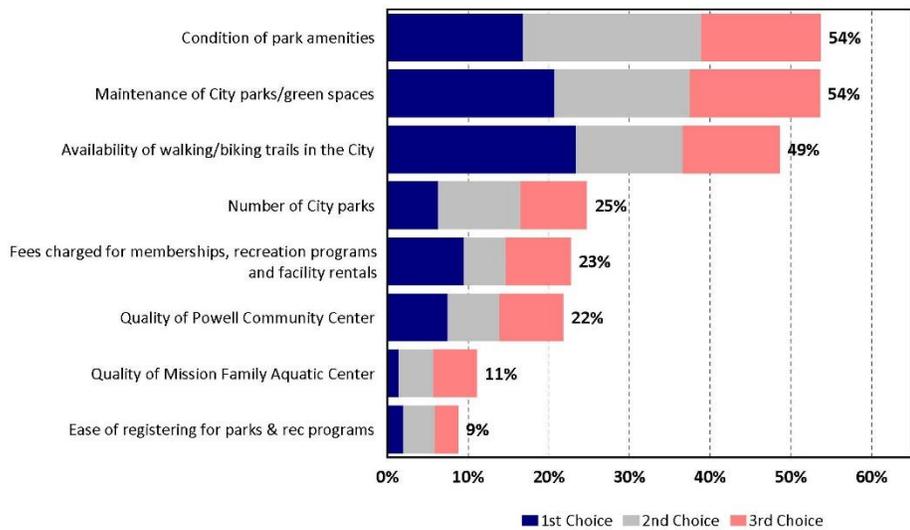
Category of Service	Most Important %	Most Important Rank	Satisfaction %	Satisfaction Rank	Importance-Satisfaction Rating	I-S Rating Rank
<b>Very High Priority (IS &gt;.20)</b>						
Condition of park amenities	54%	1	55%	7	0.2400	1
Availability of walking/biking trails in the City	49%	3	51%	8	0.2367	2
<b>High Priority (IS .10-.20)</b>						
Maintenance of City parks/green spaces	54%	2	80%	1	0.1051	3
<b>Medium Priority (IS &lt;.10)</b>						
Fees charged for memberships, rec programs facility rentals	23%	5	57%	6	0.0985	4
The number of City parks	25%	4	67%	5	0.0813	5
Quality of the Powell Community Center	22%	6	78%	2	0.0488	6
Quality of the Mission Family Aquatic Center	11%	7	70%	3	0.0337	7
Ease of registering for parks & rec programs	9%	8	68%	4	0.0278	8

With respect to what areas should receive the most attention over the next two years, Mission residents had the following responses:

2021 City of Mission Community Survey: Findings Report

### Q6. Parks and Recreation Services That Should Receive the Most Emphasis Over the Next Two Years

by percentage of respondents who selected the item as one of their top three choices

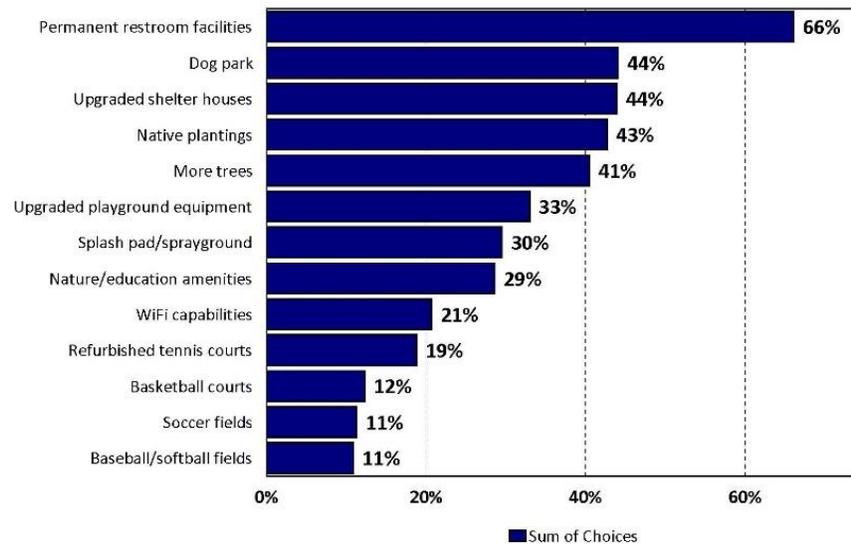


Finally, when asked their preference for park amenities in the 2021 survey Mission residents responded as follows:

2021 City of Mission Community Survey: Findings Report

### Q7. Which five amenities would you most like to see included in Mission's outdoor parks?

by percentage of respondents who selected the item as one of their top five choices



ETC Institute (2021)

Page 12

A complete excerpt of the Parks and Survey responses, including trends and mapping data by question are included as a part of the work session packet.

### Where Are We Now?

As mentioned above, conceptual plans have been introduced for three of Mission's major outdoor parks. Current plans for each are included in the packet and are discussed below. The current concept plans will be covered in detail as a part of the presentation at the September 29, 2021 Work Session.

**Mohawk Park:** This park is furthest along in terms of final conceptual planning. In 2020, staff applied for a Land and Water Conversation Fund (LWCF) grant through the State of Kansas. Mission's application was favorably received, and staff continues to wait for final notification of grant award. To allow the project to move forward, the City Council included funds in the 2022 Budget to complete the construction of the restrooms and pavilion in Mohawk Park, regardless of receipt of grant funds.

The final design and improvements should be reviewed internally considering the 2021 DirectionFinder feedback, but no significant changes seem to be needed immediately. To keep the restrooms and pavilion project on schedule, staff will be bringing a final design contract for Council consideration in October/November, and then will prepare to proceed with bid award for construction.

**Waterworks Park:** To date, conceptual planning for this park has included stakeholder meetings, a public meeting (September 7), and a revised plan based on the feedback received at that meeting. Consensus was reached quickly on the scale, scope and location of the proposed improvements. In an effort to get the Waterworks Park plans on a similar timeline; staff would suggest that perhaps no additional public meetings are necessary prior to working on other planning and development phases for the entire park system. However, if desired, staff can schedule a second public meeting in early October.

**Broadmoor Park:** Concept options for Broadmoor Park were presented in a public meeting on June 29, 2021. Both concepts included a dog park based on feedback from the 2015 Park Master Plan and on-going conversations over the last several years at both the Council level and through the Friends of the Dog Park group. During the public meeting attendees passionately expressed both opposition and support for the dog park at this location. In addition, there was significant feedback indicating that the proposed improvements to the park should be scaled back (less is more). Many attendees also expressed a desire for improved maintenance of the existing park amenities, including the walking trail.

Under the current planning model, the feedback from the public meeting would typically go back to the stakeholder group for evaluation and a revision to the conceptual plan. In the case of Broadmoor Park, the resident (neighborhood) members of the group had either moved or had not participated for several meetings, leaving primarily City Council and PRT representatives. As an alternative, since the public meeting staff has worked with Confluence to develop a third option for Broadmoor Park.

While a dog park is still shown in this option it should be noted, this is **not the current staff recommendation for location of a dog park** (see Streamway Park notes below). Because of the general support for a dog park as a new amenity within Mission's park system, an option was still shown in Broadmoor addressing the other

concerns raised during the public meeting, including proximity of the dog park to the playground and parking area.

**Streamway:** Specific park planning like has occurred for Mohawk, Broadmoor and Waterworks had not yet been started for Streamway Park. However, following the feedback regarding the dog park during the Broadmoor Park public meeting, staff conducted additional research and requested that Confluence provide a rough sketch that would illustrate a dog park and improved parking at Streamway Park. That sketch is included with the other concept drawings. At this time, staff believes that Streamway Park offers the best location for a dog park.

### **Where do We Go from Here?**

Based on the conceptual planning done to date and the feedback received through various sources, staff would recommend that continued discussion, prioritization, and funding decisions for the outdoor park improvements proceed as follows:

September 29, 2021	Seek Council consensus and support for the park conceptual plans and direct staff to develop more detail surrounding the following: 1) maintenance needs to support both existing and any new improvements in the outdoor parks; 2) overall budget parameters for parks to be considered as a part of the parks and recreation sales tax renewal; 3) construction and implementation timelines for park system improvements.
November 15, 2021	Staff research to be presented and discussed with PRT in November meeting for review, input and development of a recommendation to be forwarded to the City Council.
January/February 2022	Council reviews and discusses recommendation from PRT during annual goal setting session. Information would continue to be refined and presented back in one or more work sessions to the City Council as decisions are finalized regarding renewal of the parks and recreation sales tax.
May 2022	Tentative date for mail ballot election to renew dedicated parks and recreation sales tax.

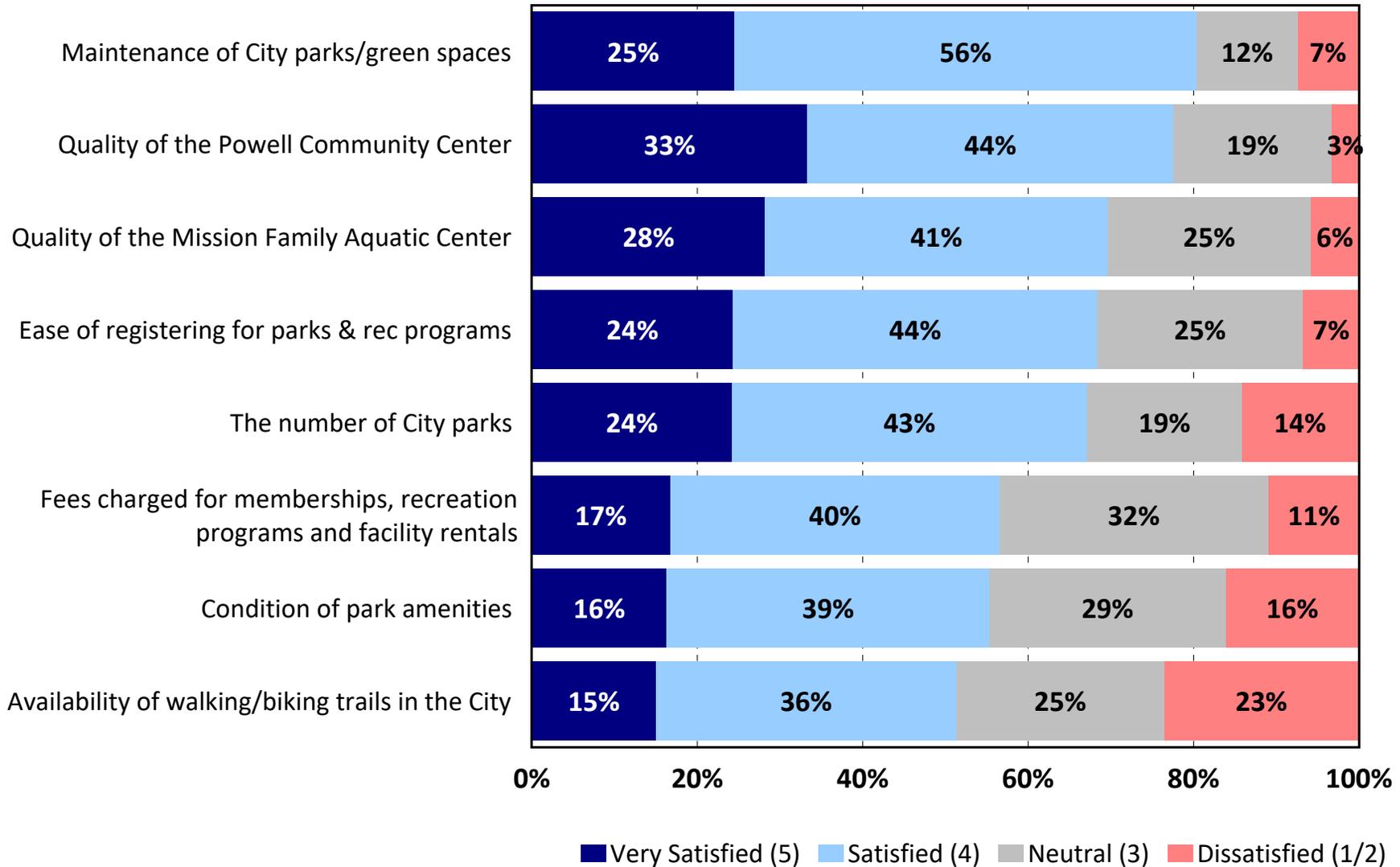


## **Summary**

The work done to date, and the public input collected through the meetings and the survey has all been worthwhile in advancing our conversations around the long-term vision for park improvements in Mission. Narrowing the focus to a smaller number of preferred improvements and forecasting the impact on operations and maintenance are the crucial next steps to continue the progress.

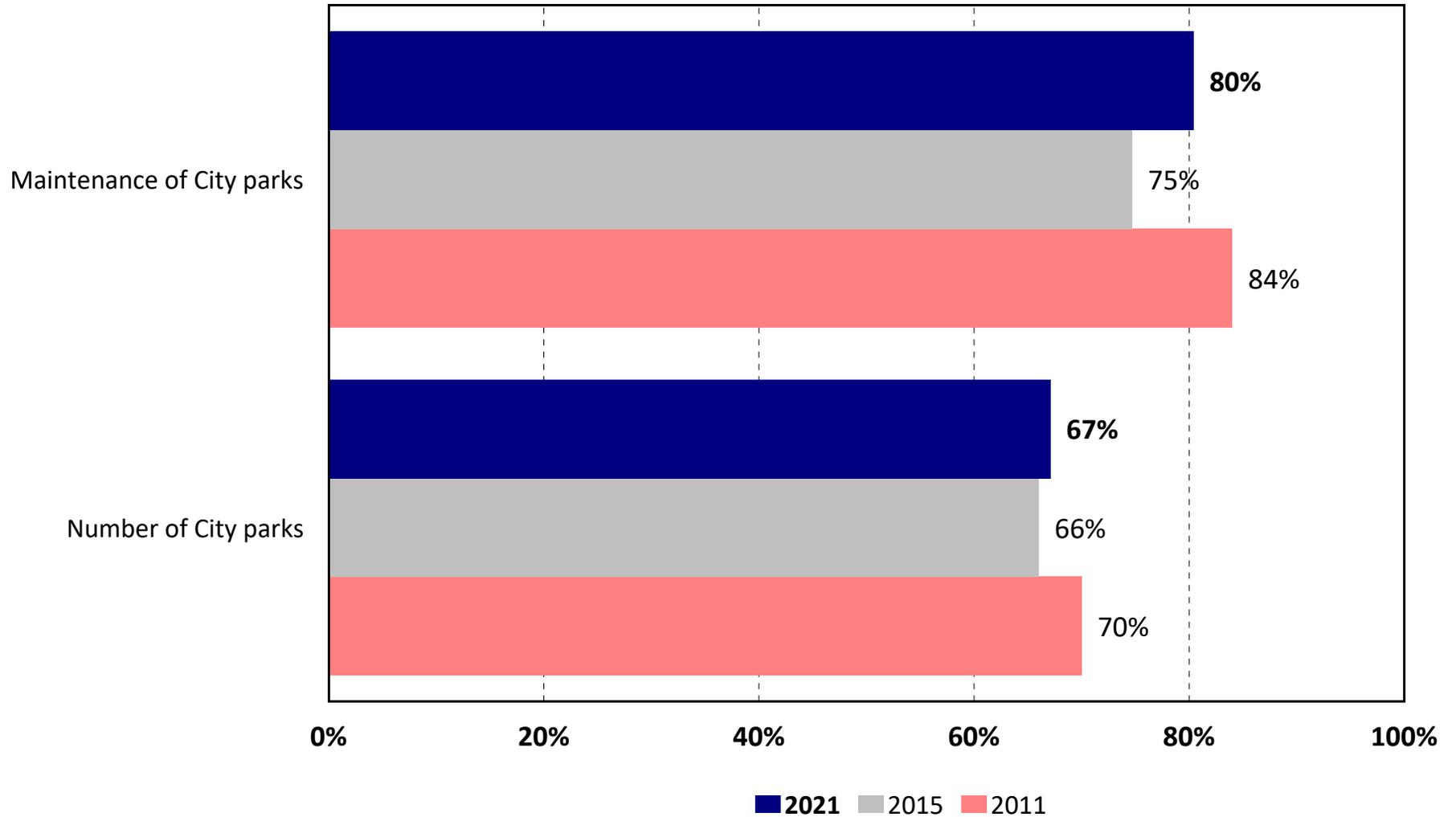
# Q5. Satisfaction with Parks and Recreation

by percentage of respondents who rated the item as a 1 to 5 on a 5-point scale (excluding “don’t know”)



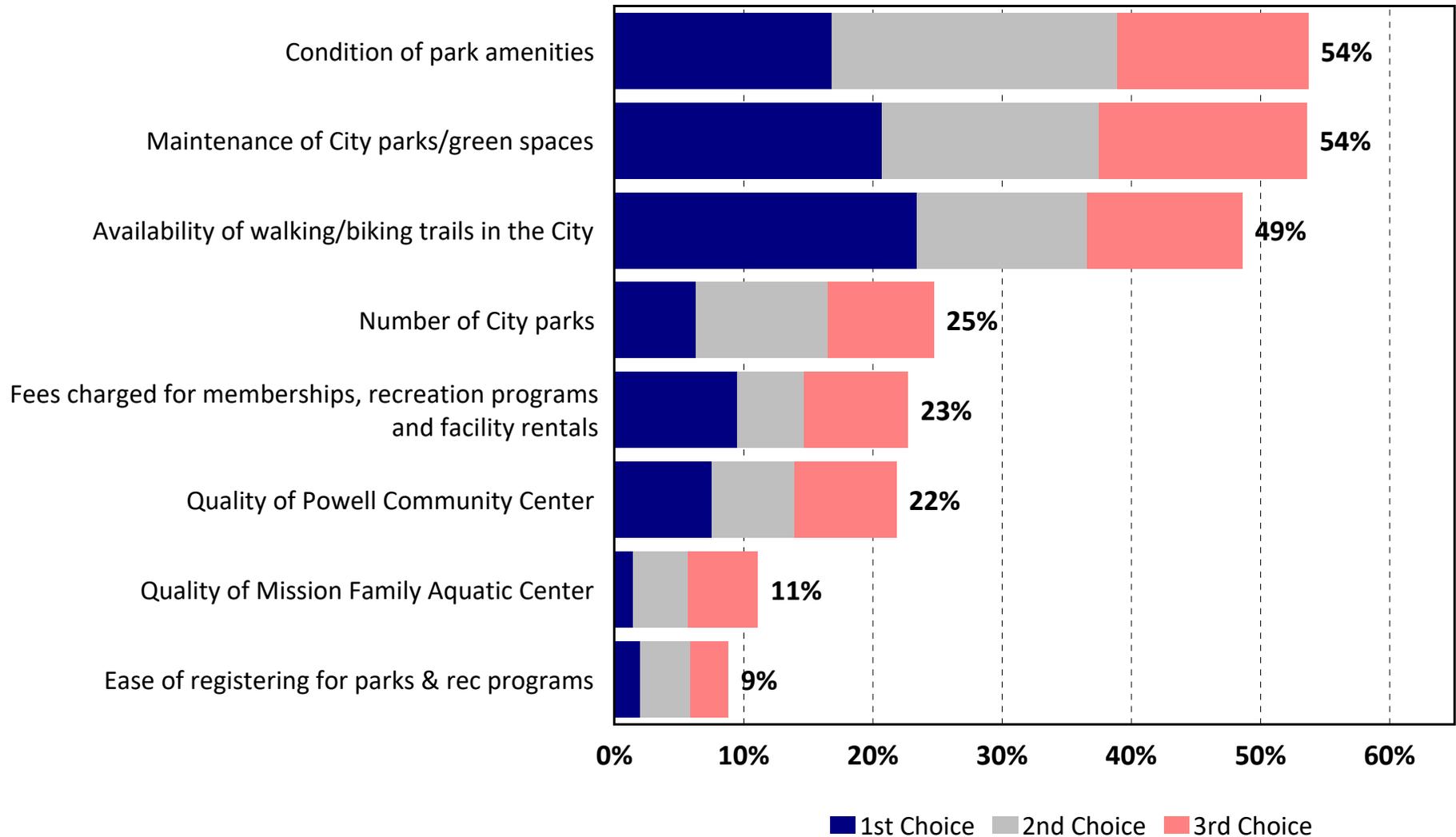
# TRENDS: Satisfaction with Parks and Recreation 2021 vs. 2015 vs. 2011

by percentage of respondents who rated the item as a 4 or 5 on a 5-point scale (excluding "don't know")



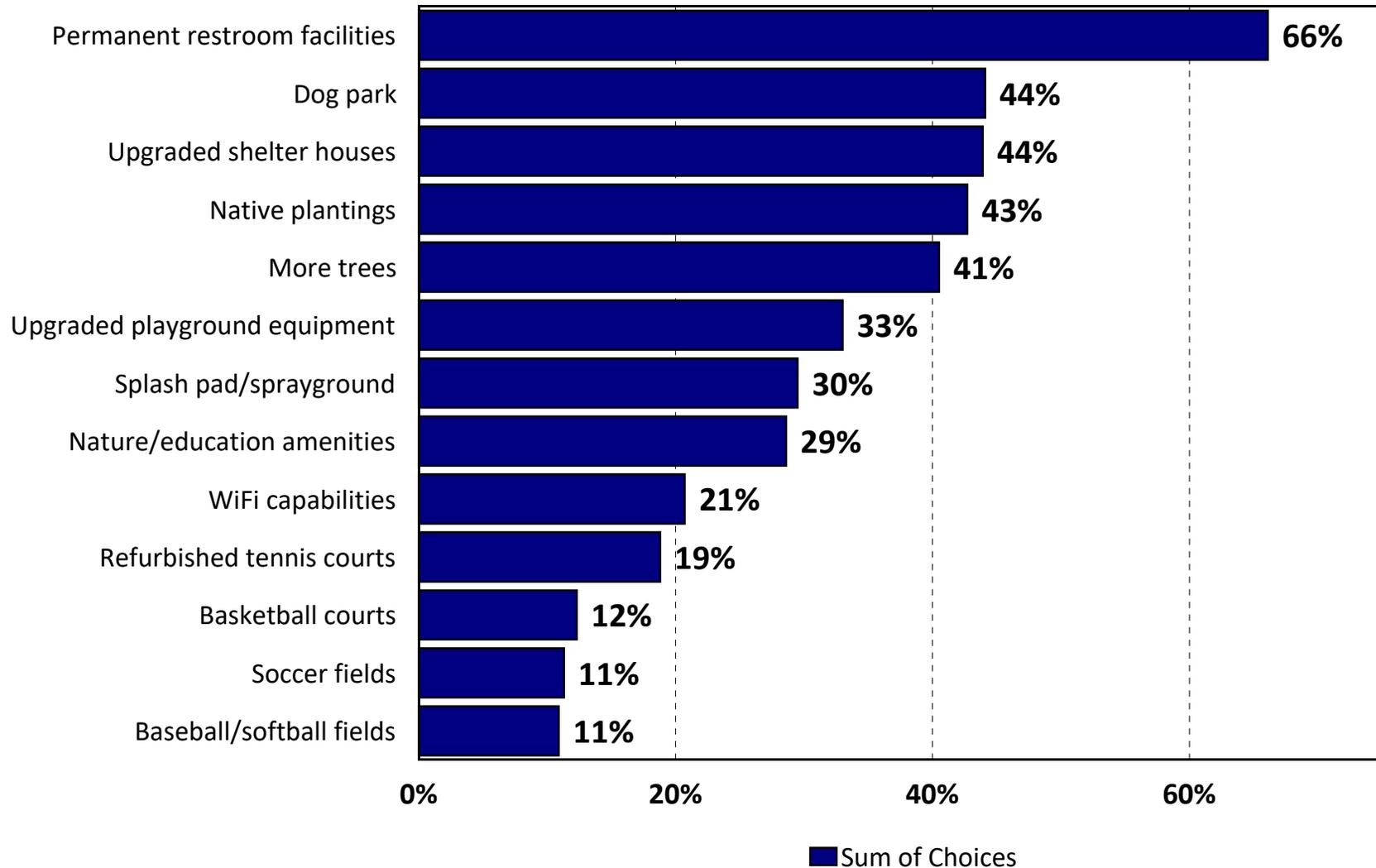
# Q6. Parks and Recreation Services That Should Receive the Most Emphasis Over the Next Two Years

by percentage of respondents who selected the item as one of their top three choices



# Q7. Which five amenities would you most like to see included in Mission’s outdoor parks?

by percentage of respondents who selected the item as one of their top five choices



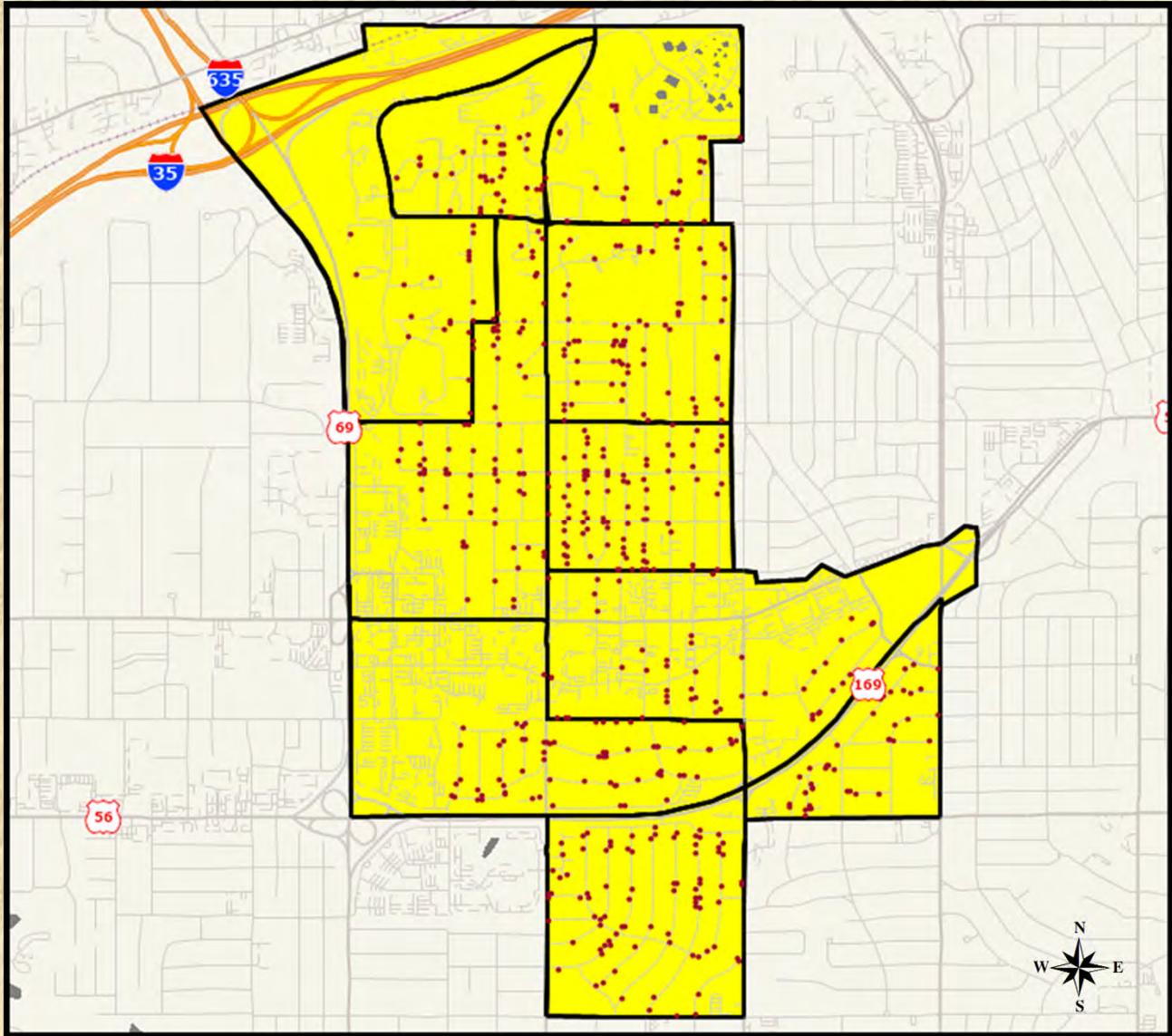
## Interpreting the Maps

The maps on the following pages show the mean ratings for several questions on the survey by Census Block Group. If all areas on a map are the same color, then residents generally feel the same about that issue regardless of the location of their home.

When reading the maps, please use the following color scheme as a guide:

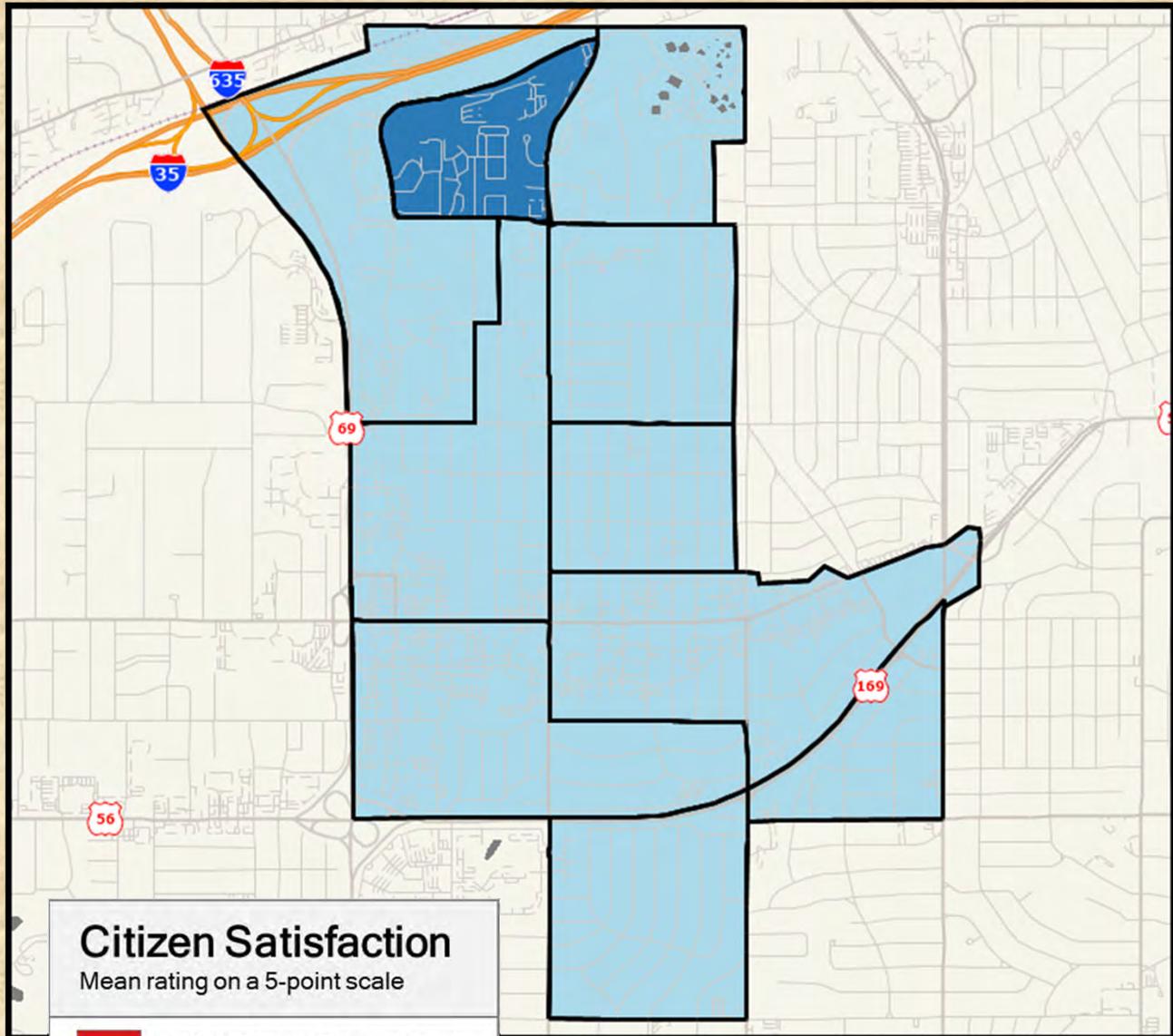
- **DARK/LIGHT BLUE** shades indicate POSITIVE ratings. Shades of blue generally indicate satisfaction with a service, ratings of “excellent” or “good” and ratings of “very safe” or “safe.”
- **OFF-WHITE** shades indicate NEUTRAL ratings. Shades of neutral generally indicate that residents thought the quality of service delivery is adequate.
- **ORANGE/RED** shades indicate NEGATIVE ratings. Shades of orange/red generally indicate dissatisfaction with a service, ratings of “below average” or “poor” and ratings of “unsafe” or “very unsafe.”

# Location of Survey Repondents



## 2021 City of Mission Community Survey

# Q1-01. Satisfaction with overall quality of City services



**Citizen Satisfaction**  
Mean rating on a 5-point scale

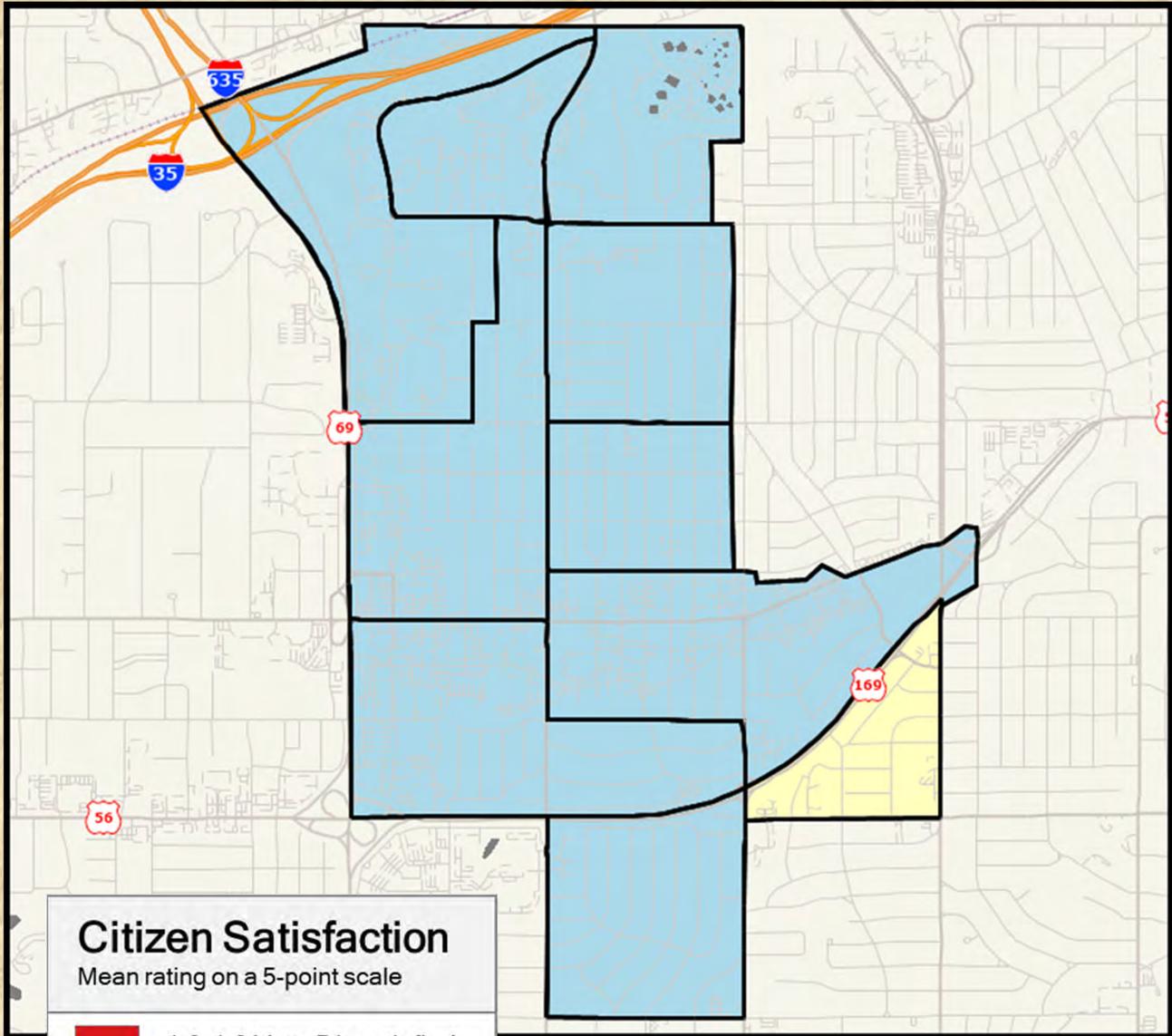
	1.0-1.8 Very Dissatisfied
	1.8-2.6 Dissatisfied
	2.6-3.4 Neutral
	3.4-4.2 Satisfied
	4.2-5.0 Very Satisfied
	No Response

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## 2021 City of Mission Community Survey

Shading reflects the mean rating for all respondents  
by CBG (merged as needed)

## Q5-2. Satisfaction with the number of City parks



**Citizen Satisfaction**  
Mean rating on a 5-point scale

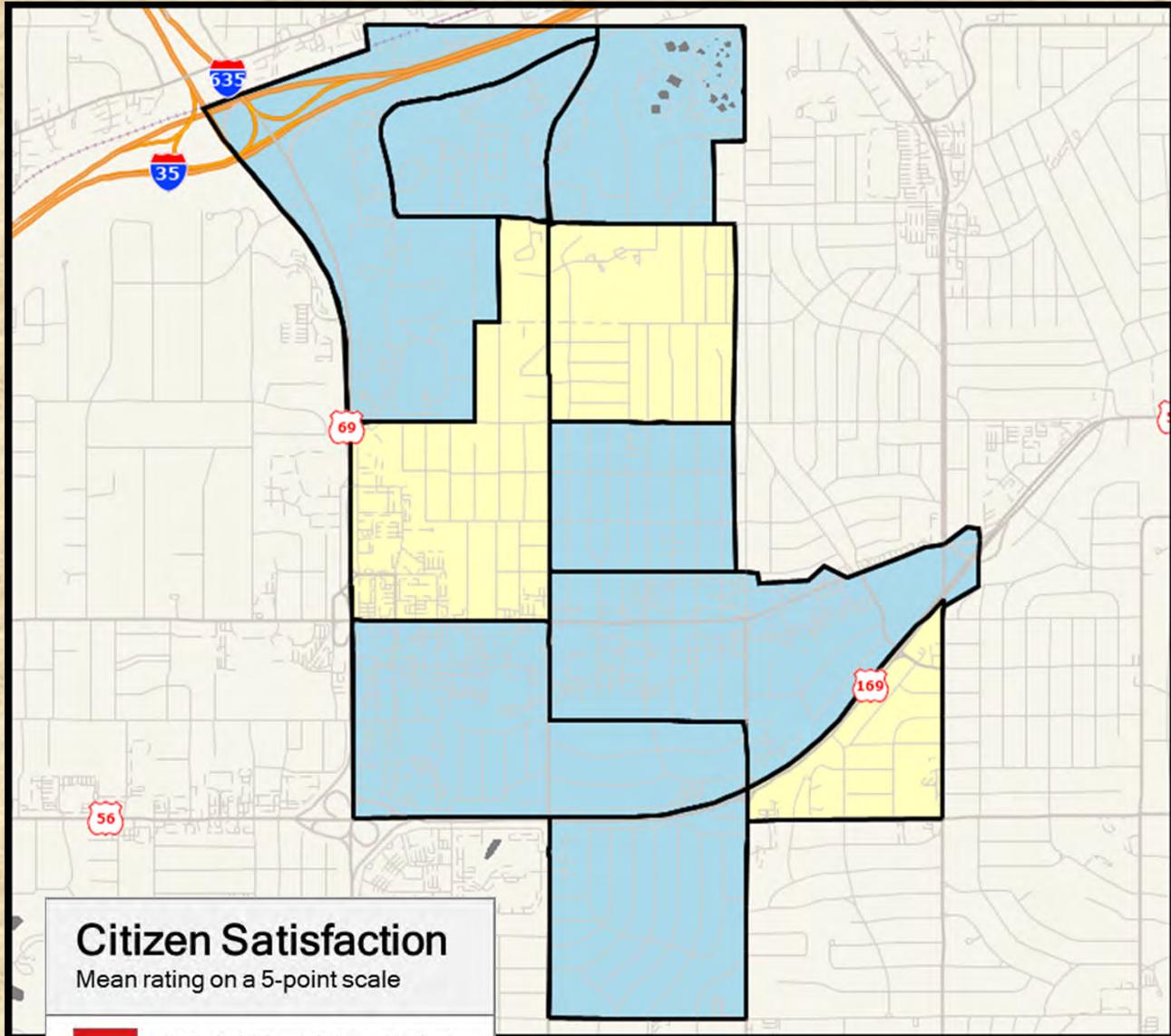
	1.0-1.8 Very Dissatisfied
	1.8-2.6 Dissatisfied
	2.6-3.4 Neutral
	3.4-4.2 Satisfied
	4.2-5.0 Very Satisfied
	No Response

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### 2021 City of Mission Community Survey

Shading reflects the mean rating for all respondents  
by CBG (merged as needed)

# Q5-3. Satisfaction with availability of walking and biking trails in the City



**Citizen Satisfaction**  
Mean rating on a 5-point scale

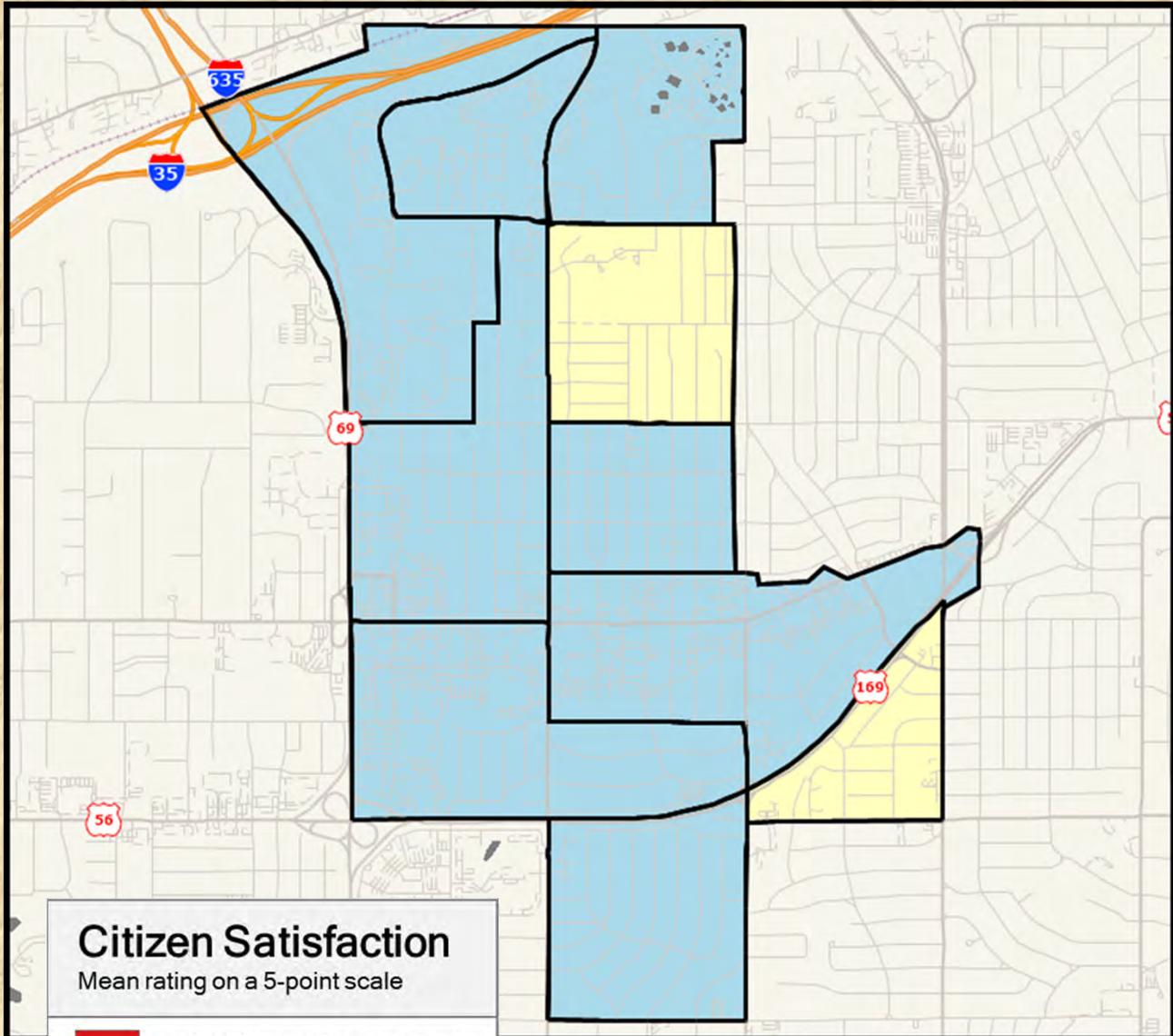
	1.0-1.8 Very Dissatisfied
	1.8-2.6 Dissatisfied
	2.6-3.4 Neutral
	3.4-4.2 Satisfied
	4.2-5.0 Very Satisfied
	No Response

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## 2021 City of Mission Community Survey

Shading reflects the mean rating for all respondents by CBG (merged as needed)

## Q5-4. Satisfaction with condition of park amenities



**Citizen Satisfaction**  
Mean rating on a 5-point scale

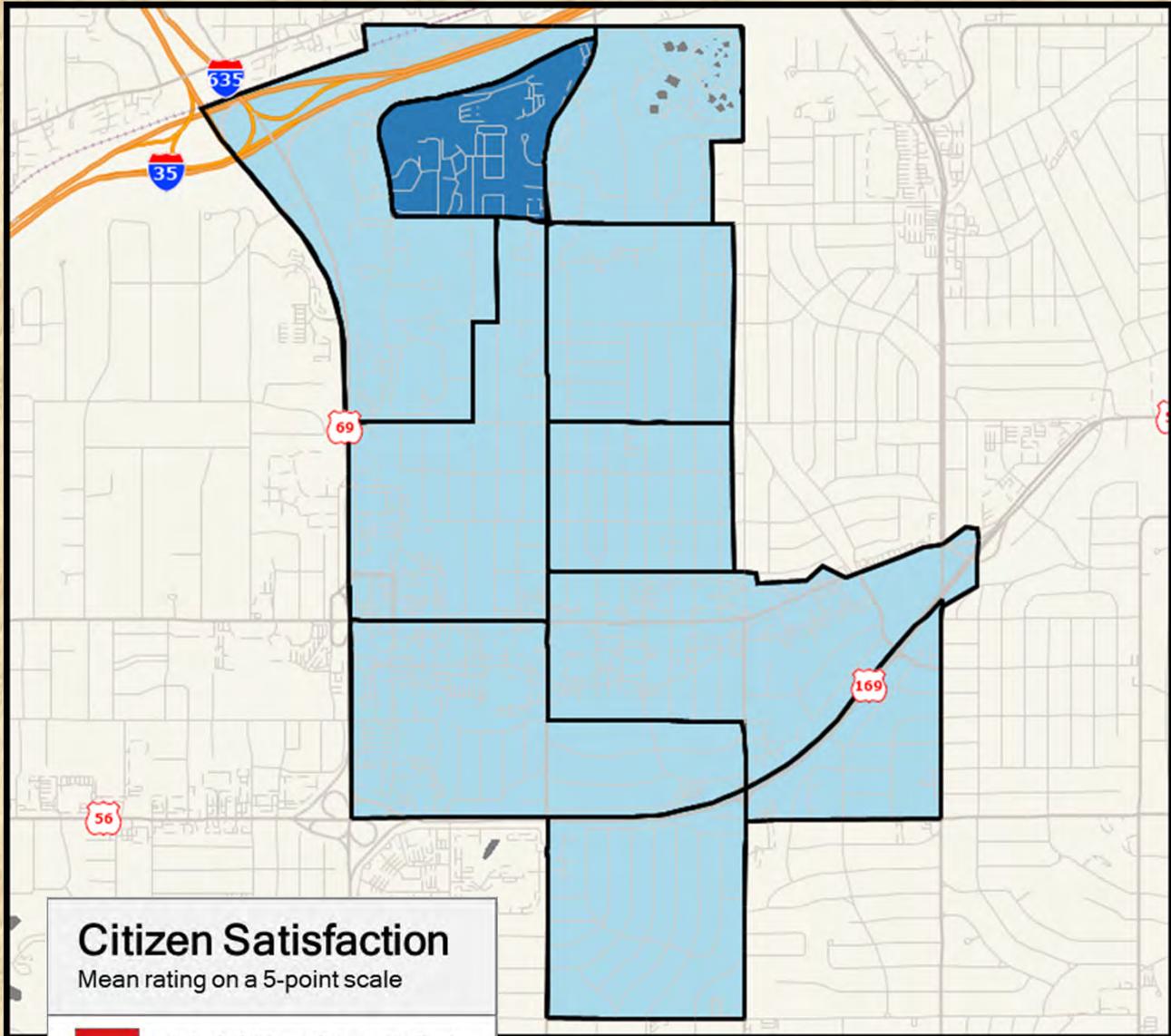
	1.0-1.8 Very Dissatisfied
	1.8-2.6 Dissatisfied
	2.6-3.4 Neutral
	3.4-4.2 Satisfied
	4.2-5.0 Very Satisfied
	No Response

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### 2021 City of Mission Community Survey

Shading reflects the mean rating for all respondents  
by CBG (merged as needed)

# Q5-5. Satisfaction with quality of the Powell Community Center



**Citizen Satisfaction**  
Mean rating on a 5-point scale

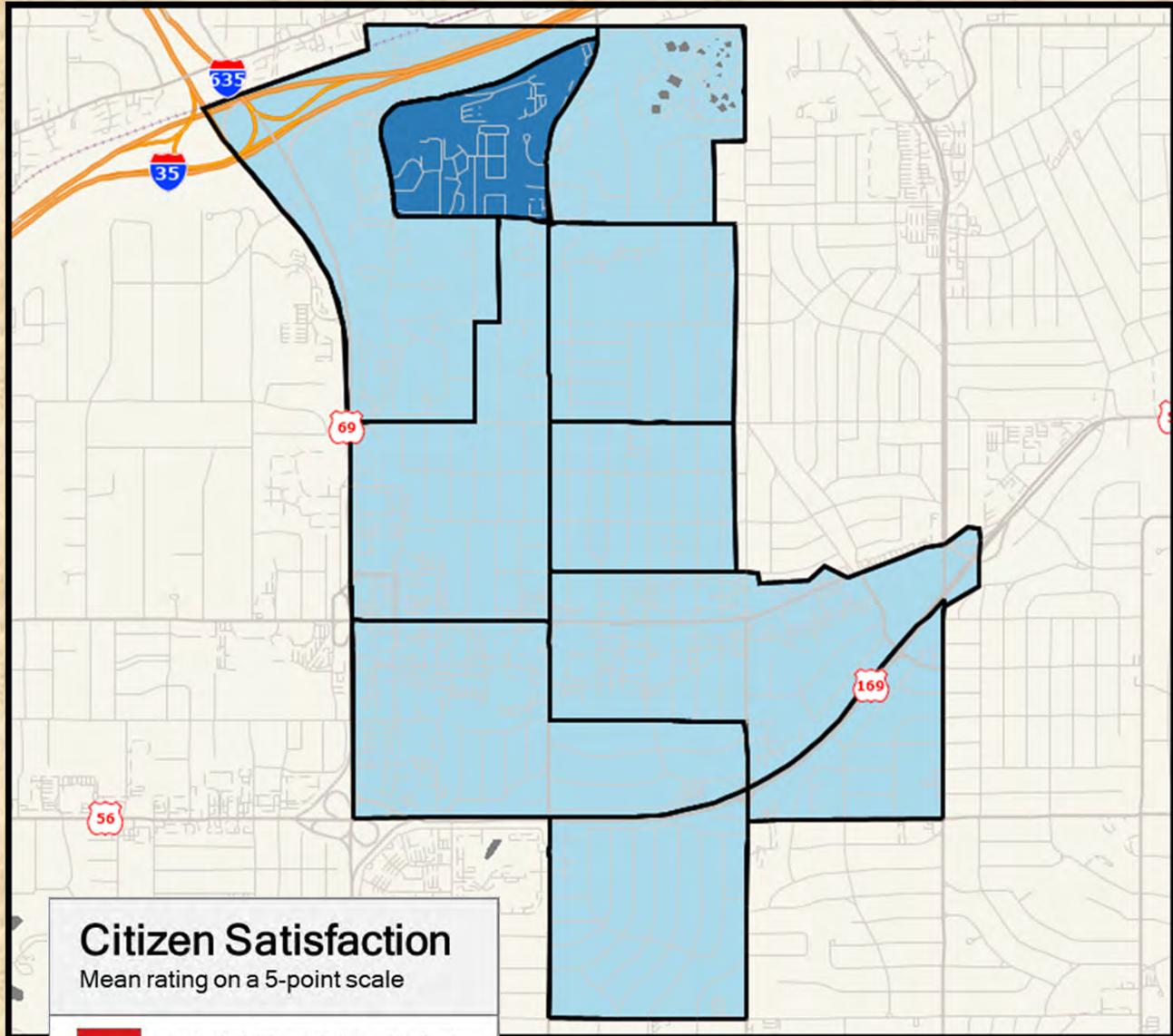
	1.0-1.8 Very Dissatisfied
	1.8-2.6 Dissatisfied
	2.6-3.4 Neutral
	3.4-4.2 Satisfied
	4.2-5.0 Very Satisfied
	No Response

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## 2021 City of Mission Community Survey

Shading reflects the mean rating for all respondents by CBG (merged as needed)

## Q5-6. Satisfaction with quality of the Mission Family Aquatic Center



### Citizen Satisfaction

Mean rating on a 5-point scale

- 1.0-1.8 Very Dissatisfied
- 1.8-2.6 Dissatisfied
- 2.6-3.4 Neutral
- 3.4-4.2 Satisfied
- 4.2-5.0 Very Satisfied
- No Response



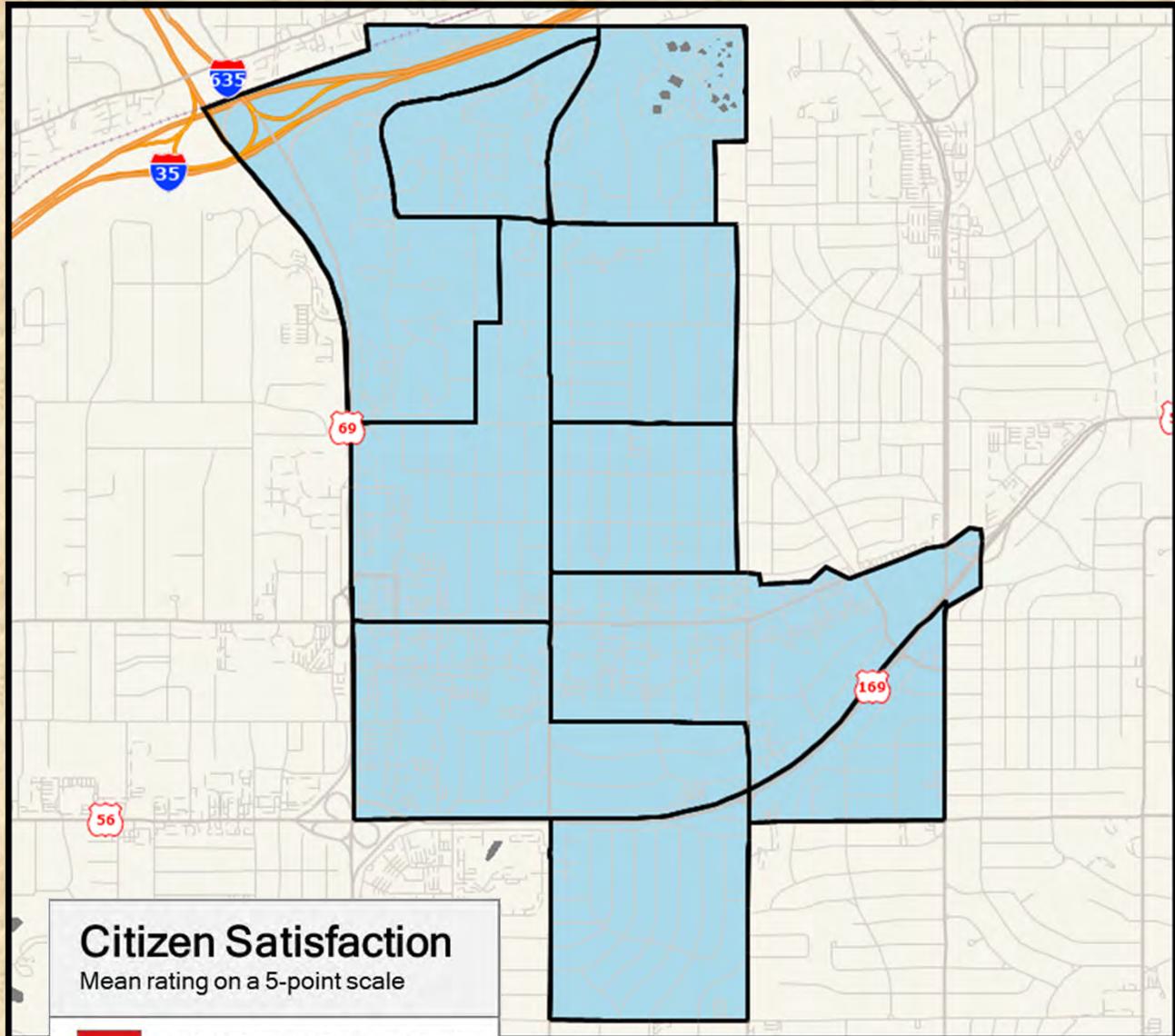
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## 2021 City of Mission Community Survey

Shading reflects the mean rating for all respondents  
by CBG (merged as needed)

## Q5-7. Satisfaction with ease of registering for parks and recreation programs



**Citizen Satisfaction**  
Mean rating on a 5-point scale

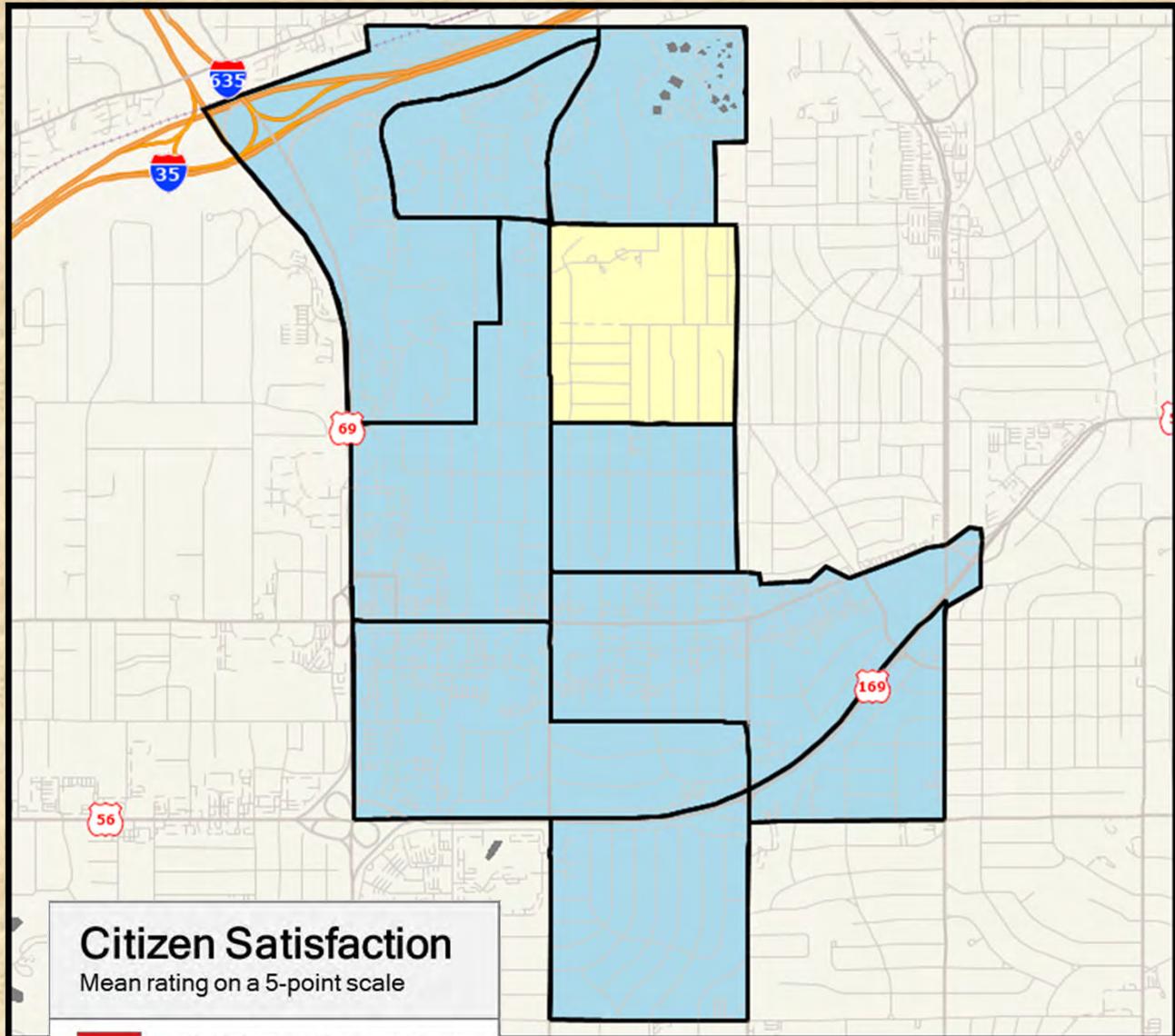
	1.0-1.8 Very Dissatisfied
	1.8-2.6 Dissatisfied
	2.6-3.4 Neutral
	3.4-4.2 Satisfied
	4.2-5.0 Very Satisfied
	No Response

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### 2021 City of Mission Community Survey

Shading reflects the mean rating for all respondents  
by CBG (merged as needed)

## Q5-8. Satisfaction with fees charged for memberships, recreation programs and facility rentals



### 2021 City of Mission Community Survey

Shading reflects the mean rating for all respondents  
by CBG (merged as needed)



# **Mohawk Park**

WOODSON DRIVE

LAMAR AVENUE

HORTON STREET

25 PARKING STALLS



WEST 67TH STREET

BEVERLY STREET

# **Waterworks Park**

W 52nd ST

RURBITON ELEMENTARY SCHOOL

SHADED TABLE

RAIN GARDEN

BRIDGE

OUTLOOK RD

3 LEVEL PLAYGROUND

PANELS / NOUES

PROPOSED TREES

EXISTING TREES

SHELTER

RESTROOM

13 PARKING STALLS  
2 ADA PARKING STALLS

W 53rd ST



W 52nd ST

HUNTERTON ELEMENTARY SCHOOL

SHADED TABLE

RAIN GARDEN

BRIDGE

PANELS / NODES

OUTLOOK RD

ADVENTURE PLAYGROUND

PLAY PITS

EXISTING TREES

SHELTER

RESTROOM

13 PARKING STALLS  
2 ADA PARKING STALLS

W 53rd ST



# **Broadmoor Park**

W 57TH ST

BROADMOOR ST



W 57TH ST

BROADMOOR ST



EXISTING RESTROOM

NATIVE GRASS

SPLASH PAD

SAND PLAY AREA

HILLY NATURE PLAY

CROSSFIT OBSTACLE COURSE

SHADED TABLE

OPEN PLAY FIELD

EXISTING SHELTER

BASKETBALL COURTS

SHELTER

BACKSTOP

RAIN GARDEN

SMALL DOG PARK

BIG DOG PARK

NATIVE GRASS

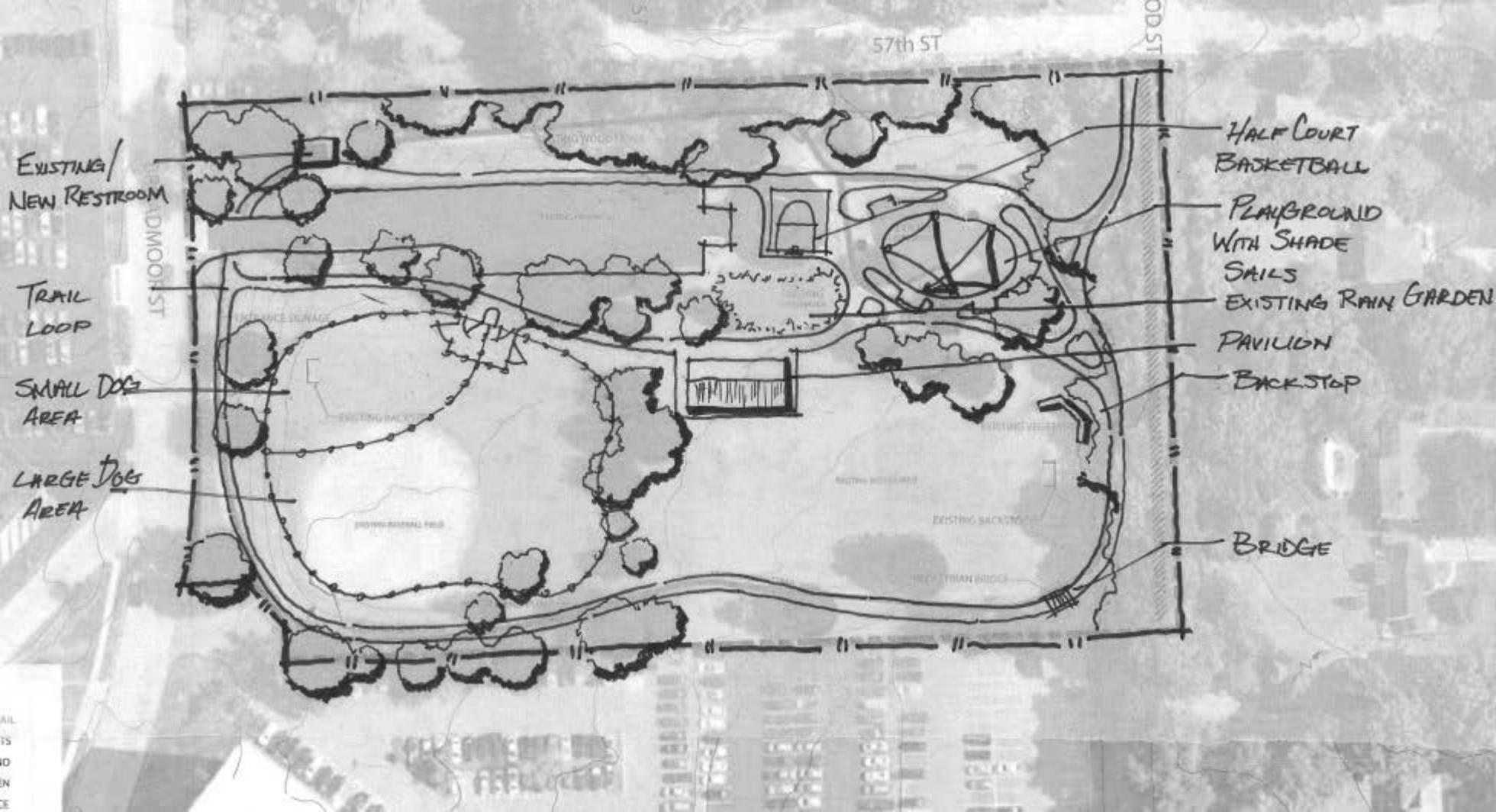
PEDESTRIAN BRIDGE

PEDESTRIAN LIGHTING

FITNESS NODE

ENTRY SIGN

35 PARKING STALLS



57th ST

DMOON ST

EXISTING/  
NEW RESTROOM

TRAIL  
LOOP

SMALL DOGS  
AREA

LARGE DOGS  
AREA

HALF COURT  
BASKETBALL

PLAYGROUND  
WITH SHADE  
SAILS

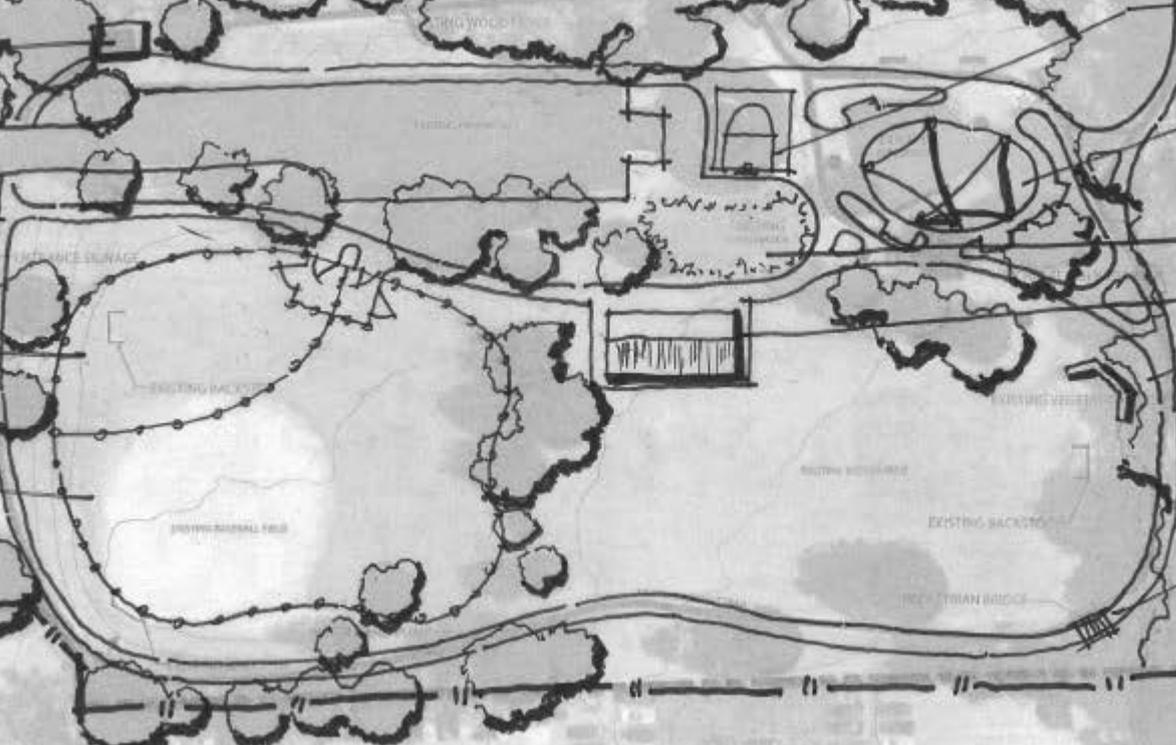
EXISTING RAIN GARDEN

PAVILION

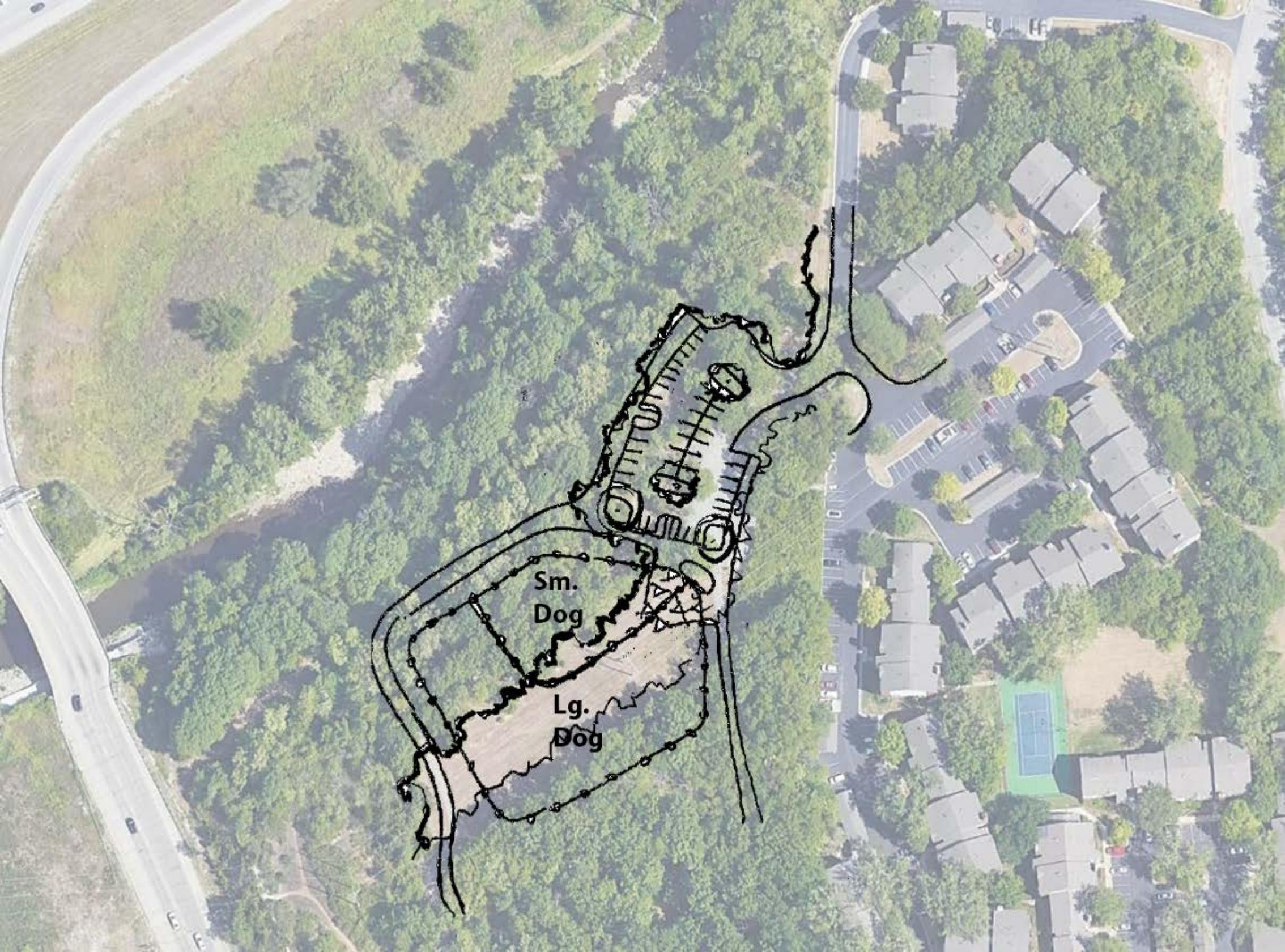
BACKSTOP

BRIDGE

DMOON ST



# **Streamway Park**



Sm.  
Dog

Lg.  
Dog